



# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended June 30, 2024

Prepared by:

Kady Strode, Finance Director Jenn Elkins, Management Analyst Dan Keuler, Accounting Manager



# ANNUAL COMPREHENSIVE FINANCIAL REPORT FISCAL YEAR ENDED JUNE 30, 2024

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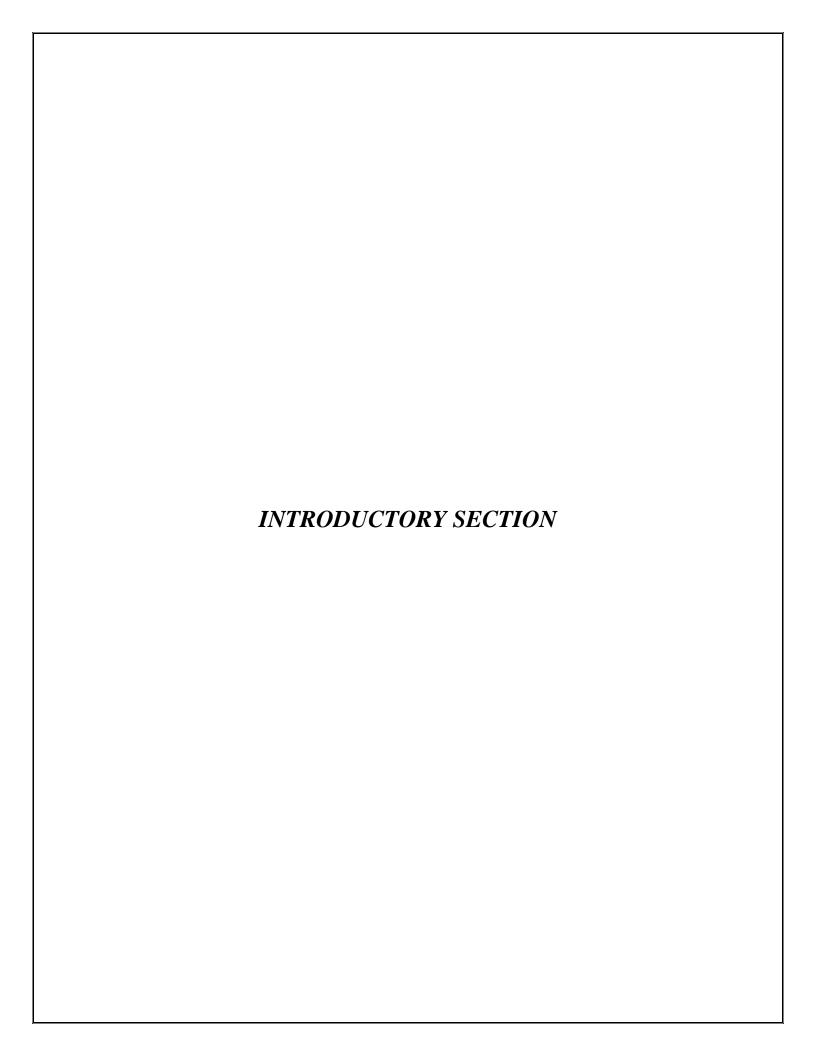
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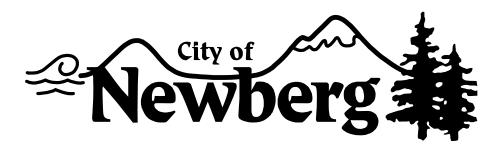
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February 28, 2025

To the Honorable Mayor, City Councilors, and Citizens of the City of Newberg, Oregon

The Annual Comprehensive Financial Report (ACFR) of the City of Newberg, Oregon (the City) for the fiscal year ended June 30, 2024 is hereby submitted.

State law requires that local governments publish, within six months of the close of each fiscal year, a complete set of audited financial statements. This report is published to fulfill that requirement and presents the financial position of the City as of June 30, 2024 and the results of its government-wide operations as well as the cash flows for its proprietary fund types for the year then ended. The financial statements and supporting schedules have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) and meet the requirements of the standards as prescribed by the Secretary of the State of Oregon. We believe the data, as presented, is accurate in all material respects and presented in a manner designed to comply with reporting requirements.

Management assumes full responsibility for the completeness and reliability of the information presented in this report, based upon a comprehensive framework of internal controls that it has established for this purpose. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A is located immediately following the report of the independent auditors, beginning on page a.

The City of Newberg's financial statements have been audited by SingerLewak LLP, a firm of licensed certified public accountants. They have issued an unmodified opinion on the City of Newberg's financial statements for the fiscal year ended June 30, 2024. The independent auditor's report is located at the front of the financial section of this report, beginning with page A.

#### **Governmental Structure**

The City of Newberg was incorporated in 1889. The City is located 23 miles southwest of Portland, Oregon's largest city, and lies on the main east-west route between Portland and the central Oregon coast. It is the second largest city in Yamhill County. Yamhill County is part of the Portland-Vancouver metropolitan statistical area. The City currently has an incorporated land area of 6.27 square miles and an estimated 2024 population of 26,728. The City has the authority to extend its corporate limits by annexation. During the 2023-24 fiscal year the City annexed one property for a total of approximately 0.70 acres.

The City operates under a Council-Manager form of government. Policy making and legislative authority are vested in the Mayor and City Council, which is composed of six members. Each council member represents a City district and is elected at large. Mayor and Council members are non-partisan and serve four-year terms. Terms are staggered with three positions being appointed every other year. The City Manager is appointed by the Council and is responsible for carrying out the policies of the Council, overseeing the day-to-day operations and appointing department heads. Other positions appointed by the City Council are the City Attorney and Municipal Judge.

The City Council is required to adopt a final budget by resolution before July 1. This annual budget serves as the foundation of the City of Newberg's financial planning and control. Totals by program (ex. general government, police, etc.), transfers and debt service are levels of control established by the resolution. Appropriations lapse as of the year-end. The City Council may change the budget throughout the year by transferring appropriations between levels of control and by adopting supplemental budgets as authorized by the Oregon Revised Statutes.

The City provides a full range of services. These services include police protection; 911 emergency telephone center for the cities of Newberg and Dundee police; municipal court; library services; land use planning; building inspection; economic development; engineering; the construction and maintenance of streets and related infrastructure; and the water, wastewater treatment and stormwater systems. The City has one blended component unit, the Newberg Urban Renewal Fund. Overlapping local governments, which includes Yamhill County, Chehalem Park & Recreation District, Newberg School District, Tualatin Valley Fire & Rescue, and others, are not included in this report.

#### **Economic Condition and Outlook**

It should be noted that with the passing of Measure 50 in May of 1997, the State no longer imposes property taxes based on real market value. Instead, the voters approved a measure that bases taxation on a value that rolled back assessed values to 90% of the 1995-96 real market value of the property. The annual growth rate is capped at 3% with greater increases allowed for major remodeling and new construction.

In addition, taxes on any individual property may not exceed Measure 5 tax limits of \$5 per \$1,000 of real market value for schools and \$10 per \$1,000 for general government, like the City and other special districts. These districts include: Chehalem Park & Recreation District, Tualatin Valley Fire & Rescue, Yamhill County, Yamhill County Extension Service and Yamhill County Soil & Water. Voter approved bonds may exceed the Measure 5 limits, but other temporary levies may not. The City has a permanent tax rate of \$4.3827 per \$1,000 of assessed value. Assessed values and market values are set at 12:01 a.m. of each January 1st for taxes levied for the following fiscal year.

What properties are subject to property taxation? The majority of taxable property in Newberg is residential, with some commercial and multi-housing property, and a small amount of industrial properties. There are quite a few non-taxable properties within the City limits such as churches, higher education, K-12 schools, government buildings and the hospital.

Between 2022-23 and 2023-24, the City's assessed value increased 6.0% and the market value also increased 4.4%. The difference between market value and assessed value has widened to \$2,668 million compared to \$2,591 million the prior year.

Table 1 City of Newberg Assessed and Market Values

Assessed Value Percent Change	2020-21 \$ 2,137,960,474 4.9%	\$ 2,227,252,437 4.2%	2022-23 \$ 2,314,811,346 3.9%	2023-24 \$ 2,454,530,764 6.0%
Market Value Percent Change	\$ 3,790,598,046	\$ 4,147,560,164	\$ 4,905,594,480	\$ 5,122,169,954
	6.6%	9.4%	18.3%	4.4%

Source: Yamhill County Assessor's Office

During fiscal year 2023-2024, the Building Fund saw a decrease of 3.20% in total value of residential and 98.9% decrease in commercial value from the prior fiscal year. The Fund saw a 17% decrease in the number of permits issued and an -51.24% overall decrease in fees and permits revenue from FY 2022-2023 to FY 2023-24. The number of new residential units went from 129 in FY 2022-2023 to 88 in FY 2023-2024, a 27.79% decrease from the prior fiscal year. The Fund saw an 23.35% decrease in total inspections, with the department completing 8667 inspections for Newberg and the other cities for which the department provides services. Permit and fee revenues during 2024-2027 are expected to be even based on anticipated planning projects in the pipeline.

The City benefits from its proximity to the Portland Metropolitan Area. The diversified economy of the Tri-county area (Multnomah, Washington, and Clackamas counties) and Yamhill County help the City to maintain a relatively stable economic condition. Agriculture dominates economic activities outside the urban area, particularly nurseries, vineyards and wineries. The City also benefits from A-dec, a family-owned dental manufacturer inside the City. Major employers also include Providence Newberg Medical Center, George Fox University, Fred Meyer, the Allison Inn, Friendsview Retirement Community, the Newberg School District and the City of Newberg. The unemployment rates in the area had been declining at an equal pace with the State of Oregon as well as nationwide, until April of 2020 when the Covid-19 world-wide pandemic forced temporary business shutdowns and high levels of unemployment. The unemployment rates for the past four years were the following:

Unemployment Rates (seasonally adjusted as of June):

	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Yamhill County	4.8%	3.6%	3.3%	3.7%
State of Oregon	5.4%	3.8%	3.5%	4.1%
National USA	5.9%	3.6%	3.6%	4.1%

Sources: State of Oregon Employment Department at <a href="https://www.qualityinfo.org/home">https://www.qualityinfo.org/home</a>

Note: The prior years' rates have been restated as sources' statistics are subject to change over time.

Rising retirement costs continue to be an economic challenge. Oregon PERS rates are set for a two-year period. The rates for the 2023-2025 biennium are 22.87% for Tier 1/Tier 2 employees, 15.83% for OPSRP general employees, and 20.62% for OPSRP public safety employees. The Newberg Employees Retirement Plan rates are set annually. The 2023-24 rate was 55.59% and 2024-25 rate will be 57.07%.

#### **Relevant Financial Policies**

<u>Fund Reserves</u>. The General Fund target cash reserve, which includes contingency and unappropriated fund balance, is 16-18% of current budget operating expenditures. All other operating funds reliant on user fees or monthly intergovernmental revenues shall maintain 60-90 days cash.

<u>Non-recurring Revenues</u>. The City's general guideline is to use non-recurring revenue for non-recurring expenditures.

<u>Cash Management</u>. In order to maximize interest income in conformance with the City's investment policy, cash in all City funds, with the exception of restricted funds, is pooled and invested in instruments as allowed by Oregon Revised Statutes. Earnings are distributed to each fund on a pro rata basis by the balance in each fund.

<u>Risk Management</u>. City of Newberg's risk management program includes various risk control techniques, including employee accident prevention training, and has third party coverage for all lines of insurance, which includes workers' compensation.

#### **Major Activities and Accomplishments**

<u>For the Year</u>. The City had a number of citizen groups working on various issues during the year, in addition to the normal, routine citizens groups such as the Planning Commission, Traffic Safety Committee, Library Board, Budget Committee, and the Citizens Rate Review Committee.

The City spent the entire 2022-23 fiscal year working on redesigning and paving of Elliot Road. The project was completed in the first half of the 2023-24 fiscal year, and is the largest road project the city has undertaken in decades. This road, the main road feeding from highway 99 directly to Newberg High School, will see greatly increased safety for bikers and pedestrians.

In August 2021, the City received \$2.7 million, the first half of the \$5.3 million American Rescue Plan Act (ARPA) funds granted to the City of Newberg, to be distributed over a two year period. The distribution and use of the funds were determined with a carefully designed application process which was ultimately decided by way of voting by the Budget Committee. Ultimately the funds were allocated to a variety of City and Community projects and purchases. Among these projects included the purchase of new Finance Software, currently being implemented city-wide. The second half the of the funds were received in 2022-23. The ARPA project in 2023-24 was primarily wrapping up its final disbursements.

<u>For the Future</u>. In February of 2024, City Hall experienced a burst pipe resulting from below freezing weather which resulted in a flood that severely damaged the building. In part thanks to the philosophy embedded in the City's new Emergency Operations Plan (EOP), city services were restored in just six days and staff continued to perform following an organized effort to move them to different physical locations. The work being done at City Hall will be completed towards the end of the 2024 calendar year.

In 2023 and 2024 almost all of the internal reforms of the City's administrative practices and software were completed. This included new accounts payable and courts software, a new emergency operations plan and a new staff employee handbook. The remaining item, a new website in line with our new council approved customer service standard, will be completed before the end of the 2024-25 fiscal year.

In 2022-23 the City continued work towards creating an urban renewal district, which included preparing an urban renewal plan and accompanying report. The urban renewal area is 540 acres. In preparing the Newberg Urban Renewal Plan and accompanying Report guidance was provided by a citizens committee to address blighted areas within the downtown and riverfront areas within the Plan. The URA has been officially approved by the Council. The URA, in FY 2023-24, has begun to see revenues. In coming years the larger project of taking on debt and beginning the revitalization efforts will begin.

#### Awards and Acknowledgements

Awards. Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Newberg for its annual comprehensive financial report for the fiscal year ended June 30, 2023. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. The Certificate of Achievement is valid for only one year. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

Acknowledgments. The preparation of the annual comprehensive financial report was made possible by the dedicated service of the entire staff of the Finance Department. Additionally, we would like to express our appreciation to all other departments who contributed information and statistics used for the preparation of this report.

Finally, the Finance Department staff would like to thank the Mayor, City Councilors and the City Manager for their support and commitment to maintaining the highest standards of professionalism in the management of the City of Newberg's finances.

Respectfully submitted,

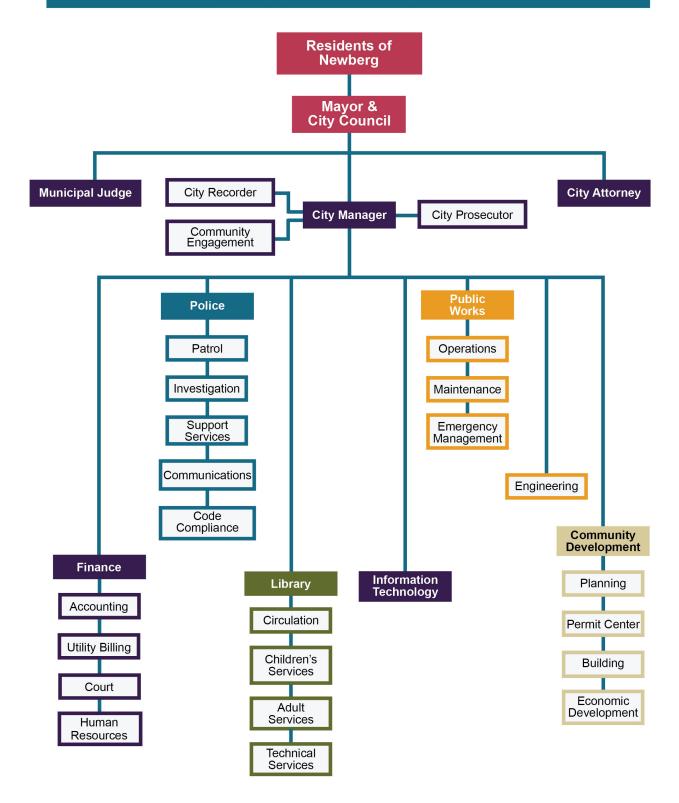
Kady Strode

Finance Director

Will Worthey City Manager



## **ORGANIZATIONAL CHART**



#### **CITY OF NEWBERG**

#### OFFICERS AND MEMBERS OF THE GOVERNING BODY June 30, 2024

# CITY MANAGER Will Worthey

#### **MUNICIPAL JUDGE**

Larry Blake Jr.

<u>MAYOR</u>	<u>TERM EXPIRATION</u>
Bill Rosacker	December 31, 2026
PO Box 970	
Newberg, OR 97132	
COUNCIL MEMBERS	
Peggy Kilburg	December 31, 2026
PO Box 970	
Newberg, OR 97132	
Derek Carman	December 31, 2026
PO Box 970	
Newberg, OR 97132	
EliseYarnell Hollamon	December 31, 2024
PO Box 970	
Newberg, OR 97132	
Robyn Wheatley	December 31, 2026
PO Box 970	
Newberg, OR 97132	
Mike McBride	December 31, 2024
PO Box 970	
Newberg, OR 97132	

Vacant

December 31, 2026



#### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

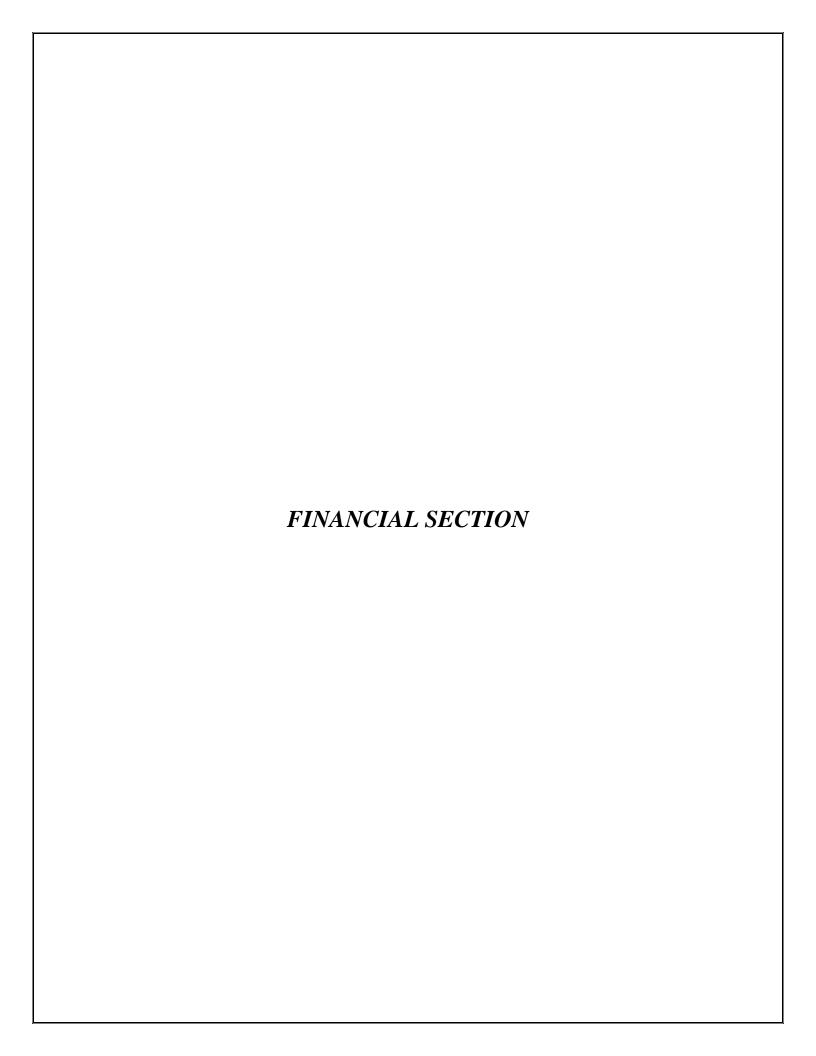
# City of Newberg Oregon

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2023

Christopher P. Morrill

Executive Director/CEO







#### INDEPENDENT AUDITOR'S REPORT

Mayor and City Council City of Newberg Newberg, Oregon

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Newberg, Oregon (the "City") as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Newberg, as of June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP).

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



Mayor and City Council City of Newberg Independent Auditor's Report February 28, 2025

#### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect material misstatements when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Mayor and City Council City of Newberg Independent Auditor's Report February 28, 2025

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages a - o and the schedules of net pension liability and changes in net position liability, employee contributions (city retirement plan), investment returns (city of Newberg retirement plan), proportionate share of the net liability (OPERS), employee contributions (OPERS), changes in total OPEB liability and related ratios (CIS), proportionate share of the net OPEB liability (NWFRA), proportionate share of the net OPEB liability (OPERS-RHIA) and city OPEB contributions (OPERS-RHIA) on pages 74 - 82 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The budgetary comparison schedules on pages 71-73 for the General Fund, Street Fund and ARPA Fund is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the budgetary comparison schedules for the General Funds, Street Fund and ARPA Fund is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund financial statements and schedules is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Mayor and City Council City of Newberg Independent Auditor's Report February 28, 2025

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory, other financial schedules, and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Oregon State Regulations

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated February 28, 2025, on our considerations of the City's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statues as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not provide an opinion on compliance.

February 28, 2025

By:

Brad Bingenheimer, Partner

ringer Lewak LLP

#### **Management's Discussion and Analysis**

For the Year Ended June 30, 2024

The management of the City of Newberg, Oregon (City) presents this narrative overview and analysis to facilitate both a short and a long-term analysis of the financial activities of the City for the fiscal year ended June 30, 2024. This Management's Discussion and Analysis (MD&A) is based on currently known facts, decisions, and conditions that existed as of the date of the independent auditor's report.

#### FINANCIAL HIGHLIGHTS

- Total assets and deferred outflow of resources exceeded liabilities and deferred inflows of resources by \$201.7 million. Of this amount, \$17.7 million is reported as unrestricted net position, amounts which are available for use to meet the City's on-going obligations to citizens and creditors.
- The net position of the City increased by \$9.4 million, or 4.9%. A significant cause of this increase relates to Wastewater SDC revenues not expended of \$1.5 million. Additionally, the City recorded \$0.4 million of developer contributed infrastructure. The City also saw a net decrease in pension related liabilities of \$1.8 million.
- Revenue from property taxes levied for general purposes increased \$0.9 million or 14.4% during the fiscal year due to 1) an increase in the tax assessed value of properties of approximately 3%, 2) an increase in the City's levy rate of 3%, 3) increases resulting from new developments added to the tax roll and 4) the beginning of Newberg Urban Renewal Agency's tax collection.
- Depreciation/amortization expense for 2023-24 was \$7,722,069.
- Total cost of all programs was \$42.7 million, an increase of \$1.0 million from the prior year.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The City's annual financial report consists of several sections. The components of the report include the following:

Management's Discussion and Analysis. This section of the report provides financial highlights, overview and economic factors affecting the City.

**Basic Financial Statements.** These statements include the government-wide statements, fund financial statements, and the notes to the financial statements.

Government-wide Financial Statements. The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. Within this view, all City operations are categorized and reported as either governmental or business-type activities and are presented using the

#### **Management's Discussion and Analysis**

For the Year Ended June 30, 2024

full accrual basis of accounting. Governmental activities include basic services such as public safety, library, community development and general government administration. Business-type activities are water, wastewater, and stormwater services. The government-wide statements include the Statement of Net Position and the Statement of Activities.

**Fund Financial Statements.** Fund financial statements focus separately on major governmental funds and proprietary funds. Governmental funds are used to account for activities where the emphasis is placed on available financial resources, rather than upon net income determination. Therefore, unlike the government-wide financial statements, governmental fund financial statements focus on the acquisition and use of current available resources, as well as on balances of current resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term requirements.

Due to the fact that the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may further understand the long-term impact of the government's near-term financial decisions.

Governmental Funds. The City maintains 15 individual governmental funds. Information is presented separately in the Governmental Funds Balance Sheet and the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances for those funds that are considered significant (major) to the City taken as a whole. These financial statements report three major funds: General Fund, Street Fund, and ARPA Fund. Data from the other 12 governmental funds are combined into a single, aggregated presentation. For each major fund, a separate Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual is presented. Information on non-major funds can be found in the Combining and Individual Fund Financial Statements and Schedules section of this report.

**Proprietary Funds.** This type of fund is used to account for activities where the emphasis is placed on net income determination. The City maintains two different types of proprietary funds – enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, wastewater, and stormwater operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for facilities and fleet services, information systems, finance, legal, administration, human resources, vehicle/equipment replacement, and risk management activities. The assets and liabilities of the internal service funds have been allocated among the governmental and business-type activities.

#### **Management's Discussion and Analysis**

For the Year Ended June 30, 2024

The enterprise funds, all of which are considered to be major funds (on a consolidated basis) of the City, are reported separately on the proprietary fund financial statements in the basic financial statements. Conversely, all internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided as other supplementary information in the Combining and Individual Fund Financial Statement and Schedules section of this report.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City of Newberg's own programs. The accounting used for fiduciary funds is similar to the treatment used for proprietary funds. The City has two fiduciary funds: Employee Pension Trust Fund and the Bail Fund.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. This section also includes capital asset, long-term debt, and other financial schedules.

**Required Supplementary Information.** This section relates to the adoption of GASB Statements 67 and 68 as well as GASB Statements 74 and 75, which require information related to the two pension plans and other postemployment benefits in which the City participates.

**Other Supplementary Information.** This section, titled Combining and Individual Fund Financial Statements and Schedules, includes combining statements for the non-major governmental funds, combining statements by fund type, and budgetary comparison schedules. The combining internal service fund statements are also included in this section.

**Other Financial Schedules.** This section includes financial schedules related to taxes and outstanding debt.

**Statistical Section.** This section includes historical trend information and demographics.

Reports of Independently Certified Public Accountants Required by Statutes. Supplemental communication on City compliance and internal controls as required by Oregon statutes.

#### **Management's Discussion and Analysis**

For the Year Ended June 30, 2024

#### GOVERNMENT-WIDE FINANCIAL ANAYLSIS

#### STATEMENT OF NET POSITION

Net position serves as a useful indicator of a government's financial position especially when viewed over time. In the case of the City, assets plus deferred outflows exceed liabilities plus deferred inflows by \$201.7 million at the close of the most recent fiscal year. This represents a \$9.4 million increase over the prior fiscal year.

The following table reflects the condensed Statement of Net Position compared to prior year.

TABLE 1
NET POSITION AT YEAR END
(in millions)

	Governmental			Business-type				Total				
	Activities			Activities				Government				
	2024		2	2023		2024		2023	2024		2023	
Cash and investments	\$	24.8	\$	24.1	\$	50.7	\$	46.0	\$	75.5	\$	70.1
Other assets		2.2		1.9		2.8		2.6		5.0		4.5
Capital assets		83.1		83.0		89.8		91.0		172.9		174.0
Total assets		110.1		109.0		143.3		139.6		253.4		248.6
Deferred Outflows of resources												
Pension related items		5.2		5.9		2.3		3.0		7.5		8.9
Postemployment benefit related items		0.3		0.3		0.1		0.1		0.4		0.4
Deferred refunding charge		-		-		0.1		0.1		0.1		0.1
Total deferred outflows of resources		5.5	-	6.2		2.5		3.2		8.0		9.4
Long-term obligations		23.4	-	22.7		30.0		31.9		53.4		54.6
Other liabilities		4.0		5.5		0.5		1.5		4.5		7.0
Total liabilities		27.4		28.2		30.5		33.4	-	57.9		61.6
Deferred inflows of resources												
Pension related items		1.1		2.9		0.2		0.6		1.3		3.5
Postemployment benefit related items		0.4		0.4		0.2		0.2		0.6		0.6
Total deferred inflows of resources		1.5		3.3		0.4		0.8		1.9		4.1
Net position:												
Net investment in capital assets		81.2		80.8		70.1		69.2		151.3		150.0
Restricted		16.1		12.5		14.5		13.5		30.6		26.0
Unrestricted		(10.5)		(9.6)		30.3		26.0		19.8		16.4
Total net position	\$	86.8	\$	83.7	\$	114.9	\$	108.7	\$	201.7	\$	192.3

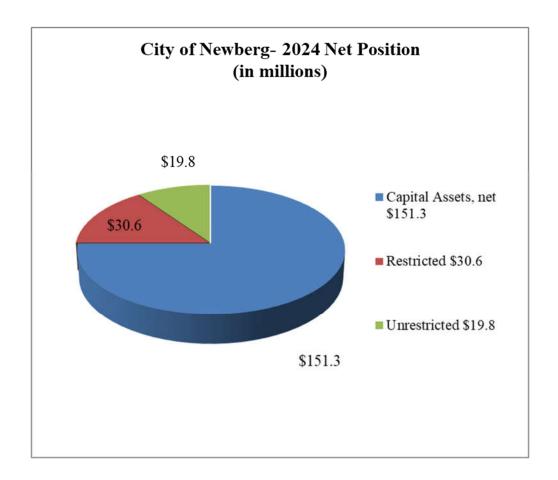
By far, the largest portion of the City of Newberg's net position (\$151.3 million, or 75.0%) is investment in capital assets (land, building, equipment, infrastructure, net of depreciation and any related outstanding debt used to acquire those capital assets). The City uses these capital assets to provide services to citizens and consequently, they are not available for future spending. Although the City of Newberg's investment in capital assets is reported net of related debt, it should be noted that the resources used to repay this debt must be provided from other sources, since the capital assets themselves can't be used to liquidate these liabilities.

#### Management's Discussion and Analysis

For the Year Ended June 30, 2024

An additional portion of the City of Newberg's net position represents resources that are subject to external restrictions on how they may be used. Restricted net position totals \$30.6 million or 15.1% and represent cash and investments that are legally restricted for capital expansion or debt service. The remaining balance of unrestricted net position totaling \$19.8 million, or 9.9%, may be used to meet the City's ongoing obligations.

At the end of the current fiscal year, the City of Newberg is able to report positive balances in most of the reported categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. The sole exception is unrestricted net position in governmental activities, primarily due to the inclusion of net pension liability and related items. The same situation held true for the prior fiscal year.



# Management's Discussion and Analysis For the Year Ended June 30, 2024

#### STATEMENT OF ACTIVITIES

The following table reflects the condensed Statement of Activities and Changes in Net Position compared to prior year.

TABLE 2 ACTIVITIES FOR FISCAL YEARS ENDING JUNE 30, 2024 and 2023 (in millions)

	Governmental			Business-type				Total			
	Activi					Activ	vities			rnment	
	2024		2	2023		2024		2023	2024	2023	
Revenues											
Charges for services	\$	7.3	\$	8.2	\$	20.9	\$	19.8	28.2	28.0	
Operating grants and contributions		2.9		4.4		0.3		0.2	3.2	4.6	
Capital grants and contributions		2.2		2.6		2.4		4.2	4.6	6.8	
Taxes		12.2		11.1		-		-	12.2	11.1	
Interest		1.0		0.4		2.3		0.7	3.3	1.1	
Miscellaneous		0.6		0.6		-		-	0.6	0.6	
Gain on sale of assets		-		-		-		-	_	-	
Total revenues		26.2		27.3		25.9		24.9	52.1	52.2	
Expenses											
General government		1.0		1.5		-		-	1.0	1.5	
Public safety		12.7		10.8		-		-	12.7	10.8	
Library		2.5		2.2		-		-	2.5	2.2	
Community development		6.7		8.3		-		-	6.7	8.3	
Interest on long-term debt		0.2		0.2		-		-	0.2	0.2	
Water		-		-		7.1		6.8	7.1	6.8	
Wastewater		-		-		10.2		9.8	10.2	9.8	
Stormwater		-				2.4		2.0	2.4	2.0	
Total expenses		23.1		23.0		19.7		18.6	42.8	41.6	
Increase (decrease) in net assets											
before transfers and special items		3.1		4.3		6.2		6.3	9.3	10.6	
Transfers											
Changes in net position		3.1		4.3		6.2		6.3	9.3	10.6	
Beginning net position		83.7		79.6		108.7		102.9	192.4	182.5	
Prior Period Adjustment				(0.2)		_		(0.5)		(0.7)	
Ending net position	\$	86.8	\$	83.7	\$	114.9	\$	108.7	\$ 201.7	\$ 192.3	

#### **Management's Discussion and Analysis**

For the Year Ended June 30, 2024

#### **Governmental Activities**

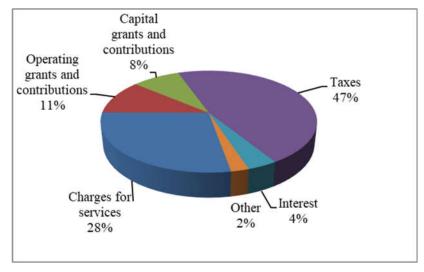
During the current fiscal year, the net position for governmental activities increased \$3.1 million from the prior fiscal year for an ending balance of \$86.8 million. An analysis of the revenues and expenses follows:

- Charges for services These are revenues that arise from charges to customers, applicants, or others who purchase, use or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services. This category also includes municipal court revenues from issuance of traffic citations. Charges for services decreased over the prior year by \$0.9 million largely due to the repeal of the Construction Excise Tax, which resulted in a total reduction in this category of \$0.8 million.
- Grants and contributions These are revenues arising from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
  - Operating grants/contributions These revenues primarily consist of state gas tax disbursed to the City to use for road maintenance. Other small state and private contributions are also included in the operating grant category. These funds go to support specific activities within the City. This category decreased over the prior year by \$1.5 million which reflects a decrease of \$1.5 million of the ARPA grant recognized in the current year compared to last year.
  - Capital grants/contributions These revenues primarily consist of grants, system development charges, and developer infrastructure contributions (e.g. fair market value of subdivision's infrastructure such as streets, roads, and rights-of-way/easements). This category recognized a decrease of \$0.4 million over the prior year. The City had an received \$0.3 million less of federal exchange and grant money, and also saw a decrease of \$0.2 million in state Covid grants.
  - Taxes These are revenues that consist primarily of property taxes, transient lodging taxes, and franchise fees based on gross revenues. Overall property taxes increased \$0.9 million or 14.8% over the prior year due to 1) an increase in the tax assessed value of properties of approximately 3%, 2) an increase in the City's levy rate of 3%, 3) increases resulting from new developments added to the tax roll, and 4) the beginning of Newberg Urban Renewal Agency's tax collection, which accounted for \$0.4 million of the increase.
- Interest This is revenue derived from the City's investment of cash and reserves. Following sharp decreases in investment rates of return during the COVID-19 pandemic, and the subsequent rebound of the rates, the rate climbed above 5% and stabilized, leading to an overall increase of \$0.6 million on the year.
- Other This is miscellaneous revenue not related to services provided.

#### Management's Discussion and Analysis

For the Year Ended June 30, 2024

#### **Governmental Activities – Revenues by Source**



• Programs – These are direct expenses that are specifically associated with a service, program, or department and are clearly identifiable to a particular function. The following table reflects the changes in program expenses:

Table 3
Governmental Activities - Program Expenses for the fiscal year ended June 30, 2024 (in millions)

		FY 20	023-24	Compared to FY 2022-23				
			Percent of	Increase/(Decrease)				
Programs	Ar	Amount Total		Amount		Amount		Percent
General government	\$	1.0	4.3%	\$	(0.5)	-33.3%		
Public safety		12.7	55.0%		1.9	17.6%		
Library		2.5	10.8%		0.3	13.6%		
Community development		6.7	29.0%		(1.6)	-19.3%		
Interest on long-term debt		0.2	0.9%		-	0.0%		
Total expenses	\$	23.1	100.0%	\$	0.1			

- o General government expenses decreased \$0.5 million due to ARPA spending in the prior year that did not occur this year.
- O Public safety consists of police, court, and 911 operations, and the overall expenses increased by \$1.9 million due primarily to expenses related to patrol, detective, and police admin salaries while seeing a decrease in vacancies.
- o Library expenses increased by \$0.3 million primarily due to increases in personnel services expense from filling vacancies and COLA increases.
- Community Development expenses decreased by \$1.6 million in large part due to a decrease of \$1.5 million in the spending on ARPA related projects.
   The ARPA program reached its conclusion this year resulting in big decreases in spending.

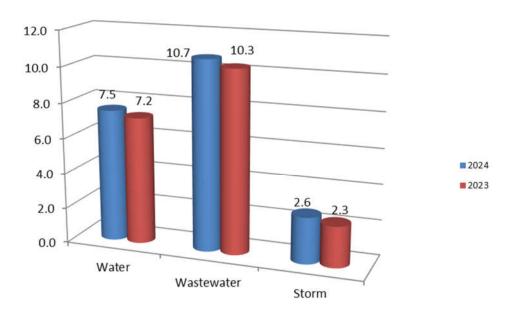
#### Management's Discussion and Analysis

For the Year Ended June 30, 2024

#### **Business-type Activities**

During the current fiscal year, the net position for business-type activities increased by \$6.3 million from the prior fiscal year for an ending balance of \$114.9 million. Business-type charges for services experienced revenue growth related to annual utility rate increases and activity. Capital grants and contributions experienced a decrease over the prior year due to prior year increases in development activity especially relating to a few very large development projects such as Crestview Crossing. The City saw relatively flat operating grants and contributions.

#### Business-Type Activities – Operating Revenues by Service



### **Management's Discussion and Analysis**

For the Year Ended June 30, 2024

The following table reflects the changes in program expenses for the business-type activities:

Table 4
Business-Type Activities - Program Expenses
for the fiscal year ended June 30, 2024
(in millions)

		FY 2	023-24	Compared to FY 2022-23				
			Percent of	Increase/(Decrease)				
Programs	Ar	nount	Total	Am	ount	Percent		
Water		7.1	36.0%		0.3	4.4%		
Wastewater		10.2	51.8%		0.4	4.1%		
Stormwater		2.4	12.2%		0.4	20.0%		
Total expenses	\$	19.7	100.0%	\$	1.1			

- Water expenses increased by \$0.3 million due primarily to increases in admin support service charges and franchise fees by fund 31 amounting to \$0.3.
- Wastewater expenses increased \$0.4 million primarily due primarily to increases in admin support service charges and franchise fees by fund 31 amounting to \$0.3.
- Stormwater program expenses increased \$0.4 million primarily due to a \$0.1 million increase in personnel services, capital outlay, and admin support services costs.

#### Management's Discussion and Analysis

For the Year Ended June 30, 2024

#### **FUND-BASED FINANCIAL ANALYSIS**

As previously discussed, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of available resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the City of Newberg itself or a group or individual that has been delegated authority to assign resources for use for particular purposes by the City of Newberg City Council.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$21.4 million, an increase of \$1.9 million in comparison with the prior year. Approximately 23.9% of this amount (\$5.1 million) constitutes unassigned fund balance, which is available for spending at the government's discretion. The remainder of the fund balances is either non-spendable, restricted, or committed to indicate that it is 1) not in spendable form (\$0.1 million), 2) restricted for particular purposes (\$15.6 million) or 3) committed for particular purposes (\$0.6 million).

The General Fund is the chief operating fund of the City. The fund balance of the City's General Fund decreased by \$0.3 million (4.7%) during the current fiscal year. This change in fund balance followed a similar increase experienced in the prior year. Significant changes from the prior year are as follows:

- Property taxes revenues increased \$0.4 million, or 7.1%. This increase relates to the increase in tax assessed values and the increase in the property tax rate levied by 3%.
- Franchise fees and other taxes revenue increased by \$0.3 million (8.2%) due to increases in franchise fee generating utility rates including electric, garbage, and water.
- Intergovernmental revenue increased by \$0.2 million, or 13.6%, due in large part to the \$0.3 million received as part of an intergovernmental agreement with the Newberg School District for additional School Resource Officer funding.
- Transfers In remained consistent with the prior year.

The Street Fund ending fund balance increased \$1.7 million (142.1%) due largely to a \$3.0 million reduction in spending in transfers out for capital projects. The complete redesign and overhaul of Elliot Road completed early in 2023-24, which reflected a \$1.6 million decrease in transfers out from the prior year.

#### **Management's Discussion and Analysis**

For the Year Ended June 30, 2024

The ARPA Fund was created in 2021-22, which was the inaugural year for receiving the federal funds. The remaining assets of \$2.0 million represents unspent ARPA funds as many of the programs awarded took time to begin spending and requesting funds. This balance is reflected as unearned revenue in for current year, resulting in no ending fund balance.

Other governmental fund balances remained relatively consistent with the prior year.

#### **Proprietary Funds**

The City of Newberg's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The net position of the water utility increased by \$2.4 million (5.8%) over the prior fiscal year. Operating costs increased by \$0.4 million over the prior year, related primarily to increases in personnel costs. Charges for services increased by \$0.2 million due to increases in rates from the prior year. Fiscal year 2023-24 also experienced a decrease in capital contributions revenue of \$0.1 million as well as capital contributions for the year and \$1.0 million of interest income.

The net position of the wastewater utility increased by \$3.2 million (6.0%) during fiscal year 2023-24. Charges for services increased by \$0.5 million over the prior year. Operating costs increased by \$0.5 million, largely resulting from increases in personnel costs and shifts in pension liabilities. Also of note is a recorded \$1.1 million dollar capital contributions for the year and \$1.0 million of interest income.

The net position of the stormwater utility increased by \$0.4 million during fiscal year 2023-24. The fund saw \$0.3 million increases in charges for services from increase in utility revenue.

#### **BUDGETARY HIGHLIGHTS**

#### Original budget compared to final budget

The budgetary statements for each fund, shown throughout this report, show the original budget, final budget, actual revenues, expenditures and transfers in and out for the fiscal year ended June 30, 2024. The City executed two supplemental budgets affecting multiple funds to cover minor adjustments for various unanticipated revenues and expenditures within different funds.

#### General Fund final budget compared to actual results

General fund actual revenues exceeded budget by 3.6%. General fund expenditures were, in aggregate and excluding transfers, 76.6% of budget, with the largest variances in the police, communications and planning categories due to various salaries and operating expenditures.

#### CITY OF NEWBERG, OREGON

#### Management's Discussion and Analysis

For the Year Ended June 30, 2024

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

**Capital Assets.** As of June 30, 2024, the City had invested \$172.9 million in capital assets as reflected in the following table, which represents a net decrease (additions, deductions and depreciation) of \$1.2 million.

TABLE 5
CAPITAL ASSETS AT YEAR END
(NET OF DEPRECIATION)

(in millions)

		Govern	ment	al		Busine	ss-typ	e				
		Activ	ities		Activi		tivities		 Tot		tals	
	2	2024	2	2023	2	2024	2	2023	2	2024		2023
Land	\$	1.2	\$	1.2	\$	3.2	\$	3.2	\$	4.4	\$	4.4
Right of way		26.8		26.8		-		-		26.8		26.8
Construction in progress		3.1		11.7		2.7		5.0		5.8		16.7
Buildings & improvements		5.4		5.7		16.3		17.6		21.7		23.3
Equipment		2.5		1.6		20.5		21.2		23.0		22.8
Right-to-use leased equipment		0.5		0.6		-		-		0.5		0.6
Utility systems		-		-		47.1		44.0		47.1		44.0
Infrastructure		43.6		35.5						43.6		35.5
Total	\$	83.1	\$	83.1	\$	89.8	\$	91.0	\$	172.9	\$	174.1

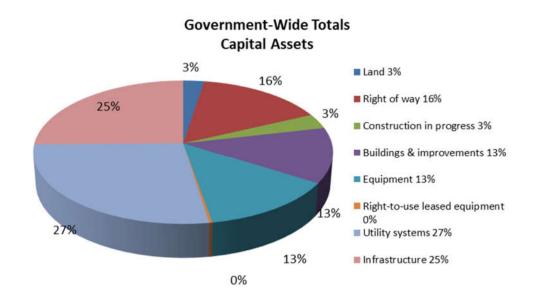
Major capital asset events during the current fiscal year included the following:

- The City received developer-contributed infrastructure related to five developments, which completed in 2023-24. These developers contributed a total of \$0.5 million of infrastructure in the current year.
- Depreciation/amortization expense for 2023-24 was \$7,722,069.
- The City completed \$2.1 million of infrastructure related to the Elliot Rd project. The project completed early into the 2023-24 fiscal year.
- Additional information on the City's capital assets can be found in the Notes to the Basic Financial Statements on page 36 of this report.

#### CITY OF NEWBERG, OREGON

#### **Management's Discussion and Analysis**

For the Year Ended June 30, 2024



**Debt.** As of June 30, 2024, the City had a total long-term debt obligation of \$23.9 million. Of this amount, \$2.3 million represented outstanding bonded indebtedness. Outstanding bonded debt included \$1.1 million to be serviced by internal charges to departments and \$1.2 million serviced by user fees and SDCs. The City is also paying down a private placement bank loan with a remaining balance of \$1.4 million for the public safety communication upgrade projects to be repaid by General Fund revenue. All of these debts are backed by the full faith and credit of the City.

TABLE 6
OUTSTANDING DEBT AT YEAR END
(in millions)

		Goverr	nment	al		Busine	ss-ty	pe				
	Activities		Activities				Totals					
	2	024	2	023	2	024	2	023	- 2	2024	2	2023
FF&C Bonds-2015 Refunding	\$	-	\$	-	\$	1.2	\$	1.9	\$	1.2	\$	1.9
FF&C public safety financing		1.4		1.7		-		-		1.4		1.7
Limited tax bonds		1.1		1.3		-		-		1.1		1.3
Notes payable		1.4		1.5		18.3		20.0		19.7		21.5
Lease payable		0.5		0.6		-		-		0.5		0.6
Total	\$	4.4	\$	5.1	\$	19.5	\$	21.9	\$	23.9	\$	27.0

The City received an AA credit rating from Standard & Poors on the 2015 Refunding. This is equivalent to a two-notch increase over the rating received by Moody's in 1998. The City's 2004 pension bond was reviewed by Moody's in July 2018 and was upgraded from Aa3 to Aa2.

Additional information on the City's debt and other long-term obligations can be found in the Notes to the Basic Financial Statements on page 38 of this report.

#### CITY OF NEWBERG, OREGON

#### Management's Discussion and Analysis

For the Year Ended June 30, 2024

#### **ECONOMIC FACTORS**

The following economic factors currently affect the City of Newberg:

- The unemployment rate for Yamhill County is currently 3.7%, a slight increase from the 3.3% from the prior year.
- The City's taxable assessed value (TAV) for 2024-25 increased by \$133.3 million (5.8%) over the 2023-24 certified tax roll. This growth rate was down from the TAV increase of 6.0% in 2023-24 tax year.
- The City's private retirement plan contribution rate increased for 2023-24 from 51.31% to 55.59%. Additionally, this rate increased to 57.59% for the 2024-25 fiscal year.
- The COVID-19 pandemic had a significant negative impact on the City's Transient Lodging Tax Fund revenues, resulting in a significant reduction of TLT revenues beginning March 2020. The City has experienced a full recovery by the 2021-22 fiscal year and TLT revenues have begun to level out from 2022-23 to 2023-24.
- Employer contribution rates for Oregon PERS continue to increase. The rates for Oregon PERS increased by an additional 0.38-1.19% of subject payroll for the 2023-25 biennium. The rates for the 2025-27 biennium reflect an additional 5.56-6.04% of subject payroll.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City's finances for those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Finance Director
City of Newberg
PO Box 970
Newberg, OR 97132
(503) 537-1216
www.newbergoregon.gov/finance







# GOVERNMENT-WIDE FINANCIAL STATEMENTS

- **Statement of Net Position** Statement presenting all of the City's assets, net outflows of resources, liabilities, and net inflows of resources, with the difference reported as net position. This statement is split between governmental and business-type activities.
- **Statement of Activities -** Statement reporting the changes in net position of the City's governmental and business-type activities.



# STATEMENT OF NET POSITION

June 30, 2024

	Governmental Activities	Business-Type Activities	Totals
ASSETS		7 lott vittes	Totals
Cash and cash equivalents	\$ 20,044,050	\$ 35,410,383	\$ 55,454,433
Investments	4,820,721	15,261,999	20,082,720
Receivables	1,974,849	2,221,213	4,196,062
Internal balances	(253,674)	253,674	-
Inventories	143,920	297,953	441,873
Other assets	153,478	-	153,478
Other postemployment benefits asset	131,675	53,275	184,950
Capital assets:			
Capital assets not being depreciated	31,154,082	5,899,809	37,053,891
Other capital assets, net of depreciation	51,914,498	83,888,632	135,803,130
Total assets	110,083,599	143,286,938	253,370,537
DEFERRED OUTFLOWS OF RESOURCES	£ 100 200	2 222 501	7.522.060
Pension related items	5,190,388	2,332,581	7,522,969
Other postemployment benefits related items	308,971	125,410	434,381
Deferred refunding charge	9,032	69,333	78,365
Total deferred outflows of resources	5,508,391	2,527,324	8,035,715
LIABILITIES			
Accounts payable and accrued liabilities	2,010,578	338,640	2,349,218
Deposits	21,765	65,307	87,072
Interest payable	41,081	144,054	185,135
Unearned revenue	1,951,056	144,034	1,951,056
Long-term obligations:	1,751,050		1,731,030
Due within one year	2,065,415	2,848,045	4,913,460
Due in more than one year	21,282,431	27,106,933	48,389,364
Total liabilities	27,372,326	30,502,979	57,875,305
	27,672,620	20,202,373	27,072,202
DEFERRED INFLOWS OF RESOURCES			
Pension related items	1,066,406	233,683	1,300,089
Other postemployment benefits related items	381,420	155,270	536,690
Total deferred inlows of resources	1,447,826	388,953	1,836,779
NET POSITION			
Net investment in capital assets	81,191,352	70,150,260	151,341,612
Restricted for:			
Capital projects	6,901,207	14,458,430	21,359,637
Debt service	34,462	-	34,462
Public safety	513,156	-	513,156
Street maintenance	2,707,816	-	2,707,816
Building Inspection	3,536,018	-	3,536,018
Other purposes	2,391,940	-	2,391,940
Unrestricted	(10,504,113)	30,313,640	19,809,527
Total net position	\$ 86,771,838	\$ 114,922,330	\$ 201,694,168

#### STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2024

			Progr	am Revenues		
		Charges	(	Operating		Capital
		for	Grants and		Grants and	
Functions/Programs	Expenses	Services	Contributions		Contributions	
Governmental activities:	 _	 		_		
General government	\$ 964,752	\$ 1,885,005	\$	527,407	\$	-
Public safety	12,749,674	2,225,666		42,000		-
Library	2,477,223	119,106		44,052		-
Community development	6,708,586	3,069,198		2,309,308		2,181,718
Interest on long-term obligations	177,062	-		-		
Total governmental activities	 23,077,297	 7,298,975		2,922,767		2,181,718
Business-type activities:						
Water	7,051,579	7,494,697		-		888,472
Wastewater	10,156,304	10,741,528		250,000		1,461,099
Stormwater	 2,426,163	2,640,302		-		105,429
Total business-type activities	19,634,046	20,876,527		250,000		2,455,000
Totals	\$ 42,711,343	\$ 28,175,502	\$	3,172,767	\$	4,636,718

#### General revenues:

Taxes:

Property taxes

Franchise and public service taxes

Interest and investment earnings

Miscellaneous

Gain (loss) on sale of capital assets

Total general revenues and transfers

Change in net position

Net position-beginning Net position--ending

Net (Expense) Revenue and Changes in Net Position

	Sovernmental Activities	E	Business-Type Activities		Totals
\$	1,447,660	\$	-	\$	1,447,660
	(10,482,008)		-		(10,482,008)
	(2,314,065)		-		(2,314,065)
	851,638		-		851,638
	(177,062)		-		(177,062)
	(10,673,837)		-		(10,673,837)
	-		1,331,590		1,331,590
	-		2,296,323		2,296,323
	-		319,568		319,568
	-		3,947,481		3,947,481
	(10,673,837)		3,947,481		(6,726,356)
	7,273,948		-		7,273,948
	4,950,573		-		4,950,573
	993,041		2,284,195		3,277,236
	546,606		-		546,606
	2,757		35,916		38,673
	13,766,925		2,320,111		16,087,036
	3,093,088		6,267,592		9,360,680
Φ.	83,678,750		108,654,738	Ф.	192,333,488
\$	86,771,838	\$	114,922,330	\$	201,694,168

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### FUND FINANCIAL STATEMENTS

#### **Governmental Funds**

- **General** accounts for the financial operations of the city that are not required to be accounted for in any other fund. Principal sources of revenue are property taxes, licenses and permits, intergovernmental revenue, and fines and forfeitures.
- **Street** accounts for revenues received from state gasoline taxes which are to be expended as outlined in the Constitution of the State of Oregon, Article IX, Section 3.
- **ARPA** This fund accounts for the Federal grant funds awarded to the City through the American Rescue Plan Act (ARPA).
- **Nonmajor Funds** includes eight special revenue funds, one debt service fund, and three capital projects funds that are collectively reported as nonmajor funds.

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# BALANCE SHEET GOVERNMENTAL FUNDS

June 30, 2024

				Total	Total
				Nonmajor	Governmental
	General	Street	ARPA	Funds	Funds
<u>ASSETS</u>		-			
Cash and cash equivalents	\$ -	\$ 2,427,571	\$ 1,891,501	\$ 13,331,834	\$ 17,650,906
Investments	4,820,721	-	-	-	4,820,721
Receivables:					
Accounts	262,599	318,779	-	588,506	1,169,884
Loans	-	-	-	426,013	426,013
Assessments	-	-	-	28,727	28,727
Taxes	329,167	-	-	13,032	342,199
Due from other funds	263,847	-	59,555	-	323,402
Inventories	-	117,939	-	-	117,939
Prepaid items	2,080	=	=	=	2,080
Total assets	\$ 5,678,414	\$ 2,864,289	\$ 1,951,056	\$ 14,388,112	\$ 24,881,871
<u>LIABILITIES</u>					
Accounts payable	\$ 105,173	\$ 31,634	\$ -	\$ 158,925	\$ 295,732
Other accrued liabilities	37,391	-	-	11,397	48,788
Due to other funds	59,555	-	-	263,847	323,402
Deposits	14,865	6,900	-	-	21,765
Unearned revenue	-	-	1,951,056	-	1,951,056
Total liabilities	216,984	38,534	1,951,056	434,169	2,640,743
DEFERRED INFLOWS OF RESOUR					
Unavailable revenue-property taxes	329,167	-	-	419,273	748,440
Unavailable revenue-loans	-	-	-	19,772	19,772
Unavailable revenue-special assessmen	ts -	-	-	28,727	28,727
Total deferred inflows of resources	329,167	-	-	467,772	796,939
FUND BALANCES					
Nonspendable	2,080	117,939	-	-	120,019
Restricted	-	2,707,816	-	12,909,011	15,616,827
Committed	-	-	-	577,160	577,160
Unassigned	5,130,183		-		5,130,183
Total fund balances	5,132,263	2,825,755	-	13,486,171	21,444,189
Total liabilities, deferred inflows of					
resources, and fund balances	\$ 5,678,414	\$ 2,864,289	\$ 1,951,056	\$ 14,388,112	\$ 24,881,871

# Reconciliation of the Balance Sheet of Governmental Funds To the Statement of Net Position

June 30, 2024

Amounts reported for governmental activities on the statement of net position are different because:

Total fund balances - governmental funds	\$	21,444,189
The statement of net position reports receivables at their net realizable value. However renot available for current-period expenditures are deferred in governmental funds.	ceivables	796,939
not available for current-period expenditures are deferred in governmentar funds.		190,939
Net other postemployment benefit assets are not financial resources and, therefore, are not	t	
reported in funds.		101,460
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		81,883,910
are not reported in the runds.		01,005,710
Governmental activities report as deferred outflows of resources payments to		
refunding bond escrow agent		9,032
Governmental activities report as deferred outflows of resources actuarially determined deferred outflows such as changes of assumptions and other actuarially calculated		
estimates and contributions related to the retirement plans for the year		4,038,656
occurrence with control of the rest of the point of the point of the point		.,020,020
Governmental activities report as deferred outflows of resources an actuarially calculated		
implicit employer subsidy for postemployment benefits for the year		237,041
Long-term obligations are not due and payable in the current period and, therefore, are		
not reported in the funds:		
<u>*</u>	3,847,626)	
	(965,588)	
	2,366,236)	
	(463,715)	
· · · ·	(845,392)	
Accrued interest	(41,081)	(18,529,638)
Governmental activities report as deferred inflows the effect of differences between project	rted	
and actual earnings and changes in proportionate share of contributions to the retiremen		(916,512)
	1	
Governmental activities report as deferred inflows the effect of changes of assumptions		
and inputs for actuarally calculated other postemployment benefit costs		(292,272)
Internal service funds are proprietary funds and not reported with governmental funds. Ho	wever	
because internal service funds primarily benefit governmental activities, their assets, lia		
and net position are reported along with governmental activities in the statement of net		(2,000,967)
Net position of governmental activities	\$	86,771,838

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended June 30, 2024

Forn	ıerly
Majou	Erm de

				Major	Funds		
					Street	Total	Total
				Building	Capital	Nonmajor	Governmental
	General	Street	ARPA	Inspection	Projects	Funds	Funds
Revenues							
Property taxes	\$ 6,788,080	\$ -	\$ -			\$ 427,291	\$ 7,215,371
Franchise fees and other taxes	4,258,528	-	-			1,451,446	5,709,974
Licenses and permits	543,118	60,081	-			772,544	1,375,743
Intergovernmental	1,449,937	2,567,529	246,732			946,847	5,211,045
Charges for services	159,527	1,362,860	-			2,304,240	3,826,627
Fines and forfeitures	536,447	· · · · -	-			249,114	785,561
Pension bond charge	_	_	-			333,543	333,543
Assessments	_	_	-			954	954
Donations	_	_	_			37,949	37,949
Interest	433,172	54,420	_			438,489	926,081
Miscellaneous	62,367	2,984	_			23,018	88,369
Total revenues	14,231,176	4,047,874	246,732			6,985,435	25,511,217
	, , , , , ,	,,	- ,				
Expenditures							
Current:							
General government	272,008	_	_			509,530	781,538
Public safety	11,216,861	_	_			1,194,662	12,411,523
Library	2,304,930	_	_			49,851	2,354,781
Community development	1,176,069	2,005,767	246,732			1,075,089	4,503,657
Debt service:	1,170,000	2,005,707	210,732			1,075,005	1,505,057
Principal	199,014	_	_			689,022	888,036
Interest	1,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	_	_			146,923	146,923
Capital outlay	_	_	_			1,769,982	1,769,982
Total expenditures	15,168,882	2,005,767	246,732			5,435,059	22,856,440
Town enbendmen	10,100,002	2,000,101	2.0,752			2,122,027	22,000,110
Excess (deficiency) of revenues over							
expenditures	(937,706)	2,042,107	_			1,550,376	2,654,777
-	()	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,				,,	,,,,,,,
Other financing sources (uses)							
Sale of capital assets	19,544	13,952	-			-	33,496
Special payments - loans	_	_	_			(746,091)	(746,091)
Refunds	_	_	_			(107,905)	(107,905)
Lease financing	94,870	_	_			-	94,870
Transfers in	942,667	_	_			1,325,886	2,268,553
Transfers out	(372,575)	(397,305)	_			(1,498,673)	(2,268,553)
Total other financing sources (uses)	684,506	(383,353)	-			(1,026,783)	(725,630)
8 ( )	,	(===)===)				( ): -;;	(* - 1, 1 - 1)
Net change in fund balances	(253,200)	1,658,754	_	_	_	523,593	1,929,147
5	( , ,	,,				,	, , , ,
Fund balances - beginning, as previously reported	5,385,463	1,167,001	_	3,473,900	954,895	8,533,783	19,515,042
Change within financial reporting entity	3,303,403	1,107,001		3,473,700	754,075	0,555,705	17,515,042
(major to nonmajor fund)		_	_	(3,473,900)	(954,895)	4,428,795	
(magor to nonmagor junu)				(3,773,700)	(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	7,720,773	<del></del>
Fund balances, July 1, 2023	5,385,463	1,167,001				12,962,578	19,515,042
Fund balances, July 1, 2023 Fund balances, June 30, 2024	\$ 5,132,263	\$ 2,825,755	<u> </u>	\$ -	\$ -	\$ 13,486,171	\$ 21,444,189
r und outainees, suite 50, 2027	Ψ 3,132,203	Ψ 2,023,133	<u> </u>	Ψ	Ψ	ψ 13,400,171	Ψ 21,111,107

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended June 30, 2024

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ 1,929,147
Governmental funds deferred revenues that do not provide current financial resources. However, the statement of activities recognizes such revenues at their net realizable value when earned, regardless of when received.	
Property taxes Notes and assessments	58,577 325,805
Proceeds from the issuance of long-term debt provide current financial resources to governmental funds and are reported as revenues. In the same way, repayments of long-term obligations use current financial resources and are reported as expenditures in governmental funds. However, the payment of debt principal is reported as a decrease in long-term obligations in the statement of net position.	
Lease financing	(94,870)
Debt principal paid	662,872
Lease finaning principal paid	199,014
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds	
Compensated absences	(6,233)
Interest	525
Amortization of deferred refunding charges	(4,514)
Change in deferred outflows of resources related to Other postemployment benefits	(29,632)
Other postemployment benefits  Change in deferred inflows of resources related to Other postemployment benefits	(29,928) 45,209
Donations of capital assets are reported as capital contributions in the Statement of Activities, but do not appear in the governmental funds because they are not financial resources.	113,344
In the statement of activities, the (loss) on the disposition of capital assets is reported. The (loss) is not a current financial resource and thus is not reported in the funds.	(30,739)
Capital outlays are reported as expenditures in governmental funds. However, the statement of activities allocates the cost of capital outlays over their estimated useful lives as depreciation expense.	
Capital outlays	2,004,178
Depreciation	(2,197,179)
Leases	94,870
Lease amortization	(193,801)
The amount contributed to defined benefit pension plans is reported as an expenditure in the funds while governmental activities reports pension expense as the change in net pension asset or liability, pension related deferred outflow of resources and deferred inflows of resources.	
Change in deferred outflows of resources	(234,125)
Change in net pension asset or liability	(1,807,800)
Change in deferred inflows of resources	1,643,005
Internal service funds are used by management to charge the costs of certain activities, such as administration and facilities and fleet services to individual funds. The net revenue (expense) of certain internal service funds is reported with governmental activities.	645,363
Change in net position of governmental activities	\$ 3,093,088

#### **FUND FINANCIAL STATEMENTS**

#### **Proprietary Funds**

The City of Newberg utilizes five proprietary funds including three enterprise funds and two internal service funds. Enterprise funds are used to account for acquisition, operation, and maintenance of the water, wastewater, and stormwater systems. These funds are entirely or predominantly self-supported through user charges to customers. Internal service funds account for those activities and services furnished internally to other organizational units within the City on a cost reimbursement basis. Proprietary funds included are:

#### **Enterprise**

- Water
- Wastewater
- Stormwater

#### **Internal Service**

- Administrative Support Services (Combined into "Governmental Activities Column")
- Vehicle/Equipment Replacement (Combined into "Governmental Activities Column")

For budgetary purposes, the water, wastewater, and stormwater activities are accounted for in the following separate funds:

#### • Water

Water (operating)
Water System Development

#### Wastewater

Wastewater (operating)
Wastewater System Development

#### • Stormwater

Stormwater (operating)
Stormwater System Development

The **Proprietary Capital Projects Fund** has transactions related to all three enterprise activities. The transactions have been aggregated accordingly, for reporting purposes.

For fund financial statement purposes, these funds are included as three separate enterprise funds.

# STATEMENT OF NET POSITION PROPRIETARY FUNDS

June 30, 2024

Water  - 15,261,999 923,432 - 224,548 16,409,979  18,287 3,403,678 29,885,905 33,307,870 49,717,849  883,626 43,650 62,498	Waste-water  \$ 31,185,045  1,041,249 584,923 73,405 32,884,622  25,879 2,260,532 43,679,423 45,965,834 78,850,456  1,150,088 60,322	\$ 3,516,320 256,532 - 3,772,852 9,109 235,599 10,323,304 10,568,012 14,340,864 298,867	Total Enterprise Funds  \$ 34,701,365 15,261,999 2,221,213 584,923 297,953 53,067,453  \$ 53,275 5,899,809 83,888,632 89,841,716 142,909,169	\$ 3,102,162 \$ 3,102,162
923,432 - 224,548 16,409,979 18,287 3,403,678 29,885,905 33,307,870 49,717,849 883,626 43,650	1,041,249 584,923 73,405 32,884,622 25,879 2,260,532 43,679,423 45,965,834 78,850,456	256,532 3,772,852 9,109 235,599 10,323,304 10,568,012 14,340,864	15,261,999 2,221,213 584,923 297,953 53,067,453  53,275 5,899,809 83,888,632 89,841,716 142,909,169	8,026 151,398 25,981 3,287,567 30,215 - 1,184,670 1,214,885
923,432 - 224,548 16,409,979 18,287 3,403,678 29,885,905 33,307,870 49,717,849 883,626 43,650	1,041,249 584,923 73,405 32,884,622 25,879 2,260,532 43,679,423 45,965,834 78,850,456	256,532 3,772,852 9,109 235,599 10,323,304 10,568,012 14,340,864	15,261,999 2,221,213 584,923 297,953 53,067,453  53,275 5,899,809 83,888,632 89,841,716 142,909,169	8,026 151,398 25,981 3,287,567 30,215 - 1,184,670 1,214,885
923,432 - 224,548 16,409,979 18,287 3,403,678 29,885,905 33,307,870 49,717,849 883,626 43,650	1,041,249 584,923 73,405 32,884,622 25,879 2,260,532 43,679,423 45,965,834 78,850,456	256,532 3,772,852 9,109 235,599 10,323,304 10,568,012 14,340,864	15,261,999 2,221,213 584,923 297,953 53,067,453  53,275 5,899,809 83,888,632 89,841,716 142,909,169	8,026 151,398 25,981 3,287,567 30,215 - 1,184,670 1,214,885
923,432 - 224,548 16,409,979 18,287 3,403,678 29,885,905 33,307,870 49,717,849 883,626 43,650	584,923 73,405 32,884,622 25,879 2,260,532 43,679,423 45,965,834 78,850,456	9,109 235,599 10,323,304 10,568,012 14,340,864	2,221,213 584,923 297,953 53,067,453 53,275 5,899,809 83,888,632 89,841,716 142,909,169	151,398 25,981 3,287,567 30,215 - 1,184,670 1,214,885
224,548 16,409,979 18,287 3,403,678 29,885,905 33,307,870 49,717,849 883,626 43,650	584,923 73,405 32,884,622 25,879 2,260,532 43,679,423 45,965,834 78,850,456	9,109 235,599 10,323,304 10,568,012 14,340,864	584,923 297,953 53,067,453 53,275 5,899,809 83,888,632 89,841,716 142,909,169	151,398 25,981 3,287,567 30,215 - 1,184,670 1,214,885
18,287 3,403,678 29,885,905 33,307,870 49,717,849 883,626 43,650	73,405 32,884,622 25,879 2,260,532 43,679,423 45,965,834 78,850,456	9,109 235,599 10,323,304 10,568,012 14,340,864	297,953 53,067,453 53,275 5,899,809 83,888,632 89,841,716 142,909,169	25,981 3,287,567 30,215 - 1,184,670 1,214,885
18,287 3,403,678 29,885,905 33,307,870 49,717,849 883,626 43,650	25,879 2,260,532 43,679,423 45,965,834 78,850,456	9,109 235,599 10,323,304 10,568,012 14,340,864	53,067,453 53,275 5,899,809 83,888,632 89,841,716 142,909,169	3,287,567 30,215 - 1,184,670 1,214,885
18,287 3,403,678 29,885,905 33,307,870 49,717,849 883,626 43,650	25,879 2,260,532 43,679,423 45,965,834 78,850,456	9,109 235,599 10,323,304 10,568,012 14,340,864	53,275 5,899,809 83,888,632 89,841,716 142,909,169	30,215 - 1,184,670 1,214,885
3,403,678 29,885,905 33,307,870 49,717,849 883,626 43,650	2,260,532 43,679,423 45,965,834 78,850,456	235,599 10,323,304 10,568,012 14,340,864	5,899,809 83,888,632 89,841,716 142,909,169	1,184,670 1,214,885
3,403,678 29,885,905 33,307,870 49,717,849 883,626 43,650	2,260,532 43,679,423 45,965,834 78,850,456	235,599 10,323,304 10,568,012 14,340,864	5,899,809 83,888,632 89,841,716 142,909,169	1,184,670 1,214,885
29,885,905 33,307,870 49,717,849 883,626 43,650	43,679,423 45,965,834 78,850,456 1,150,088	10,323,304 10,568,012 14,340,864	83,888,632 89,841,716 142,909,169	1,214,885
33,307,870 49,717,849 883,626 43,650	45,965,834 78,850,456 1,150,088	10,568,012 14,340,864	89,841,716 142,909,169	1,214,885
883,626 43,650	78,850,456 1,150,088	14,340,864	142,909,169	
883,626 43,650	1,150,088			4,502,452
43,650		298 867	2 222 501	
43,650		298.867		1
			2,332,581	1,151,732
		21,438	125,410	71,930
989,774	6,835 1,217,245	320,305	69,333 2,527,324	1,223,662
163,406	178,801	11,872	354,079	885,796
49,868	-	-	49,868	780,262
	-	-		-
,		-		
		52,732		199,260
		-		1.065.210
1,847,555	2,068,810	64,604	3,980,969	1,865,318
1 105 727	16,020,562		17 145 200	
		1 110 505	* *	4 440 906
, ,				4,440,896
		•		219,133 4,660,029
				6,525,347
0,703,202	25,070,070	1,234,344	31,007,702	0,323,347
				149,894
				89,148
137,863	180,111	70,979	388,953	239,042
21 200 172	20.264.525	10.550.000	70.212.012	1 104 (==
31,389,472	28,364,537	10,558,903	70,312,912	1,184,670
90,413	14,108,339	259,678	14,458,430	-
12,326,613	14,324,618	2,537,065	29,188,296	(2,222,945
43,806,498	\$ 56,797,494	\$ 13,355,646	113,959,638	\$ (1,038,275
	163,406 49,868 584,923 22,910 169,566 856,882 1,847,555 1,105,727 3,657,646 152,334 4,915,707 6,763,262 84,458 53,405 137,863 31,389,472 90,413 12,326,613 43,806,498	163,406     178,801       49,868     -       584,923     -       22,910     121,144       169,566     226,175       856,882     1,542,690       1,847,555     2,068,810       1,105,727     16,039,563       3,657,646     4,799,123       152,334     182,600       4,915,707     21,021,286       6,763,262     23,090,096       84,458     105,233       53,405     74,878       137,863     180,111       31,389,472     28,364,537       90,413     14,108,339       12,326,613     14,324,618       43,806,498     \$ 56,797,494	163,406     178,801     11,872       49,868     -     -       584,923     -     -       22,910     121,144     -       169,566     226,175     52,732       856,882     1,542,690     -       1,847,555     2,068,810     64,604       1,105,727     16,039,563     -       3,657,646     4,799,123     1,110,585       152,334     182,600     59,355       4,915,707     21,021,286     1,169,940       6,763,262     23,090,096     1,234,544       84,458     105,233     43,992       53,405     74,878     26,987       137,863     180,111     70,979       31,389,472     28,364,537     10,558,903       90,413     14,108,339     259,678       12,326,613     14,324,618     2,537,065	163,406       178,801       11,872       354,079         49,868       -       -       49,868         584,923       -       -       584,923         22,910       121,144       -       144,054         169,566       226,175       52,732       448,473         856,882       1,542,690       -       2,399,572         1,847,555       2,068,810       64,604       3,980,969         1,105,727       16,039,563       -       17,145,290         3,657,646       4,799,123       1,110,585       9,567,354         152,334       182,600       59,355       394,289         4,915,707       21,021,286       1,169,940       27,106,933         6,763,262       23,090,096       1,234,544       31,087,902         84,458       105,233       43,992       233,683         53,405       74,878       26,987       155,270         137,863       180,111       70,979       388,953         31,389,472       28,364,537       10,558,903       70,312,912         90,413       14,108,339       259,678       14,458,430         12,326,613       14,324,618       2,537,065       29,188,296 <t< td=""></t<>

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS

For the Year Ended June 30, 2024

		Business-typ	ne Activities		Governmental Activities
	Water	Waste- water	Storm- water	Total Enterprise Funds	Internal Service Funds
Operating revenues					
Charges for services, net	\$ 7,393,034	\$ 10,702,615	\$ 2,562,054	\$ 20,657,703	\$ 7,081,852
Miscellaneous	101,663	38,913	78,248	218,824	454,020
Total operating revenues	7,494,697	10,741,528	2,640,302	20,876,527	7,535,872
Operating expenses					
Personal services	2,486,529	3,319,125	992,778	6,798,432	2,999,720
Materials and services	3,055,731	3,523,524	997,537	7,576,792	3,494,265
Depreciation and amortization	1,562,358	3,084,141	474,780	5,121,279	209,810
Total operating expenses	7,104,618	9,926,790	2,465,095	19,496,503	6,703,795
Operating income (loss)	390,079	814,738	175,207	1,380,024	832,077
Nonoperating revenues (expenses)					
Interest income	1,171,999	996,253	115,943	2,284,195	66,960
Grants	-	250,000	-	250,000	-
Interest expense	(51,775)	(339,442)	-	(391,217)	-
Gain (loss) on sale of capital assets	11,972	11,972	11,972	35,916	-
Total nonoperating revenues (expenses)	1,132,196	918,783	127,915	2,178,894	66,960
Income (loss) before capital contributions					
and transfers	1,522,275	1,733,521	303,122	3,558,918	899,037
Capital contributions	888,472	1,461,099	105,429	2,455,000	
Change in net position	2,410,747	3,194,620	408,551	6,013,918	899,037
Net position, July 1, 2023	41,395,751	53,602,874	12,947,095	107,945,720	(1,937,312)
Net position, June 30, 2024	\$ 43,806,498	\$ 56,797,494	\$ 13,355,646	113,959,638	\$ (1,038,275)

Adjustment to reflect the combination of internal service fund activities related to enterprise funds.

Change in net position of business-type activities

\$\frac{253,674}{6,267,592}\$

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the Year Ended June 30, 2024

									Go	vernmental
<u>-</u>	Business-type Activities						Activities			
Cool flows from an autimic activities		Water		Waste- water		Storm- water	I	Total Enterprise Funds	Sei	Internal rvice Funds
Cash flows from operating activities Cash received from customers	\$	7,394,624	\$	10,518,792	\$	2,541,283	\$	20,454,699	\$	_
Cash received from other funds	Ψ	7,574,024	Ψ	-	Ψ	-	Ψ	-	Ψ	7,079,882
Cash paid to suppliers		(4,208,757)		(2,978,844)		(1,044,417)		(8,232,018)		(3,100,233)
Cash paid to employees		(2,169,373)		(2,954,514)		(961,272)		(6,085,159)		(3,179,547)
Other receipts		101,663		38,913		78,248		218,824		454,020
Net cash provided by (used in) operating activities		1,118,157		4,624,347		613,842		6,356,346		1,254,122
Cash flows from noncapital financing activities Grants		_		250,000		_		250,000		_
Net cash provided by (used in) noncapital financing				230,000				230,000		
activities		-		250,000		-		250,000		-
Cash flows from capital and related financing activities										
Principal paid on long-term obligations		(778,355)		(1,464,594)		-		(2,242,949)		-
Interest paid on long-term obligations		(82,367)		(393,478)		-		(475,845)		-
Purchases of capital assets		(1,344,997)		(1,201,168)		(932,887)		(3,479,052)		(443,569)
Sale of capital assets		11,972		11,972		11,972		35,916		-
Developer contributions  Net cash provided by (used in) capital and related		562,828		1,421,216		44,050		2,028,094		-
financing activities		(1,630,919)		(1,626,052)		(876,865)		(4,133,836)		(443,569)
Cash flows from investing activities		510.760		006.252		115.042		1 (24 050		(( )()
Interest received on investments  Net cash provided by investment activities		512,762 512,762		996,253 996,253		115,943 115,943		1,624,958 1,624,958		66,960 66,960
ivet cash provided by investment activities		312,702		990,233		113,943		1,024,936		00,900
Net increase (decrease) in cash and investments		-		4,244,548		(147,080)		4,097,468		877,513
Cash and cash equivalents, July 1, 2023		_		26,940,497		3,663,400		30,603,897		2,224,649
Cash and cash equivalents, June 30, 2024	\$	-	\$	31,185,045	\$	3,516,320	\$	34,701,365	\$	3,102,162
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:										
Operating income (loss)	\$	390,079	\$	814,738	\$	175,207	\$	1,380,024	\$	832,077
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:										
Depreciation and amortization		1,562,358		3,084,141		474,780		5,121,279		209,810
(Increase) decrease in OPEB related items		2,607		3,681		1,343		7,631		3,615
(Increase) decrease in accounts receivable		1,590		133,808		(20,771)		114,627		(1,970)
(Increase) decrease in pension related items		273,937		331,263		38,616		643,816		(227,015)
(Increase) decrease in inventory (Increase) decrease in other assets		(20,532)		(7,240)		-		(27,772)		(282)
Increase (decrease) in accounts payable		(513,180)		(67,394)		(46,880)		(627,454)		(151,398) 550,236
Increase (decrease) in utility billing assistance donation pay		(313,100)		(07,33 <del>4</del> )		(70,000)		(027,434)		(4,524)
Increase (decrease) in payroll liabilities		34,201		-		_		34,201		69,619
Increase (decrease) in due to/from other funds		(619,314)		619,314		_				-
Increase (decrease) in deferred revenue		-		(317,631)		-		(317,631)		_
Increase (decrease) in compensated absences		6,411		29,667		(8,453)		27,625		(26,046)
•	\$	1,118,157	\$	4,624,347	\$	613,842	\$	6,356,346	\$	1,254,122
Schedule of noncash capital and related financing activities Developer contributed capital assets	\$	325,644	\$	39,883	\$	61,379	\$	426,906	\$	-

# FUND FINANCIAL STATEMENTS

# Fiduciary Funds

- Statement of Fiduciary Net Position Statement summarizing the assets of the City's retirement plan and the Bail Fund
- Statement of Changes in Fiduciary Net Position Statement reporting the changes in net position of the City's retirement plan and court collections for other governments

# STATEMENT OF NET POSITION FIDUCIARY FUNDS

June 30, 2024

		Employees	
		Retirement	
		Plan Trust	 Custodial
<u>ASSETS</u>	,	_	
Cash	\$	-	\$ 4,054
Investments			
Pooled separate accounts with Principal Financial Group		27,163,756	
Total assets		27,163,756	4,054
<u>LIABILITIES</u>			
Accounts payable		-	4,054
Total liabilities		-	4,054
NET POSITION			
Net position restricted for pensions	\$	27,163,756	\$ -

# STATEMENT OF CHANGES IN NET POSITION FIDUCIARY FUNDS

For the year ended June 30, 2024

		Employees	
		Retirement	~
	Plan Trust		 Custodial
Additions			
Contributions			
Employer	\$	1,813,038	\$ -
Plan members		211,296	-
Total contributions		2,024,334	
Investment earnings			
Net appreciation in the fair value of investments		2,277,612	-
Total investment earnings		2,277,612	
Court collections for other governments		-	625,650
Total additions		4,301,946	625,650
Deductions			
Benefits		1,945,889	-
Administrative expenses		116,330	-
Court collections remitted to other governments		-	625,650
Total deductions		2,062,219	625,650
Change in net position		2,239,727	-
Net position, beginning		24,924,029	 -
Net position, ending	\$	27,163,756	\$ -

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# NOTES TO THE BASIC FINANCIAL STATEMENTS

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# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Newberg, Oregon (City) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting standards.

#### **Reporting Entity**

The Town of Newberg was incorporated in 1889, and the current City of Newberg, Yamhill County, Oregon was incorporated as a municipal corporation on February 10, 1893, under the name of "City of Newberg." The present charter was enacted in 1982, amended in November 2006, and again in November 2017. The City operates under a Council-City Manager form of government. The governing body consists of six council members and a mayor. The mayor and council are each elected to serve four-year terms. The City Manager administers policies and coordinates the activities of the City. The heads of the various departments, formed to provide various services, are under the direct supervision of the City Manager.

The City of Newberg's basic financial statements include the Newberg Urban Renewal Agency and is reported as blended governmental fund. Blended component units, although legally separate entities are, in substance, part of the government's operations and data from these units are combined with data of the primary government. The City Council and Board of Directors of the Newberg Urban Renewal Agency are composed of the same individuals and the City is financially responsible for the Agency. Therefore, the City has operational responsibility over the Agency.

#### **Fund Accounting**

The accounts of the City are organized on the basis of funds. Fund accounting is designed to demonstrate legal compliance and aid financial management by segregating government functions and activities. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, deferred outflows, liabilities, deferred inflows, fund balances (net position), revenues, and expenditures (expenses).

#### **Basic Financial Statements**

Basic financial statements are presented at both the government-wide and fund level. Both levels of statements categorize functions/programs as either governmental or business-type activities. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The government-wide financial statements report information on all of the non-fiduciary activities of the City. As a general rule, the effect of internal activity has been eliminated from the government-wide financial statements. Exceptions to this general rule include interfund services provided and/or used. Interfund services provided and/or used are accounted for as revenues and expenses since the elimination of such revenues and expenses would distort the direct costs and program revenues reported for the various functions. These statements focus on the sustainability of the City as an entity and the change in aggregate financial positions resulting from the activities of the fiscal year. The two statements in this category are the statement of net position and the statement of activities.

The statement of activities demonstrates the degree to which the direct expenses of a governmental function or business-type activity are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or program. Program revenues include 1) fees, fines, and charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or program, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

Fund financial statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary, or fiduciary. Fund financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported in separate columns in the fund financial statements. Non-major funds are aggregated into a single column within each fund type in the basic financial statements.

#### **Basis of Presentation**

The financial transactions of the City are recorded within individual funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, net position/fund balance, revenues, and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

GASB 34, as amended by GASB 65, sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. Non-major funds are aggregated in a column in the fund financial statements.

The City reports the following major governmental funds:

#### ■ General

The General Fund is the general operating fund of the City. It is used to account for all financial resources except those accounted for in another fund. Principal sources of revenue are property taxes, franchise fees, licenses and permits, and intergovernmental revenues. Primary expenditures are for general government, police protection, communications, library, and planning.

#### ■ Street

This special revenue fund accounts for revenues received from state gasoline taxes and City transportation utility fees. Expenditures of this fund are limited to maintaining the City's street system. One percent of the gasoline tax is dedicated to bicycle paths.

#### $\blacksquare$ ARPA

This fund accounts for the Federal grant funds awarded to the City through the American Rescue Plan Act (ARPA).

The City reports each of its three proprietary activities as major funds. The funds are used to account for water, wastewater, and stormwater operations. These funds are entirely or predominately self-supporting through user charges.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

The City reports the following proprietary funds:

■ Water

Water Fund (budgetary basis financial statements only)

Water System Development Fund (budgetary basis financial statements only)

Wastewater

Wastewater Fund (budgetary basis financial statements only)

Wastewater System Development Fund (budgetary basis financial statements only)

Stormwater

Stormwater Fund (budgetary basis financial statements only)

Stormwater System Development Fund (budgetary basis financial statements only)

• The *Proprietary Capital Projects Fund* accounts for capital projects for all three utilities and is reported only on a budgetary basis.

Additionally, the City reports the following fund types:

- Special Revenue Accounts for and reports the proceeds of specific revenue sources that are restricted or committed to expenditures for specific purposes other than debt service or capital projects.
- *Debt Service* Accounts for the resources accumulated and payments made for principal and interest on long-term debt of governmental funds.
- Capital Projects Accounts for and reports financial resources that are restricted, committed, or assigned
  to expenditure for capital outlays including the acquisition or construction of capital facilities and other
  capital assets.
- Internal Service Accounts for those activities and services furnished internally to other organizational units within the City on a cost reimbursement basis. Charges are made to the various departments to support these activities. The City's only internal service fund is the Administrative Support Services Fund. The totals for this internal service fund are reflected in the fund financial statements.
- Fiduciary

Pension Trust - City of Newberg Employees Retirement Plan accounts for the accumulation of resources for pension benefit payments to qualified public employees.

Custodial – Accounts for bail payments held by the City, in a custodial capacity, related to the City's Municipal Court.

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### **Measurement Focus and Basis of Accounting**

Measurement focus is a term used to describe *which* transactions are recorded within the various financial statements. Basis of accounting refers to *when* transactions are recorded regardless of the measurement focus.

The government-wide, proprietary, and fiduciary financial statements are accounted for using an economic resources measurement focus, whereby all assets and liabilities are included in the statements of net position and the statement of changes in net position. The increases and decreases in net position are presented in the government-wide statement of activities and in the proprietary fund statement of revenues, expenses, and changes in net position. These funds use the accrual basis of accounting whereby revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Custodial funds use the economic resources measurement focus.

When both restricted and unrestricted net position are available, unrestricted resources are used only after the restricted resources are depleted.

Governmental fund financial statements are presented on a modified accrual basis of accounting with a current financial resource measurement focus. This measurement focus concentrates on the fund's resources available for spending currently or in the near future. Only transactions and events affecting the fund's current financial resources during the period are reported. Similar to the connection between an economic resource measurement focus and full accrual accounting, a current financial resource measurement focus is inseparable from a modified accrual basis of accounting. Under modified accrual accounting, revenues are recognized when they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period (except property taxes which uses a 30 day collection period). Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Property taxes, franchise fees, state shared revenues, 911 taxes and lodging tax associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. All other revenues are considered to be measurable and available only when cash is received by the City.

Unavailable revenue arises in the governmental funds balance sheet when potential revenue does not meet both the measurable and available criteria for recognition in the current period. This unavailable revenue consists primarily of uncollected property taxes and assessments not deemed available to finance operations of the current period. In the government-wide statement of activities, with a full accrual basis of accounting, revenue must be recognized as soon as it is earned regardless of its availability. Thus, the amount reported on the governmental funds balance sheet for unavailable revenue is eliminated in the government-wide financial statements.

Similar to the way their revenues are recorded, governmental funds only record those expenditures that affect current financial resources. Principal and interest on long-term obligations are recorded as fund liabilities only when due. Vested compensated absences are recorded as expenditures only to the extent that they are expected to be liquidated with expendable financial resources. In the government-wide financial statements, however, with a full accrual basis of accounting, all expenditures affecting the economic resource status of the government must be recognized. Thus, the expense and related liability for long-term portions of debt and compensated absences must be included.

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the governmental activities column of the government-wide presentations. This reconciliation is part of the financial statements. Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connections with a proprietary fund's principal ongoing operations. The principal operating revenues for the City's Water, Wastewater, and Stormwater Funds are charges to customers for sales and services. The Water, Wastewater, and Stormwater Funds also recognize fees intended to recover the cost of connecting new customers to the City's utility systems as operating revenue. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and overhead and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Equity

#### **Cash and Investments**

Investments included in cash and cash equivalents are stated at cost, which approximates the fair value. Investments with a remaining maturity of more than one year are reported in accordance with GASB Statement No. 31. Interest earned on pooled cash and cash equivalents is allocated monthly based on each funds ending cash balance as a proportion of the City's total pooled cash and cash equivalents. For purposes of reporting cash flows, cash and cash equivalents include cash on hand, checking, savings and money market accounts, and any highly-liquid debt instruments purchased with a maturity of three months or less.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

Investments in the pension trust fund are held in pooled separate accounts with Principal Financial Group and are stated at fair value. These pooled separate accounts are different than an external investment pool and function similarly to a mutual fund but legally separate accounts.

#### Receivables

In the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "Due from other funds" or "Due to other funds" in the fund financial statements.

In the government-wide financial statements, all interfund receivables and payables are combined and any residual balances between the governmental and business-type activities are reported as "internal balances."

Property taxes that are collected within 30 days after year-end are considered measurable and available and, therefore, are recognized as revenue. The remaining taxes receivable is recorded as deferred revenue because it is not deemed available to finance operations of the current period. An allowance for doubtful accounts is not deemed necessary, as uncollectible taxes become a lien on the property. Property taxes are levied and become a lien on July 1. Collection dates are November 15, February 15, and May 15 following the lien date. Discounts are allowed if the amount due is received by November 15 or February 15. Taxes unpaid and outstanding on May 16 are considered delinquent.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

Assessment liens are recognized at the time property owners are assessed for property improvement. Assessment liens receivable are offset by deferred revenue and, accordingly, have not been recognized as revenue.

Charges for services by the enterprise funds are recognized as revenue when earned, including services provided but not billed. Accounts receivable in the proprietary funds are stated at the amount management expects to collect from balances outstanding at year-end. Based on management's past experience, it has concluded that realization of losses on balances outstanding at year-end will be immaterial.

#### **Inventory and Prepaids**

Inventories of materials and supplies for governmental fund types, enterprise funds, and internal service funds are stated at cost on a first-in, first-out basis and charged to expenses as used. The purchase method is used for prepaids. In both government-wide and fund financial statements, certain payments to vendors reflect costs applicable to future City accounting periods and are recorded as prepaid expenses. The cost of these prepaid items is recorded as expenditures/expenses when consumed.

#### **Capital Assets**

Capital assets (including infrastructure) are recorded at historical cost or at estimated historical cost, if actual historical cost is not available. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value rather than fair value. Capital assets include public domain (infrastructure) capital assets consisting of certain improvements including roads, signals and lighting systems. The City defines capital assets as assets with an initial, individual cost of more than \$10,000 and an estimated useful life in excess of one year. In the government-wide statements, capital assets used in operations are depreciated or amortized (assets under capital leases) using the straight-line method over the lesser of the capital lease period or their estimated useful lives.

Category	Estimated Life
Building and improvements	10 to 45 years
Equipment	3 to 30 years
Software	3 to 7 years
Utility systems	50 years
Infrastructure	20-50 years
• •	•

A half year of depreciation is taken in the year assets are acquired or retired. Gains or losses from sales or retirements of capital assets are included in operations of the current period.

#### Leases

The City is a lessee for noncancellable leases of equipment. The City recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. The City recognizes lease liabilities with an initial, individual value of \$10,000 or more.

At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

Key estimates and judgments related to leases include how the City determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The City uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the
  lessor is not provided, the City generally uses its estimated incremental borrowing rate as the discount rate for
  leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the City is reasonably certain to exercise.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

#### **Compensated Absences**

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Compensated absences are accrued as earned. There is no liability reported for unpaid accumulated sick leave since the City, by policy, does not pay accumulated sick leave when employees separate from service with the City. Sick leave, which does not vest, is recognized in all funds when leave is taken. All vacation leave is recorded when incurred in the government-wide and proprietary fund financial statements. For governmental activities, compensated absences are generally liquidated by the fund that incurred the liability. The significant fund incurring these liabilities is the General Fund. As compensated absences are due and payable on demand, they are considered due within one year.

#### **Long-term Obligations**

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities of the applicable governmental activities and business-type activities. Bond premiums, discounts and deferred amounts on refunding are amortized over the life of the bonds, if material. Issuance costs are reported as period costs in the year of issue.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs as expenditures, when incurred. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Governmental activities long-term debt payments are recorded in the Debt Service Fund. The business-type activity long-term debt payments are funded by the proprietary operating funds.

#### Other Postemployment Benefit Obligations – City-County Insurance Services (CCIS)

For purposes of measuring the OPEB liability, deferred outflows of resources and deferred inflows of resources to OPEB, and OPEB expense, the City has relied on actuarial reports. The City allows retired employees to purchase health insurance at the same rates as active employees.

#### Other Postemployment Benefit Obligations – NW Firefighters Relief Association Services (NWFRA)

For purposes of measuring the OPEB liability, deferred outflows of resources and deferred inflows of resources to OPEB, and OPEB expense, the City has relied on actuarial reports. The City allows retired employees to purchase health insurance at the same rates as active employees.

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### Other Postemployment Benefit Obligations – Retirement Health Insurance Account (RHIA)

For purposes of measuring the OPEB liability, deferred outflows of resources and deferred inflows of resources to OPEB, and OPEB expense, information about the fiduciary net position of the OPERS and additions to/deductions from OPERS's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, OPERS recognizes benefit payments when due and payable in accordance with benefit terms. Investments are reported at fair value.

#### Pension Obligations – Oregon Public Employees Retirement System (OPERS)

For purposes of measuring the net pension liability, deferred outflows and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the OPERS and additions to/deductions from OPERS's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Pension Obligations – Newberg Employees Retirement Plan System (NERPS)

For purposes of measuring the net pension liability and pension expense, information about the fiduciary net position of NERPS and additions to/deductions from NERPS fiduciary net position have been actuarially determined. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Deferred Outflows / Inflows of Resources**

In addition to assets, the statements of net position report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. These include refunded debt charges, OPEB related items, and pension related items.

In addition to liabilities, the statement of net position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Pension and OPEB related items which are amortized over specified periods are reported as deferred inflows of resources.

The balance sheet for governmental funds reports unavailable revenues from property taxes as deferred inflows. These amounts are deferred and recognized as inflows of resources in the period the amounts become available.

#### **Equity Classification**

In the government-wide and proprietary fund financial statements, equity is classified as net position and displayed in three components:

Net investment in capital assets – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.

Restricted net position – Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

Unrestricted net position – All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

## NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### **Fund Balances**

In the fund financial statements, the fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

Fund balance is reported as nonspendable when the resources cannot be spent because they are either in a nonspendable form or legally or contractually required to be maintained intact. Resources in nonspendable form may include inventories, prepaids and deposits, and assets held for resale.

Fund balance is reported as restricted when the constraints placed on the use of resources are either: (a) externally imposed by creditors (debt covenants), grantors, contributors, or law of regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Fund balance is reported as committed when the city council passes a resolution or ordinance that places specific constraints on how the resources may be used. The city council can modify or rescind the resolution or ordinance at any time through passage of an additional resolution or ordinance, though an ordinance is considered more binding than a resolution.

Fund balance is reported as assigned when the resources do not meet the criteria to be classified as restricted or committed, but are intended to be used by the government for a specific purpose. The City has granted authority, by a resolution passed by the city council, to the Finance Director to assign fund balance amounts.

Unassigned fund balance is the residual classification for the General Fund. This classification represents fund balance that has not been restricted, committed, or assigned within the General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the City has provided otherwise in its commitment or assignment actions.

#### **Retirement Plan**

Many of the City's employees are participants in the City of Newberg Employees Retirement Plan. Contributions to the plan are made on a current basis as required by the plan and are charged to expenditures or expenses when due and the employer has made a formal commitment to provide the contribution. The assets of the plan are invested in various mutual funds. The City pays the investment expenses of the plan.

#### **Use of Estimates**

In preparing the City's financial statements, management makes estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expense/expenditures during the reporting period. Actual results could differ from those estimates

#### 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgetary Information**

Annual budgets for all funds are adopted on the modified accrual basis of accounting consistent with Oregon Revised Statutes (ORS 294-Local Budget Law). The process under which the budget is adopted is described in the following paragraphs.

## NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

Each spring, the city manager submits a proposed budget to the budget committee (consisting of the city council, mayor, and an equal number of appointed citizens of the City). The City is required to budget all funds (except Fiduciary Funds). For all fund types, interfund loans are budgeted as sources and uses in accordance with state budget laws. Estimated revenues and expenditures are budgeted by fund and object. Information on the past two years' actual revenues and expenditures and current-year estimates are included in the budget document.

The budget committee conducts public hearings for the purpose of obtaining citizens' comments and then approves a budget and submits it to the city council for adoption. The approved expenditures for each fund may not be increased by more than 10 percent by council without publishing a notice of a second budget hearing and financial summary and holding such hearing. After the council adopts the budget and certifies the total of *ad valorem* taxes to be levied, no additional tax levy may be made for that fiscal year.

The city council adopts the budget by resolution before July 1. The resolution establishes appropriations for each fund and expenditures cannot legally exceed these appropriations. Totals by program (ex. general government, police, etc), special payments, debt service and transfers are levels of control established by the resolution. Appropriations lapse as of the year-end.

The city council may change the budget throughout the year by transferring appropriations between levels of control and by adopting supplemental budgets as authorized by the Oregon Revised Statutes. Unexpected additional resources may be added to the budget through the use of a supplemental budget. A supplemental budget is required to be approved by the city council and may require a public hearing depending on dollar thresholds defined by state law. Expenditure appropriations may not be legally over-expended except in the case of grant receipts that could not be reasonably estimated at the time the budget was adopted, and for debt service on new debt issued during the budget year. Management may transfer budget amounts between individual line items within a level of control, but cannot make changes to the level of control totals themselves. During the fiscal year ended June 30, 2024, the city council approved two supplemental budget resolutions.

#### 3. DETAILED NOTES ON ALL FUNDS

#### **Pooled Deposits and Investments**

The City maintains pooled cash and cash equivalents for all funds, except for the City Employees Retirement Plan Pension Trust (a pension trust fund). Governmental activity and business-type activity portions of this pool are displayed on the government-wide statement of net position as "cash and cash equivalents". Oregon Revised Statutes (ORS) authorize the City to invest in obligations of the US Treasury, U.S. government agencies and instrumentalities, bankers' acceptances guaranteed by an Oregon financial institution, repurchase agreements, State of Oregon Treasury Local Government Investment Pool, various interest bearing bonds of Oregon municipalities, certificates of deposit, and certain commercial paper among others. In addition, the City's investments are governed by a written investment policy, which was reviewed by the Oregon Short-Term Fund Board and adopted by the city council. The policy specifies the City's investment objectives, required diversification, certain limitations, security safekeeping, and reporting requirements.

The City has the following recurring fair value measurements as of June 30, 2024:

- Pooled separate accounts with Principal Financial Group of \$27,163,756 are valued using net asset value as a practical expedient to fair value (Level 2 inputs)
- Investments in Federal Treasury Bonds of \$20,082,720 are valued using fair value (Level 1 inputs)

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

Cash, cash equivalents, and investments are comprised of the following at June 30, 2024:

Cash on hand	\$ 1,700
Cash with county treasurer	56,937
Deposits with financial institutions	3,445,870
Local government investment pool	51,953,980
Investments	 47,246,476
Total cash, cash equivalents, and investments	\$ 102,704,963

The City participates in the State of Oregon Local Government Investment Pool (LGIP). The LGIP is not registered with the U.S. Securities and Exchange Commission as an investment company. The State's investment policies are governed by the ORS and the Oregon Investment Council (Council). The State Treasurer is the investment officer for the Council and is responsible for all funds in the State Treasury. These funds are invested exercising reasonable care, skill and caution. Investments in the Pool are further governed by portfolio guidelines issued by the Oregon Short-Term Fund Board, which establishes diversification percentages and specifies the types and maturities of investments. That portion of the external investment pool which belongs to local government participants is reported in an Investment Trust Fund in the State's Annual Comprehensive Financial Report. A copy of the State's annual comprehensive financial report may be obtained at the Oregon State Treasury, 350 Winter St. NE, Salem, Oregon 97310-0840. The City's investment in the LGIP is stated at cost, which approximates fair value.

#### **Credit Risk**

Oregon statutes and the City's investment policy authorize the City to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the LGIP. The pension trust is authorized to invest in a variety of debt and equity securities.

As of June 30, 2024, the City had the following investments:

				Credit
Investments	Maturities	Total	Fair Value	Risk
Pooled Separate Accounts with Principal				
Financial Group (Pension Trust)	N/A	\$ 27,163,756	\$ 27,163,756	Various
US Treasury Bonds	May 2025	20,082,720	20,082,720	N/A
Total Investments		\$ 47,246,476	\$ 47,246,476	

## NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### **Interest Rate Risk**

The City's policy to manage its exposure to fair-value losses arising from increases in interest rates is to set guidelines for portfolio maturities. At least 50% of the City's investment portfolio must mature within 90 days. Up to 25% of the portfolio may mature in over one year. No investments may mature in over 18 months.

#### **Concentration of Credit Risk**

The City has a formal policy that places a limit on the amount that may be invested in any one issuer. Investments in Bankers Acceptances, Certificates of Deposit, and Repurchase Agreements are limited to 25% of the portfolio. No more than 50% of the portfolio shall be in governmental agencies. 100% of the City's investments, other than the Pension Trust investments, are in the State Treasurer's Investment Pool.

#### **Custodial Credit Risk – Investments**

This is the risk that, in the event of the failure of a counterparty, the City will not be able to recover the value of its investments that are in the possession of an outside party. Investments in pooled separate accounts are not evidenced by securities. Accordingly, the custodial credit risk disclosures related to the investments are not applicable. The City does not have a formal policy relating to custodial credit risk.

#### **Custodial Credit Risk – Deposits**

This is the risk that, in the event of a bank failure, the City's deposits may not be returned. The Federal Depository Insurance Corporation (FDIC) provides insurance for the City's deposits with financial institutions up to \$250,000 each for the aggregate of all non-interest bearing accounts and the aggregate of all interest bearing accounts at each institution. Deposits in excess of FDIC coverage with institutions participating in the Oregon Public Funds Collateralization Program are collateralized with securities held by the Federal Home Loan Bank of Seattle in the name of the institution. As of June 30, 2023, none of the City's bank balances were exposed to custodial credit risk.

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

The City's deposits and investments by activity/fund as of June 30, 2024 are as follows:

Governmental funds/activities	
General	\$ 4,820,721
Street	2,427,571
ARPA	1,891,501
Nonmajor governmental	13,331,834
Total governmental funds	22,471,627
Internal service fund cash allocated to	
governmental activities	2,393,144
Total governmental activities	24,864,771
Business-type activities/Enterprise funds	
Enterprise	4.7.7.4.000
Water	15,261,999
Wastewater	31,185,045
Stormwater	3,516,320
Total enterprise funds	49,963,364
Internal service fund cash allocated to	
business-type activities	709,018
Total business-type activities	50,672,382
Fiduciary funds	
Employees retirement plan trust	27,163,756
Custodial	4,054
Total fiduciary funds	27,167,810
Total deposits and investments	\$ 102,704,963

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### Receivables

No allowance for uncollectible accounts is necessary because the majority of receivables relate to properties that the City has instituted a lien against in the case of payment default. Receivables as of June 30, 2024 for the City's individual, major, and non-major funds in the aggregate are as follows:

Activities/Funds	A	Accounts		Loans		Loans Assessment		sessments	nts Taxes		Total	
Governmental activities/funds												
General	\$	262,599	\$	-	\$	-	\$	329,167	\$	591,766		
Street		318,779		-		-		-		318,779		
ARPA		-		-		-		-		-		
Nonmajor		588,506		426,013		28,727		13,032		1,056,278		
Total governmental funds		1,169,884		426,013		28,727		342,199		1,966,823		
Internal Service Funds		8,026				_				8,026		
Total governmental activities		1,177,910		426,013		28,727		342,199	_	1,974,849		
Business-type activities/funds												
Water		895,416		-		28,016		-		923,432		
Wastewater		1,041,249		-		_		-		1,041,249		
Stormwater		256,532		_				_		256,532		
Total business tyme activities/funds		2 102 107				29.016				2 221 212		
Total business-type activities/funds		2,193,197				28,016			_	2,221,213		

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

### **Interfund Receivables, Payables, and Transfers**

The interfund transfer activity for fiscal year ended June 30, 2024 is as follows:

	<u>T</u>	Transfers in		ansfers out
Governmental funds:				
General	\$	942,667	\$	372,575
Street		-		397,305
Nonmajor		1,325,886		1,498,673
Totals	\$	2,268,553	\$	2,268,553

Interfund transfers are used to provide for debt service, contribute toward capital projects costs, and provide operational resources.

The Transient Lodging Tax Fund had an interfund payable to the General Fund in the amount of \$263,847 related to a negative cash and cash equivalent adjustment based on timing of revenues and receivables.

The General Fund had an interfund payable to the ARPA Fund in the amount of \$59,555 related to a negative cash and cash equivalent adjustment based on timing of revenues and receivables.

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

# **Capital Assets**

Capital asset activity for governmental activities for the year ended June 30, 2024 was as follows:

	Beginning			Ending
	Balance			Balance
	July 1, 2023	Additions	Deletions	June 30, 2024
Capital assets not being depreciated:				
Land	\$ 1,243,673	\$ -	\$ -	\$ 1,243,673
Right of way	26,831,118	-	-	26,831,118
Construction in progress	11,685,721	1,619,113	(10,225,543)	3,079,291
Total capital assets not being depreciated	39,760,512	1,619,113	(10,225,543)	31,154,082
Capital assets being depreciated:				
Buildings and improvements	11,667,643	60,438	-	11,728,081
Equipment	7,832,224	1,390,631	(168,622)	9,054,233
Right-to-use leased equipment	829,156	94,870	(49,180)	874,846
Infrastructure	78,666,152	9,704,069		88,370,221
Total capital assets being depreciated	98,995,175	11,250,008	(217,802)	110,027,381
Less accumulated depreciation for:				
Buildings and improvements	(6,048,759)	(276,507)	-	(6,325,266)
Equipment	(6,195,588)	(519,647)	162,473	(6,552,762)
Right-to-use leased equipment	(240,774)	(193,801)	24,590	(409,985)
Infrastructure	(43,214,035)	(1,610,835)		(44,824,870)
Total accumulated depreciation	(55,699,156)	(2,600,790)	187,063	(58,112,883)
Total capital assets being depreciated, net	43,296,019	8,649,218	(30,739)	51,914,498
Governmental activities capital assets, net	\$ 83,056,531	\$ 10,268,331	\$ (10,256,282)	\$ 83,068,580

Depreciation/amortization expense for governmental activities is charged to functions as follows:

General government	\$ 176,463
Public safety	474,122
Library	59,234
Community development	1,681,161
Depreciation incurred in internal	
service funds charged to various	
governmental functions/programs	 209,810
Total	\$ 2,600,790

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

# **Capital Assets (Continued)**

Capital assets of the internal service funds are included in the governmental activities. For the fiscal year ended June 30, 2024, internal service fund capital assets, net of depreciation were \$1,184,670.

Capital asset activity for business-type activities for the year ended June 30, 2024 was as follows:

	Beginning			Ending
	Balance			Balance
	July 1, 2023	Additions	Deletions	June 30, 2024
Capital assets not being depreciated:				
Land	\$ 3,192,591	\$ -	\$ -	\$ 3,192,591
Construction in progress	4,987,406	2,096,564	(4,376,752)	2,707,218
Total capital assets not being depreciated	8,179,997	2,096,564	(4,376,752)	5,899,809
Capital assets being depreciated:				
Buildings and improvements	47,573,029	213,909	-	47,786,938
Equipment	45,965,564	1,341,155	(264,438)	47,042,281
Utility systems	70,105,880	4,631,082		74,736,962
Total capital assets being depreciated	163,644,473	6,186,146	(264,438)	169,566,181
Less accumulated depreciation for:				
Buildings and improvements	(29,992,262)	(1,560,328)	-	(31,552,590)
Equipment	(24,693,355)	(2,028,516)	264,438	(26,457,433)
Utility systems	(26,135,091)	(1,532,435)		(27,667,526)
Total accumulated depreciation	(80,820,708)	(5,121,279)	264,438	(85,677,549)
Total capital assets being depreciated, net	82,823,765	1,064,867		83,888,632
Business-type activities capital assets, net	\$ 91,003,762	\$ 3,161,431	\$ (4,376,752)	\$ 89,788,441

Depreciation expense for business-type activities for the year ended June 30, 2024 was as follows:

Water	\$ 1,562,358
Wastewater	3,084,141
Stormwater	<u>474,780</u>
Total	<u>\$ 5,121,279</u>

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

### **Long-term Obligations**

In the following paragraphs, long-term obligation information is presented separately with respect to governmental and business-type activities. The table below presents current year changes in long-term obligations and the current portions due for each issue.

	Beg	inning Balance				Er	nding Balance	Ar	nounts Due
	J	uly 1, 2023	 Increase	se Decrease		June 30, 2024		Witl	nin One Year
Governmental Activities									
Long-term debt obligations									
Revenue Bonds:									
Limited tax pension bonds	\$	1,320,000	\$ -	\$	(240,000)	\$	1,080,000	\$	270,000
Direct Placements and Direct Borrowings									
Full faith and credit public safety									
communications upgrade financing agreement		1,718,039	-		(325,157)		1,392,882		334,131
Oregon Transportation Infrastructure									
Bank loan		1,472,459	26,150		(123,865)		1,374,744		107,448
Lease payable		580,242	 94,870		(211,397)		463,715	-	188,988
Total long-term debt obligations		5,090,740	121,020		(900,419)		4,311,341		900,567
Other long-term obligations									
Compensated absences		1,184,661	1,164,848		(1,184,661)		1,164,848		1,164,848
Net pension liability		15,471,362	1,335,770		_		16,807,132		-
Other postemployment benefits liability		1,001,074	 63,451	_			1,064,525	-	<u>-</u>
Total Governmental Activities	\$	22,747,837	\$ 2,685,089	\$	(2,085,080)	\$	23,347,846	\$	2,065,415

Long-term obligations of the internal service funds are included in the governmental activities. As of June 30, 2024, internal service fund long-term obligations were \$4,640,156.

For governmental activities, pension liabilities and other post-employment benefits are generally liquidated by the fund that incurred the liability. The significant fund incurring these liabilities is the General Fund.

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

# **Long-term Obligations (Continued)**

	Beginning Balance				Ending Balance	Amounts Due			
	J	uly 1, 2023	I	Increase Decrease		June 30, 2024	4 Within One		
Business-type Activities									
Long-term debt obligations									
Revenue Bonds									
Full faith and credit refunding bonds									
Water	\$	1,775,000	\$	-	\$	(660,000)	\$ 1,115,000	\$	675,000
Unamortized note premium		125,088		-		(41,695)	83,393		41,695
Direct Placements and Direct Borrowings									
Notes payable, Business Oregon									
Wastewater		2,135,033		-		(313,597)	1,821,436		330,351
Water		805,026		-		(118,355)	686,671		124,678
Unamortized note premium		339,728		-		(56,622)	283,106		56,622
Clean Water State Revolving Fund									
Wastewater		16,706,253				(1,150,997)	15,555,256		1,171,226
Total long-term debt obligations		21,886,128		-		(2,341,266)	19,544,862		2,399,572
Other long-term obligations									
Compensated absences		420,848		448,473		(420,848)	448,473		448,473
Net pension liability		9,222,292		345,062		-	9,567,354		-
Other postemployment benefits liability		367,336		26,953			394,289		
Total Business-type Activities	\$	31,896,604	\$	820,488	\$	(2,762,114)	\$ 29,954,978	\$	2,848,045

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

# **Governmental Activities Limited Tax Pension Bonds**

The City issued Limited Tax Pension Bonds in the amount of \$2,720,000 in March of 2004 to finance a portion of the estimated unfunded actuarial liability with the Oregon Public Employees Retirement System (OPERS). The pension bonds are to be repaid from a monthly payroll charge on OPERS wages. On the government-wide statements, this liability is classified as a governmental activity obligation. The bonds are secured by the City's full faith and credit and taxing power within relevant legal limitations. Upon the occurrence and continuance of default, the trustee may exercise any remedy available at law or in equity; however, the bond payments are not subject to acceleration. The bonds carry interest rates ranging from 4.596% to 6.095%. Final maturity is June 2028. Future debt service payments are as follows:

Year ended June 30,		Principal		Interest
2025		270,000	\$	65,826
2026	Ψ	300,000	Ψ	49,370
2027		335,000		31,084
2028		175,000		10,666
Totals	\$	1,080,000	\$	156,946

#### Full Faith and Credit Public Safety Communications Upgrade Financing Agreement

The City entered into a financing agreement in the amount of \$3,197,301 which was used to finance a Public Safety Communications Upgrade. The financing carries interest at rates from 2.72 to 3.61 percent depending upon the principal maturities. The financing fully matures on June 1, 2028. The agreement is secured by and payable from all lawfully available funds of the City, including property taxes. Upon the occurrence and continuance of default, the outstanding balance will bear an additional 1.5% interest penalty until the event is remedied. Additionally, all rights, powers, and remedies of the lender may be exercised at any time after the occurrence of default. Debt service requirements on the Public Safety Communications Upgrade Financing Agreement to maturity are as follows:

Year ended June 30,	 Principal	Interest
2025	\$ 334,131	\$ 38,444
2026	343,353	29,222
2027	352,830	19,745
2028	 362,568	 10,006
Totals	\$ 1,392,882	\$ 97,417

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### Other

The City entered into an agreement with Oregon Department of Transportation (ODOT) in July of 2013 to fund a portion of the Newberg Dundee bypass construction project. The City's portion of this commitment is projected to be \$2,211,200. Funding for payments shall come from the City's federal surface transportation program allocations being exchanged for state funding on a dollar for dollar basis. If this funding is insufficient to cover the interest, the City must make payment to ODOT for any difference. In the event of default, the State may seek any legal remedies including declaring remaining balances due in full, appointment of a receiver, barring future applications for similar assistance, and withholding of other State funds including the City's apportionment of State Highway Fund revenues. In fiscal year 2017-18, the construction was completed and the City will make annual installment payments of interest and principal of \$142,916. Subsequently, in December 2022, both parties signed an amendment to the loan increasing the possible drawdowns by an additional \$2,615,000 and extending the maturity date to July 1, 2065. As of June 30, 2024 drawdowns on the loan totaled \$2,237,350 and repayments totaled \$843,668. Therefore, as of June 30, 2024 the outstanding principal balance is \$1,374,744. Debt service requirements to maturity are as follows:

Year ended				
June 30,	Principal			Interest
2025	\$	107,448	\$	35,468
2026		110,220		32,696
2027		113,063		29,853
2028		115,980		26,936
2029		118,973		23,943
2030-2034		642,521		72,059
2035-2036		166,539		5,017
Totals	\$	1,374,744	\$	225,972

#### **Business-type** Activities

#### **Full Faith and Credit Refunding Bonds**

The City issued refunding bonds in the amount of \$11,105,000 of which \$10,010,000 was used to refinance a portion of the outstanding balances on the Notes Payable to Business Oregon. These refunded notes were issued to finance various water and wastewater capital projects. Upon the occurrence and continuance of default, the owners of the bond may exercise any remedy available at law or in equity; however, the bond payments are not subject to acceleration. The bonds carry interest at rates from 2.5 to 4 percent depending upon the principal maturities. The bonds fully mature on December 1, 2025. Debt service requirements on Full Faith and Credit Refunding Bonds to maturity are as follows:

Year ended June 30,	Principal	 Interest
2025 2026	\$ 675,000 440,000	\$ 26,037 8,800
Totals	\$ 1,115,000	\$ 34,837

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### **Notes Pavable**

The City borrowed \$8,230,632 from Business Oregon in fiscal year 2007-08 to implement effluent reuse capabilities at the Wastewater Treatment Plant and to install a new generator. The project initially was funded via an interim financing agreement with the State of Oregon. Upon conversion of financing to a permanent loan, the State of Oregon issued bonds related to the project at a premium and allocated a portion to each of the participating entities. The City's portion of the premium was \$295,000. This premium will be amortized over the life of the loan. The agreement is secured by the City's full faith and credit and taxing power within relevant legal limitations. Upon the occurrence and continuance of default, the trustee may exercise any remedy available at law or in equity including declaring all remaining amounts to be immediately due and payable, terminating all further disbursements of proceeds, declaring the issuer ineligible for future awards, withholding of amounts due to recipient and applying them to payments due, and foreclosure of liens and security interests. In April of 2018, the City authorized the participation in Business Oregon's refunding of this loan, resulting in an adjustment to the interest rates to a range of 4% to 5% as well as a reduction of principal balance owed for an overall reduction of borrowing costs over the remaining course of the loan. Final maturity is December 1, 2028. At June 30, 2024, the outstanding balance was \$2,508,107. Water and wastewater system revenues have been pledged to repay the debt.

Future debt service requirements are as follows:

Year ended	<b>.</b>	•
June 30,	 Principal	 Interest
2025	\$ 455,029	\$ 125,359
2026	474,031	102,607
2027	498,442	78,696
2028	527,865	53,774
2029	 552,740	 27,148
Totals	\$ 2,508,107	\$ 387,584

## NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

During 2010-11, city council approved a loan through Clean Water State Revolving Loan Fund to complete portions of the Wastewater Treatment Plant Repair, Renovation, and Expansion Project. The loan amount was awarded for up to \$11,409,645. The interest rate on the debt was set at 2.88% to 3.38% annually. Subsequently, during 2014-15, city council approved another loan through Clean Water State Revolving Loan Fund for additional Wastewater Treatment Upgrades. The upgrades include the design and construction of improvements to the wastewater treatment facility, including a secondary clarifier, disinfection, dechlorination, headworks and influent pump station. The loan amount was awarded for up to \$14,484,129. The interest rate on this portion of debt was set at 2.45% annually. The agreement is secured by and payable from net revenues of the Wastewater Fund. Upon the occurrence and continuance of default, DEQ may exercise any remedy available at law or in equity including declaring all remaining amounts to be immediately due and payable, terminating all further disbursements of proceeds, appoint a receiver at the borrower's expense to operate the facility, set and collect utility rates and charges, direct the State Treasurer to withhold amounts due to the borrower apply them to the loan, to the extent legally possible, and foreclosure of liens and security interests. Finally, in April of 2018, the City signed an agreement with the Department of Environmental Quality to restructure the two loans into one loan, with a term extension of 3 years, through April 1, 2036, and a new interest rate of 1.75% for the remaining term of the loan. The outstanding balance of this combined loan was \$15,555,256 as of June 30, 2024. The required loan reserve is \$743,432, or one-half the average annual debt service. Future debt payments are as follows:

Year Ending		
June 30,	 Principal	Interest
2025	\$ 1,171,226	\$ 267,116
2026	1,191,812	246,530
2027	1,212,761	225,581
2028	1,234,077	204,265
2029	1,255,768	182,574
2030-2034	6,617,783	573,927
2035-2036	 2,871,829	 63,864
	\$ 15,555,256	\$ 1,763,857

#### Lease payable

During the current fiscal year, the City of Newberg was a lesee in several lease agreements for the acquisition and use of police vehicles and equipment. As of June 30, 2024, the total value of all of the lease liabilities was \$463,715. The City of Newberg is required to make annual lease payments on these police leases. At the end of the individual lease terms, the City does not intend to purchase any of the vehicles/equipment. The value of the right-to-use assets at the end of the current fiscal year was \$874,846 with accumulated amortization of \$409,985.

Year Ending				
June 30,	Principal			Interest
2025	\$	188,988	\$	15,214
2026		147,564		9,565
2027		127,163		4,419
	\$	463,715	\$	29,198

## NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### **Unavailable Revenue**

The following represents deferred inflows of resources including those from property taxes, loans, and special assessments as of June 30, 2024:

Fund	 Loans	Ass	sessments		Taxes	 Total
Governmental						
General	\$ -	\$	-	\$	329,167	\$ 329,167
Nonmajor	 434,968		19,772	_	13,032	 467,772
	\$ 434,968	\$	19,772	\$	342,199	\$ 796,939

#### 4. OTHER INFORMATION

#### Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City is a member of the City Insurance Services (CIS) Trust, a public entity risk pool currently operating a common risk management and insurance program. The City pays an annual premium to CIS for its insurance coverage. Under the membership agreement with the Trust, the Trust is to be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of certain limits. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### **Deferred Compensation Plan**

The City has a deferred compensation plan created in accordance with Internal Revenue Code Section 457 available to all employees. The plan permits employees to defer a portion of their salary until future years. Participation in the plan is optional. The deferred amounts are not available to employees until termination, retirement, death or unforeseeable emergency. All amounts of compensation deferred under the City's plan are held in trust by the plan administrator for the benefit of the participants and are not assets or liabilities of the City.

#### **Other Postemployment Benefits Summary**

Balances of the City's three OPEB plans are aggregated and displayed in the financial statements as follows:

	CCIS		NWFRA		PERS RHIA		Total	
Net OPEB asset	\$	-	\$	-	\$	184,950	\$	184,950
Deferred outflows of resources		38,346		390,101		5,934		434,381
Net OPEB liability		(559,959)		(898,855)		-		(1,458,814)
Deferred inflows of resources		(391,289)		(123,228)		(22,173)		(536,690)
OPEB expense (income)		(25,522)		109,935		(21,807)		62,606

#### Other Postemployment Benefits Plan - CIS

#### A. Plan description

The City provides other postemployment benefits (OPEB) for employees, retirees, spouses and dependents through a single employer defined benefit plan in the form of group health insurance benefits. As required by ORS 243.303(2), retirees who were hired after July 1, 2003 are allowed to continue, at the retirees' expense, coverage under the group health insurance plan until age 65. The difference between the premium actually paid by the retirees under the group insurance plan and the premium that they would pay if they were not included in the plan is considered to be an implicit subsidy under the provisions of GASB 75. The plan does not issue a separate stand-

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

alone financial report. The City has not established a formal plan or an irrevocable trust (or equivalent arrangement) to account for the plan. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

#### B. Plan membership

The City's membership in the plan at July 1, 2022 (the date of the most current actuarial valuation) consisted of 92 active employees and 1 spouse of ineligible retirees for a total of 93 plan members.

#### C. Contributions

The City funds the plan only to the extent of current year insurance premium requirements on a pay-as-you-go basis. The average monthly premium requirements for the City are as follows:

For retirees	\$ 805
For spouses of retirees	876

D. Total OPEB liability, changes in total OPEB liability, OPEB expense, deferred outflows of resources and deferred inflows of resources related to OPEB

At June 30, 2024, the City reported a total OPEB liability of \$559,959. The total OPEB liability was measured as of June 30, 2023 and determined by an actuarial valuation as of that date.

Changes in the total OPEB liability is as follows:

		al OPEB
Balance at June 30, 2023	\$	512,166
Changes for the year: Service cost Interest on total OPEB liability Effect of assumptions changes or inputs Benefit Payments	_	43,810 19,493 (4,776) (10,734)
Ending balances	<u>\$</u>	559,959

For the year ended June 30, 2024, the City recognized a credit to OPEB expense of \$25,522. At June 30, 2024, the City's reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Ou	eferred tflows of esources	Iı	Deferred  If the second of the
Differences between expected and actual experience Changes of assumptions or inputs City's contributions subsequent to the measurement	\$	 19,296	\$	308,208 83,081
date		19,050		
	\$	38,346	\$	391,289

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

Deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date in the amount of \$19,050 will be recognized as an adjustment to the Total OPEB liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

#### Year ends June 30,

2025	\$ (69,775)
2026	(69,775)
2027	(67,641)
2028	(63,886)
2029	(55,906)
Thereafter	(45,010)
Total	<u>\$ (371,993)</u>

#### E. Actuarial valuation

The City's contributions are based on the accruing benefit costs measured using the entry age normal actuarial cost method. The present value of benefits is allocated over the service for each active employee from their date of hire to their expected retirement age, as a level percent of the employee's pay. This level percent times pay is referred to as the service cost and is that portion of the present value of benefits allocated to an employee's service in a current year. The service cost equals \$0 for retired members. The total OPEB liability is the present value of benefits less the actuarial present value of future service costs and represents the liabilities allocated to service up to the valuation date. For retirees, the total OPEB liability is equal to the present value of benefits.

#### F. Actuarial methods and assumptions used in developing total OPEB liability

Valuation Date	July 1, 2022
Measurement Date	June 30, 2023
Actuarial Cost Method	Entry Age Normal, Level Percent of Pay
Actuarial Assumptions:	
Discount Rate	3.65 percent
Inflation Rate	2.40 percent
Projected Salary Increases	3.40 percent
Mortality	Healthy retirees and beneficiaries:
	Pub-2010 General and Safety Employee and Healthy Retiree
	tables, sex distinct for members and dependents, with a one-
	year setback for male general service employees and female
	safety employees.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

#### Discount rate

The discount rate used to measure the total OPEB liability was 3.65 percent. The discount rate is based on the Bond Buyer 20-year General Obligation Bond Index. The discount rate at the prior measurement date was 3.54 percent.

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### Healthcare cost trend rate

The assumed healthcare cost trend for medical and vision costs is as follows:

Pre-65 Trend
4.25%
6.75%
6.50%
6.00%
5.25%
5.00%
4.75%
4.50%
4.25%
4.00%
3.75%

Dental costs are assumed to increase 1.75 percent for 2022, 4.00 percent until 2072, and increase 3.75 percent in all years thereafter.

#### Sensitivity of the City's total OPEB liability to changes in the discount and healthcare cost trend rates

The following presents the City's total OPEB liability calculated using the discount rate of 3.65 percent, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.65 percent) or 1-percentage-point higher (4.65 percent) than the current rate. A similar sensitivity analysis is then presented for changes in the healthcare cost trend assumption.

	 1 Percentage Point Lower	 Current Discount Rate	 1 Percentage Point Higher
City's total OPEB liability	\$ 606,928	\$ 559,959	\$ 516,347
	 1 Percentage Point Lower	 Current Trend Rate	 1 Percentage Point Higher
City's total OPEB liability	\$ 497,776	\$ 559,959	\$ 633,062

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### Other Postemployment Benefits Plan - NWFRA

A. Plan description

The Northwest Firefighters Relief Association Health Trust Retiree Program is a cost-sharing multiple-employer post-employment benefit plan that provides health insurance to eligible retirees of employers who participate in the Trust (an OPEB plan). As of the most recent valuation date (June 30, 2023), the Trust has eight participating employers, Tualatin Valley Fire and Rescue, Molalla Rural Fire Protection, Woodburn Fire District, Canby Fire District, City of Newberg Police Department, Forest Grove Fire and Rescue, Hoodland Fire District, and Port of Portland Fire Department. This plan has no assets accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

The program allows eligible retirees and their dependents to purchase continuation coverage under the Trust's health insurance plans from the date of retirement until eligibility for Medicare. Newberg Police Department is required by ORS 243.303 to provide retirees with group health insurance from the date of retirement to age 65 at the same rate provided to current employees.

B. OPEB assets, liabilities, OPEB expense, and deferred outflows of resources and deferred inflows of resources related to OPEB

At June 30, 2024, Newberg Police Department reported a liability of \$898,855 for its proportionate share of the total OPEB liability. At June 30, 2024, Newberg Police Department's proportionate share was 3.4321%.

For the year ending June 30, 2024, Newberg Police Department recognized OPEB expense of \$109,935. At June 30, 2024, Newberg Police Department reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	$D_{\epsilon}$	Deferred		Deferred	
	Out	Outflows of		nflows of	
	Re	sources	F	Resources	
Difference between expected and actual experience Changes of assumptions Changes in proportionate share	\$	92,291 246,576 51,234	\$	13,882 44,251 65,095	
	<u>\$</u>	390,101	\$	123,228	

Future amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

2025	\$ 30,527
2026	30,527
2027	30,527
2028	30,527
2029	30,527
Thereafter	 114,238

Year ends June 30,

Total

266,873

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### C. Actuarial methods and assumptions

The total OPEB liability in the June 30, 2023 actuarial valuation was determined using the following actuarial methods and assumptions:

Discount rate: 3.65% Inflation: 2.5% Salary increases: 3.59

Salary increases: 3.5%

Medical cost trend rates: 5% annual increases in all future years

The 3.65% discount rate assumption is the June 30, 2023 rate in the 20-Year General Obligation Municipal Bond Index published by Bond Buyer.

Rates of mortality, retirement, and withdrawal are the same rates that were used in the December 31, 2021 actuarial valuation of the Oregon Public Employees Retirement System for Police and Fire employees.

D. Sensitivity of the City's proportionate share of the net OPEB liability (asset) to the changes in the discount rate

The following presents Newberg Police Department's proportionate share of the Total OPEB Liability, as well as what Newberg Police Department's proportionate share of the Total OPEB Liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.65%) or 1-percentage-point higher (4.65%) than the current discount rate:

	1 Percentage		(	Current	1 P	ercentage	
	Point Lower		Point Disco		iscount	I	Point
			Rate		Higher		
City's net OPEB liability (asset)	\$	976,476	\$	898,855	\$	827,797	

#### Other Postemployment Benefits Plan – RHIA

#### A. Plan description

As a member of Oregon Public Employees Retirement System (OPERS) the City contributes to the Retirement Health Insurance Account (RHIA) for each of its eligible employees. RHIA is a cost-sharing multiple-employer defined benefit other postemployment benefit plan administered by OPERS. RHIA pays a monthly contribution toward the cost of Medicare companion health insurance premiums of eligible retirees. Oregon Revised Statute (ORS) 238.420 established this trust fund. Authority to establish and amend the benefit provisions of RHIA reside with the Oregon Legislature. The plan is closed to new entrants hired after August 29, 2003. OPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Oregon Public Employees Retirement System, PO Box 23700, Tigard, OR 97281- 3700.

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### B. Benefits provided

Because RHIA was created by enabling legislation (ORS 238.420), contribution requirements of the plan members and the participating employers were established and may be amended only by the Oregon Legislature. ORS require that an amount equal to \$60 dollars or the total monthly cost of Medicare companion health insurance premiums coverage, whichever is less, shall be paid from the Retirement Health Insurance Account established by the employer, and any monthly cost in excess of \$60 shall be paid by the eligible retired member in the manner provided in ORS 238.410. To be eligible to receive this monthly payment toward the premium cost the member must: (1) have eight years or more of qualifying service in OPERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in OPERS, (2) receive both Medicare Parts A and B coverage, and (3) enroll in an OPERS-sponsored health plan. A surviving spouse or dependent of a deceased OPERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from OPERS or (2) was insured at the time the member died and the member retired before May 1, 1991.

#### C. Contributions

OPERS funding policy provides for employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates for the period were based on the December 31, 2021 actuarial valuation. The rates based on a percentage of payroll, first became effective July 1, 2021. The City's contribution rates for the period were 0.05% for Tier One/Tier Two members, and 0% for OPSRP members. The City's total contributions were \$124 for the year ended June 30, 2024.

#### D. Actuarial Valuations

Except as outlined below, the December 31, 2021 actuarial valuation used the same actuarial methods and valuation procedures to determine contribution rates as the PERS Tier One and Tier Two defined benefit pension plan.

#### Economic assumptions

A healthcare cost trend rate is not utilized in the actuarial valuation as statute stipulates a \$60 monthly payment for health insurance.

#### Retiree healthcare participation assumptions

Eligible retiring members are assumed to elect RHIA coverage 27.5 percent of the time for healthy retirees and 15 percent of the time for disabled retirees.

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

E. OPEB assets, liabilities, OPEB expense, and deferred outflows of resources and deferred inflows of resources related to OPEB

At June 30, 2024, the City reported an asset of \$184,950 for its proportionate share of the OPERS net OPEB asset. The net OPEB asset was measured as of June 30, 2023, and the total OPEB Liability used to calculate the net OPEB asset was determined by an actuarial valuation as of December 31, 2021 rolled forward to June 30, 2023. The City's proportion of the net OPEB asset was based on the City's contributions to the RHIA program during the measurement period relative to contributions from all participating employers. At June 30, 2023, the City's proportionate share was 0.05050985%, which is an increase from its proportionate share of 0.04163025% as of June 30, 2022.

For the year ended June 30, 2024, the City recognized OPEB income of \$21,807. At June 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to this OPEB plan from the following sources:

	Outfle	erred ows of urces	Deferred Inflows of Resources	
Difference between expected and actual experience	\$		\$	4,643
Changes of assumptions				1,994
Net difference between projected and actual earnings				
on investments		525		
Changes in proportionate share		5,285		15,536
City's contributions subsequent to the measurement				
date		124		
	<u>\$</u>	5,934	\$	22,173

Deferred outflows of resources related to OPEB of \$124 resulting from the City's contributions subsequent to the measurement date will be recognized as either a reduction of the net OPEB liability or an increase in the net OPEB asset in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ends June 30,	
2025	\$ (15,109)
2026	(10,541)
2027	6,835
2028	 2,451
Total	\$ (16,363)

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### F. Actuarial methods and assumptions

The total OPEB liability in the December 31, 2021 actuarial valuation was determined using the following actuarial methods and assumptions:

Valuation date	December 31, 2021
Measurement date	June 30, 2023
Experience study report	2020, published July 20, 2021
Actuarial assumptions:	
Actuarial cost method	Entry Age Normal
Inflation rate	2.40 percent
Investment rate of return	6.90 percent
Discount rate	6.90 percent
Projected salary increases	3.40 percent
Retiree healthcare participation	Healthy retirees: 27.5%; Disabled retirees: 15.0%
Mortality	Healthy retirees and beneficiaries:
	Pub-2010 Healthy Retiree, sex distinct, generational with
	Unisex, Social Security Data Scale, with job category
	adjustments and set-backs as described in the valuation.
	Active members:
	Pub-2010 Employee, sex distinct, generational with
	Unisex, Social Security Data Scale, with job category
	adjustments and set-backs as described in the valuation.
	Disabled retirees:
	Pub-2010 Disabled Retiree, sex distinct, generational with
	Unisex, Social Security Data Scale, with job category
	adjustments and set-backs as described in the valuation.

#### G. Discount rate

The discount rate used to measure the total OPEB liability at June 30, 2023 was 6.90 percent. The projection of cash flows used to determine the discount rate assumed that contributions from contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the RHIA plan's fiduciary net position was projected to be available to make all projected future benefit payment of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments for the RHIA plan was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### H. Depletion date projection

GASB 75 generally requires that a blended discount rate be used to measure the total OPEB liability (the actuarial accrued liability calculated using the individual entry age normal cost method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's fiduciary net position (fair value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the fiduciary net position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 75 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 75 (paragraph 82) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgement.

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

The following circumstances justify an alternative evaluation of sufficiency for the OPEB Plan:

- OPERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100 percent funded position by the end of the amortization period if future experience follows assumption.
- GASB 75 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is our third-party actuary's opinion that the detailed depletion date projections outlined in GASB 75 would clearly indicate that the fiduciary net position is always projected to be sufficient to cover benefit payments and administrative expenses.

#### I. Long-term expected rate of return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in January 2023 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model. For more information on the Plan's portfolio, assumed asset allocation, and the long-term expected rate of return for each major asset class, calculated using both arithmetic and geometric means, see OPERS' audited financial statements at: <a href="https://www.oregon.gov/pers/Documents/Financials/ACFR/2023-ACFR.pdf">https://www.oregon.gov/pers/Documents/Financials/ACFR/2023-ACFR.pdf</a>

J. Sensitivity of the City's proportionate share of the net OPEB liability (asset) to the changes in the discount rate

The following presents the City's proportionate share of the net OPEB liability (asset) calculation using the discount rate of 6.90%, as well as what the City's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90%) or 1-percentage-point higher (7.90%) than the current rate:

	1	Percentage	Current	1 Percentage
		Point	Discount	Point
		Lower	Rate	<u>Higher</u>
City's net OPEB liability (asset)	\$	(168,120)	\$ (184,950)	\$ (199,390)

#### **Pension Plans Summary**

Balances of the City's two pension plans are aggregated and displayed in the financial statements as follows:

	NERPS		Oregon PERS		Total
Deferred outflows of resources	\$ 3,299,353	\$	4,223,616	\$	7,522,969
Total pension liability	(14,760,537)		(11,613,949)		(26,374,486)
Deferred inflows of resources	(180,838)		(1,119,251)		(1,300,089)
Pension expense (income)	2,361,379		2,002,928		4,364,307

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### Pension Plans - Single Employer Defined Benefit Retirement Plan

#### A. Plan description

The City contributes to a single-employer defined benefit retirement plan covering substantially all full-time employees who are not participants in the Oregon Public Employees Retirement System. The plan is known as the City of Newberg Employees Retirement Plan and is administered by the City. The plan is funded with an insurance company through group annuity contracts. The plan does not issue stand-alone financial reports.

#### B. Plan membership

The City of Newberg Employees Retirement Plan is closed to new entrants, with the exception of employees hired before August 1, 2016 that become eligible by virtue of changing to full-time status. As of the June 30, 2023 measurement date there were 39 active members, 76 retired members who receive benefits, 34 vested terminated members, for a total membership of 149.

#### C. Description of benefit terms

#### Normal retirement

Benefits vest after five years of service and provide for death and disability benefits. General employees who retire at or after age sixty are entitled to an annual retirement benefit, payable monthly for life. The monthly retirement benefit is equal to 1.67% of the employee's final average pay multiplied by their years of service. Police employees as well as the City Attorney who retire at or after age fifty-eight are entitled to an annual retirement benefit, payable monthly for life. The monthly retirement benefit is equal to 2.00% of the employee's final average pay multiplied by their years of service. These benefit provisions and all other requirements are established by state statute and City ordinance. The costs of administering the plans are financed by investment earnings. Benefits and refunds of the postemployment defined benefit plan are recognized when due and payable in accordance with the terms of the plan.

#### Early retirement

Members are able to receive early retirement benefits after attaining age 50 for police and city attorney or age 55 for all other members and 5 years of vesting service. Members may also retire after 30 years of service. Retirement benefits are reduced based upon the members age at retirement from 92 percent to 60 percent (100 percent to 60 percent for police and city attorney) of the benefit that would result if they were of normal retirement age.

#### Late retirement

Members that continue working beyond the normal retirement age receive accrued benefit on late retirement date.

#### Disability

Uniformed members that become totally and permanently disabled in the course of duty or members with 10 years of service are entitled to disability benefits. The benefit is based on current monthly earnings rate of compensation as of the date of disability and years of service projected to the earliest retirement age, or the early retirement benefit available, whichever is greater but in no event less than \$100 per month.

#### Death benefits

The beneficiaries of members who have not begun to receive benefits under the plan are entitled to a lump-sum payment of the members account.

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### D. Contributions

Total pension liability

The employees are required to contribute 6% of gross pay to the plan in order to participate. Currently, the City picks up the member contribution on behalf of nine employees. The City contributes amounts over 6% that are actuarially determined. Employer contributions for the year ended June 30, 2024 were \$1,813,038. The funding method used in this valuation is the entry age normal actuarial cost method. The actuarial value of assets is determined using a five-year smoothing method. Under this method, annual asset gains and losses will be recognized fully after five years. Significant actuarial assumptions used in the valuation include: a) a rate of return on the investment of present and future assets of 6.0% per year; b) projected salary increases of 4.5% per year; c) post-retirement benefit increases of 2.0% per year, and d) inflation rate of 2.4%. As of the July 1, 2023 valuation, the unfunded actuarial liability is amortized as a level percentage of projected payroll over a closed period. The weighted average remaining period is 20 years.

E. Net pension liability, changes in net pension liability, pension expense, deferred outflows of resources and deferred inflows of resources related to pensions

At June 30, 2024, the City reported a net pension liability of \$14,760,537. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date as follows:

\$ 39.684.566

Plan fiduciary net position		φ 	24,924,029
Net pension liability		<u>\$</u>	14,760,537
Fiduciary net position as a percentage of total	pension liability		63%
Changes in the net pension liability is as follows:	Total Pension Liability	Fiduciary Net Position	Net Pension Liability
Beginning balances	\$ 38,901,984	\$ 23,404,732 \$	15,497,252
Changes for the year: Service cost Interest on total pension liability Effect of economic/demographic losses Benefit payments Administrative expenses Member contributions Net investment income Employer contributions	410,965 2,297,549 (7,681) (1,918,251)  		410,965 2,297,549 (7,681)  96,329 (211,550) (1,678,504) (1,643,823)
Ending balances	<u>\$ 39,684,566</u>	<u>\$ 24,924,029</u> <u>\$</u>	14,760,537

E. Net pension liability, changes in net pension liability, pension expense, deferred outflows of resources and deferred inflows of resources related to pensions (continued)

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

For the year ended June 30, 2024, the City recognized pension expense of \$2,361,379. At June 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Difference between expected and actual experience	\$	175,438	\$	4,041
Changes of assumptions		207,333		176,797
Net difference between projected and actual earnings on pension plan investments		1,103,544		
City's contributions subsequent to the measurement date		1,813,038		
	<u>\$</u>	3,299,353	\$	180,838

\$1,813,038 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ends June 30,

2025	\$	422,761
2026 2027		123,755 817,309
2028 2029		(58,348)
Thereafter		
Total	<u>\$ 1</u>	,305,477

#### F. Actuarial valuation

The City contributions are based on the accruing benefit costs measured using the entry age actuarial cost method. Under this method, a normal cost is determined for each active member. The normal cost is the annual contribution determined as a level percentage of base salary which would be paid from year of entry to year of retirement to fund the projected retirement benefit. The normal cost for the Plan is the sum of the individuals' normal costs. The actuarial accrued liability for active plan members is an accumulation of the normal costs from entry to the valuation date. The actuarial accrued liability for inactive members is the actuarial present value of the accrued benefits. The actuarial accrued liability for the Plan is the sum of the individual actuarial accrued liabilities. The unfunded actuarial liability is the difference between the actuarial accrued liability and the actuarial value of assets, which is amortized over 20 years on a closed level dollar basis.

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

### G. Actuarial methods and assumptions used in developing total pension liability

Valuation Date	June 30, 2023
Actuarial Cost Method	Entry Age, Level Percentage of Pay
Amortization Method	Amortized as a level dollar over a closed period of 20 years
Asset Valuation Method	Fair value of assets
Actuarial Assumptions:	
Inflation Rate	2.4 percent
Investment rate of return	6.0 percent
Projected Salary Increases	Salaries for individuals are assumed to grow at 2.0 percent plus assumed rates of merit/longevity increases based on service of 4.5 percent
Mortality	Based on PubG-2010 General base rate mortality table projected to future years with historical and assumed mortality improvement (MI) rates using the MP-2021 mortality improvement scale.
	Base rates Before benefit payment period PubG-2010 Employee, male and female
	During benefit payment period • Retirees- PubG -2010 Healthy Retiree base table, male and female • Contingent survivor – same as retirees above

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

#### Discount rate

The discount rate used to measure the total pension liability was 6.0 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those the City made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Plan was applied to all periods of projected benefit payments to determine the total pension liability.

#### Depletion date projection

GASB 67 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Entry Age Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 67 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 67 (paragraph 43) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

Based on these circumstances, it is the Plan's independent actuary's opinion that the detailed depletion date projections outlined in GASB 67 would indicate that the Fiduciary Net Position will be depleted in the 2107-08 fiscal year.

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### Long-term expected rate of return

The long-term expected rate of return assumption of 6.0 percent is based on a blending of the projected return on plan assets and a 20-year tax-exempt, high quality general obligation municipal bond yield or index rate.

	Expected	Expected	
	Arithmetic	Geometric	Target
Asset Class	Return	Return	Allocation %
US Equity - Large Cap	7.80%	6.35%	29.90%
US Equity - Mid Cap	8.35%	6.35%	3.66%
US Equity - Small Cap	8.70%	6.35%	1.83%
Non-US Equity	8.00%	6.35%	15.05%
U.S. Private Real Estate	6.85%	6.20%	10.10%
High Yield Bond	6.30%	5.85%	3.27%
Core Bond	4.40%	4.30%	36.19%
Total		<u>-</u>	100.00%

#### Sensitivity of the City net pension liability to changes in the discount rate

The following presents the City net pension liability calculated using the discount rate of 6.00 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.00 percent) or 1-percentage-point higher (7.00 percent) than the current rate:

	1	Percentage	Current	1	Percentage
		Point	Discount		Point
		Lower	 Rate		Higher
City's net pension asset or liability	\$	19,830,686	\$ 14,760,537	\$	10,591,479

#### Pension Plans - Defined Benefit Plan – Public Employees Retirement System

#### Plan Description

Employees of the City of Newberg are provided with pensions through the Oregon Public Employees Retirement System (OPERS). All the benefits of OPERS are established by the Oregon legislature pursuant to Oregon Revised Statute (ORS) Chapters 238 and 238A. The OPERS consists of a single cost-sharing multiple employer defined benefit pension plan.

Detailed information about the pension plan's fiduciary net position is available in the separately issued OPERS financial report which can be found at: <a href="http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx">http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx</a>.

#### Plan Benefits

All benefits of the System are established by the legislature pursuant to ORS Chapters 238 and 238A.

Tier One/Tier Two Retirement Benefit (Chapter 238).

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### Pension Benefits

Tier One/Tier Two Retirement Benefit plan is closed to new members hired on or after August 29, 2003. The OPERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (2.0 percent for police employees, 1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results. Monthly payments must be a minimum of \$200 per month or the member will receive a lump-sum payment of the actuarial equivalence of benefits to which he or she is entitled. Police members may purchase increased benefits that are payable between the date of retirement and age 65. A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police members). General service employees may retire after reaching age 55. Police members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60.

#### **Death Benefits**

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a OPERS employer at the time of death,
- the member died within 120 days after termination of OPERS-covered employment,
- the member died as a result of injury sustained while employed in a OPERS-covered job, or
- the member was on an official leave of absence from a OPERS-covered job at the time of death.

#### Disability Benefits

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including OPERS judge members) for disability benefits regardless of the length of OPERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police members) when determining the monthly benefit.

#### Benefit Changes After Retirement

Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the fair value of equity investments.

Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes (COLA). The COLA is capped at 2.0 percent.

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

# Oregon Public Service Retirement Plan (Chapter 238A) (OPSRP DB)

#### Pension Benefits

The OPSRP pension program provides benefits to members hired on or after August 29, 2003. This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age: Police and fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police and fire member, the individual must have been employed continuously as a police and fire member for at least five years immediately preceding retirement.

Under Senate Bill 1049, passed during the 2019 legislative session, the salary included in the determination of final average salary will be limited for all members beginning in 2021. The limit will be equal to \$225,533 in 2023, and will be indexed with inflation each year.

General service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

A member of the OPSRP pension program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

#### Death Benefits

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member. The surviving spouse or other person may elect to delay payment of the death benefit, but payment must commence no later than December 31 of the calendar year in which the member would have reached  $70\frac{1}{2}$  years.

#### **Disability Benefits**

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

#### Benefit Changes After Retirement

Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes. Under current law, the cap on the COLA in fiscal year 2015 and beyond will vary based on 1.25 percent on the first \$60,000 of annual benefit and 0.15 percent on annual benefits above \$60,000.

#### **Contributions**

OPERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates during the period were based on the December 31, 2021 actuarial valuation, which became effective July 1, 2023.

Tier 1/tier 2 employer contribution rates are 22.87 percent and the OPSRP employer contribution rates are 15.83 percent for general service employees and 20.62 percent for police and fire. Employer contributions for the year ended June 30, 2024 were \$1,666,581, excluding amounts to fund employer specific liabilities. The City also internally charged departments a rate sufficient to cover payments on the limited tax pension bonds.

### NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### Actuarial valuations

The employer contribution rates effective July 1, 2023, through June 30, 2025, were set using the entry age normal actuarial cost method. Under this cost method, each active member's entry age present value of projected benefits is allocated over the member's service from their date of entry until their assumed date of exit, taking into consideration expected future compensation increases.

# Pension Asset or Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2024, the City reported a liability of \$11,613,949 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined.

Employers' long-term contribution efforts are based on projected rates that have two major components:

1. Normal Cost Rate: The economic value, stated as a percent of payroll, for the portion of each active member's total projected retirement benefit that is allocated to the upcoming year of service. The rate is in effect for as long as each member continues in OPERS-covered employment. The current value of all projected future Normal Cost Rate contributions is the Present Value of Future Normal Costs (PVFNC). The PVFNC represents the portion of the projected long-term contribution effort related to future service.

An employer's PVFNC depends on both the normal cost rates charged on the employer's payrolls, and on the underlying demographics of the respective payrolls. For OPERS funding, employers have up to three different payrolls, each with a different normal cost rate: (1) Tier 1/Tier 2 payroll, (2) OPSRP general service payroll, and (3) OPSRP police and fire payroll.

The employer's Normal Cost Rates for each payroll are combined with system-wide present value factors for each payroll to develop an estimated PVFNC. The present value factors are actuarially determined at a system level for simplicity and to allow for the PVFNC calculations to be audited in a timely, cost-effective manner.

2. UAL Rate: If system assets are less than the actuarial liability, an Unfunded Actuarial Liability (UAL) exists. UAL can arise when an event such as experience differing from the assumptions used in the actuarial valuation occurs. An amortization schedule is established to eliminate the UAL that arises over a fixed period of time if future experience follows assumption. The UAL Rate is the upcoming year's component of the cumulative amortization schedules, stated as a percent of payroll. The present value of all projected UAL Rate contributions is equal to the Unfunded Actuarial Liability (UAL). The UAL represents the portion of the projected long-term contribution effort related to past service.

The UAL has Tier 1/Tier 2 and OPSRP pieces. The Tier 1/Tier 2 piece is based on the employer's Tier 1/Tier 2 pooling arrangement. If an employer participates in one of the two large Tier 1/Tier 2 rate pools [State & Local Government Rate Pool (SLGRP) or School Districts Rate Pool], then the employer's Tier 1/Tier 2 UAL is their pro-rata share of their pool's UAL. The pro-rata calculation is based on the employer's payroll in proportion to the pool's total payroll. The OPSRP piece of the UAL follows a parallel pro-rata approach, as OPSRP experience is mandatorily pooled at a state-wide level. Employers that do not participate in a Tier 1/Tier 2 pooling arrangement, who are referred to as "Independent Employers", have their Tier 1/Tier 2 UAL tracked separately in the actuarial valuation.

### NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

The projected long-term contribution effort is the sum of the PVFNC and the UAL. The PVFNC part of the contribution effort pays for the value of future service while the UAL part of the contribution effort pays for the value of past service not already funded by accumulated contributions and investment earnings. Each of the two contribution effort components are calculated at the employer-specific level. The sum of these components across all employers is the total projected long-term contribution effort.

At June 30, 2023, the City's proportion was .06200493 percent, which was more than its proportion measured as of June 30, 2022 of .06006007 percent.

For the year ended June 30, 2024, the City recognized pension expense of \$2,002,928. At June 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience	\$	567,958	\$	46,050
Changes of assumptions		1,031,715		7,693
Net difference between projected and actual earnings				
on pension plan investments		208,750		
Changes in proportionate share		747,181		64,116
Difference between the City's contributions and employer's				
proportionate share of system contributions		1,431		1,001,392
Contributions subsequent to measurement date		1,666,581		
	<u>\$</u>	4,223,616	\$	1,119,251

\$1,666,581 reported as deferred outflows of resources related to pensions resulting from the City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year e	nds Ju	ne 30,
2025	\$	295,923
2026		(383,667)
2027		1,096,062
2028		388,381
2029		41,085
Total	\$	1,437,784

#### **Actuarial Valuations**

The employer contribution rates effective July 1, 2023, through June 30, 2025, were set using the entry age normal actuarial cost method. For the Tier One/Tier Two component of the OPERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (1) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (2) an amount for the

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 20 years. For the OPSRP Pension Program component of the OPERS Defined Benefit Plan, this method produced an employer contribution rate consisting of (a) an amount for normal cost (the estimated amount necessary to finance benefits earned by the employees during the current service year), (b) an amount for the amortization of unfunded actuarial accrued liabilities, which are being amortized over a fixed period with new unfunded actuarial accrued liabilities being amortized over 16 years.

# Actuarial Methods and Assumptions Used in Developing Total Pension Liability

Valuation Date	December 31, 2021
Measurement Date	June 30, 2023
Experience Study Report	2020, published July 20, 2021
Actuarial Cost Method	Entry Age Normal
Amortization Method	Amortized as a level percentage of payroll as layered
	amortization bases over a closed period; Tier One/Tier
	Two UAL is amortized over 20 years and OPSRP
	pension UAL is amortized over 16 years.
Asset Valuation Method	Fair value of assets
Actuarial Assumptions:	
Inflation Rate	2.40 percent
Investment rate of return	6.90 percent
Projected Salary Increases	3.40 percent overall payroll growth
Cost of living adjustment (COLA)	Blend of 2.00% COLA and graded COLA
	(1.25%/0.15%) in accordance with Moro decision; blend
	based on service
Mortality	Healthy retirees and beneficiaries:
	Pub-2010 Healthy Retiree, sex-distinct, generational
	with Unisex, Social Security Data Scale, with job
	category adjustments and set-backs as described in the
	valuation.
	Active members:
	Pub-2010 Employee, sex-distinct, generational with
	Unisex, Social Security Data Scale, with job category
	adjustments and set-backs as described in the valuation.
	Disabled retirees:
	Pub-2010 Disabled retiree, sex-distinct, generational
	with Unisex, Social Security Data Scale, with job
	category adjustments and set-backs as described in the
	valuation.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2020 Experience Study which reviewed experience for the four-year period ending on December 31, 2020.

### NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

#### Discount Rate

The discount rate used to measure the total pension liability was 6.90 percent for the Defined Benefit Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Defined Benefit Pension Plan was applied to all periods of projected benefit payments to determine the total pension liability.

### **Depletion Date Projection**

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and pension plan investments. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for OPERS:

- OPERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is OPERS independent actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

#### Assumed Asset Allocation:

	Low	High	OIC
Asset Class / Strategy	Range	Range	Target
Debt Securities	20.0%	30.0%	25.0%
Public Equity	22.5%	32.5%	27.5%
Real Estate	9.0%	16.5%	12.5%
Private Equity	17.5%	27.5%	20.0%
Real Assets	2.5%	10.0%	7.5%
Diversifying Strategies	2.5%	10.0%	7.5%
Opportunity Portfolio	0.0%	5.0%	0.0%
Total		_	100.0%
		=	

### NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

### **Long-Term Expected Rate of Return**

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in January 2023 the OPERS Board reviewed long-term assumptions developed by both the actuary's capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. The following table shows the actuary's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation. The OIC's description of each asset class was used to map the target allocation to the asset classes within the following table. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

		Compound
		<u>Annual</u>
		Return
Asset Class	<b>Target</b>	(Geometric)
Global Equity	27.50%	7.07%
Private Equity	25.50%	8.83%
Core Fixed Income	25.00%	4.50%
Real Estate	12.25%	5.83%
Master Limited Partnerships	0.75%	6.02%
Infrastructure	1.50%	6.51%
Hedge Fund of Funds - Multistrategy	1.25%	6.27%
Hedge Fund Equity - Hedge	0.63%	6.48%
Hedge Fund - Macro	5.62%	4.83%
Assumed Inflation - Mean		2.35%

Sensitivity of the City's proportionate share of the net pension asset (liability) to changes in the discount rate. The following presents the City's proportionate share of the net pension asset (liability) calculated using the discount rate of 6.90 percent, as well as what the City's proportionate share of the net pension asset (liability) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.90 percent) or 1-percentage-point higher (7.90 percent) than the current rate:

	1 Pe	ercentage	Current	1 ]	Percentage
		Point	Discount		Point
		Lower	Rate		Higher
The City's proportionate share of					_
net pension asset or liability	\$	19,184,057	\$ 11,613,949	\$	5,278,571

### Changes in Actuarial Methods and Assumptions

A summary of key changes implemented since the December 31, 2020 valuation are described briefly below. Additional detail and a comprehensive list of changes in methods and assumptions can be found in the 2020 Experience Study for the System, which was published in July 2021, and can be found at: https://www.oregon.gov/pers/Documents/Financials/Actuarial/2021/2020-Experience-Study.pdf

### NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

### **Pension Plans - Defined Contribution Plan**

### **Individual Account Program (IAP)**

Participants in OPERS defined benefit pension plan also participate in the defined contribution plan.

### Pension Benefits

An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the IAP may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Installment amounts vary with market returns as the account remains invested while in distribution. When chosen, the distribution option must result in a \$200 minimum distribution amount, or the frequency of the installments will be adjusted to reach that minimum.

### Death Benefits

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

### Contributions

The City makes, for exempt employees, employee contributions of 6 percent of covered payroll to the plan. Contributions for the year ended June 30, 2024 were \$408,018.

### Recordkeeping

PERS contracts with VOYA Financial to maintain IAP participant records.

### **Contingency – Sick leave**

Portions of amounts accumulated at any point in time can be expected to be redeemed before termination of employment; however, such redemptions cannot be reasonably estimated. As of June 30, 2024, employees of the City had accumulated 5,186 days of sick leave.

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

### **Governmental Fund Balances**

Fund balance amounts for governmental funds have been reported in the categories of nonspendable, restricted, committed, assigned and unassigned. The specific purposes for these amounts are as follows:

	General	Street	ARPA	Nonmajor Funds	Total
Fund balances					
Nonspendable:					
Inventory	\$ -	\$ 117,939	\$ -	\$ -	\$ 117,939
Prepaid asset	2,080	-	-	-	2,080
Restricted:					
Capital projects	-	-	-	6,852,708	6,852,708
Debt service	-	-	-	32,973	32,973
911 center operations	-	-	-	201,027	201,027
Police services	-	-	-	312,129	312,129
Tourism	-	-	-	2,843	2,843
Street maintenance	-	2,707,816	-	-	2,707,816
Building inspection	-	-	-	3,536,018	3,536,018
Library services	-	-	-	16,270	16,270
Affordable housing	-	-	-	1,517,917	1,517,917
Urban renewal program	-	-	-	437,126	437,126
Committed:					
Capital projects	-	-	-	251,870	251,870
Economic development	-	-	-	325,290	325,290
Unassigned	5,130,183				5,130,183
Total fund balances	\$ 5,132,263	\$ 2,825,755	\$ -	\$ 13,486,171	\$ 21,444,189

### **Net Position Restricted Through Enabling Legislation**

The Tobelon Resulted The organ Embring Degisharon	
Governmental Activities	
Capital Projects – Ordinances imposing System Development Charges (SDC)	
restrict the use to capital improvements which expand the capacity of the	
system for which the charge was made	\$ 6,828,868
	. , ,
Public Safety – Ordinances imposing Public Safety related fees restrict the use of	
resources to specific public safety services and equipment replacement	513,156
resources to specific public surery services and equipment replacement	313,130
Transient Lodging Tax – Ordinances imposing transient lodging tax restrict the	
use of these resources to tourism related expenditures	2 9 4 2
use of these resources to tourism related expenditures	2,843
Desciones toma Astinities	
Business-type Activities	
Capital Projects – Ordinances imposing System Development Charges (SDC)	
restrict the use to capital improvements which expand the capacity of the	
system for which the charge was made	14,458,430

# NOTES TO THE BASIC FINANCIAL STATEMENTS June 30, 2024

### **Constitutional Property Tax Limitation**

Oregon has two constitutional limits on property tax rates. Under the provisions of one limitation, property tax levies, excluding debt service amounts on voter approved general obligation debt, are separately aggregated for public education and local governments (i.e. counties, cities, special district, etc.). The tax rate (tax levy divided by market property values) for local governments cannot exceed \$10 per \$1,000 of assessed value applied on tax lot basis. If the computed tax rate for an individual tax lot is greater than \$10 the levy amounts are reduced by the City Assessor on a pro rata basis to each levying district until the property tax rate limit is met. The impact on the City's future property tax levy amount is not determined.

Oregon voters approved another constitutional tax limit which substantially changed the Oregon property tax system from a levy-based system to a rate-based system. Passage of this measure directs priorities for state revenues to schools and public safety. Under this measure, the City's permanent tax rate was set at \$ 4.3827 per thousand dollars of assessed value. The assessed value growth of existing property is limited to a maximum of 3% per year. Taxes levied to pay bonded debt obligations are exempt from this measure. New property is assessed at fair value and City taxes at its permanent rate are applied.

#### Tax Abatements

As of June 30, 2024, taxes were abated through one program: Housing for Low Income Rentals (ORS 307.517). In 1989, Oregon legislature authorized a property tax exemption for low-income housing held by for-profit entities. The tax exemption is intended to benefit low-income renters by alleviating the property tax burden on those entities that provide this type of housing. Entities must own or have a leasehold interest in the property and must lower the rent to reflect the full value of the exemption. The properties must be occupied by renters who are at or below 60% of median. The exemption is also limited to new construction rental units. The abatement for low income housing is reduced through a 100% reduction in assessed value of new construction, so long as the entities continue to meet requirements set by statute. Two entities in 2023 utilized this specific abatement, with a total tax abatement of \$9,803.

City of Newberg tax abatements are also available through the Newberg Enterprise Zone, per ORS 285C.175, which offers traded-sector employers (companies that sell goods or services outside the local area and expand its economic base) and other eligible companies three- to five-year property tax exemptions on certain new capital investments that create jobs in the designated areas. In exchange for receiving property tax exemption, participating firms are required to meet the program requirements set by state statute and the local sponsor. The City of Newberg is the local sponsor for the Newberg Enterprise Zone program. For 2023, the City abated no property taxes under this program.

### REQUIRED SUPPLEMENTARY INFORMATION

<u>Schedules of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual</u>

General Fund

Major Special Revenue Funds

- Street Fund
- ARPA Fund

<u>Schedule of Net Pension Liability and Changes in Net Pension Liability – City of Newberg Retirement Plan</u>

Schedule of Employer Contributions – City of Newberg Retirement Plan

<u>Investment Returns – City of Newberg Retirement Plan</u>

Schedule of the Proportionate Share of the Net Pension Liability - OPERS

<u>Schedule of Employer Contributions – OPERS</u>

Schedule of Changes in Total OPEB Liability and Related Ratios - CIS

Schedule of the Proportionate Share of the Net OPEB Liability / (Asset) – NWFRA

Schedule of the Proportionate Share of the Net OPEB Liability / (Asset) – OPERS RHIA

Schedule of the City OPEB Contributions – OPERS RHIA

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### GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted Amounts								
	Original	Final	Actual	Variance					
Revenues									
Property taxes	\$ 6,542,141	\$ 6,542,141	\$ 6,788,080	\$ 245,939					
Franchise fees and other taxes	3,976,702	3,976,702	4,258,528	281,826					
Licenses and permits	806,600	806,600	543,118	(263,482)					
Intergovernmental	1,247,381	1,532,381	1,449,937	(82,444)					
Charges for services	144,238	144,238	155,310	11,072					
Fines and forfeitures	536,500	536,500	536,447	(53)					
Interest	33,000	183,000	433,172	250,172					
Miscellaneous	10,000	10,000	66,584	56,584					
Total revenues	13,296,562	13,731,562	14,231,176	499,614					
Expenditures									
General government	281,003	306,809	272,008	34,801					
Municipal court	432,667	486,843	475,475	11,368					
Police	9,551,331	9,754,477	9,668,197	86,280					
Communications	1,339,432	1,339,432	1,177,333	162,099					
Library	2,335,416	2,335,416	2,304,930	30,486					
Planning	1,607,779	1,627,779	1,176,069	451,710					
Contingency	2,992,294	3,825,744	-	3,825,744					
Total expenditures	18,539,922	19,676,500	15,074,012	4,602,488					
Excess (deficiency) of revenues over expenditures	(5,243,360)	(5,944,938)	(842,836)	5,102,102					
Other financing sources (uses)									
Sale of capital assets	10,000	10,000	19,544	9,544					
Transfers in	694,783	922,050	942,667	20,617					
Transfers out	(372,575)	(372,575)	(372,575)						
Total other financing sources (uses)	332,208	559,475	589,636	30,161					
Net change in fund balance	(4,911,152)	(5,385,463)	(253,200)	5,132,263					
Fund balance, July 1, 2023	4,911,152	5,385,463	5,385,463						
Fund balance, June 30, 2024	\$ -	\$ -	\$ 5,132,263	\$ 5,132,263					

### STREET FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted	Amounts		
	Original	Final	Actual	Variance
Revenues				
Licenses and permits	\$ 117,000	\$ 117,000	\$ 60,081	\$ (56,919)
Intergovernmental	2,055,647	2,055,647	2,567,529	511,882
Charges for services	1,271,660	1,344,927	1,360,206	15,279
Assessments	-	-	2,654	2,654
Interest	15,000	15,000	54,420	39,420
Miscellaneous	-	-	2,984	2,984
Total revenues	3,459,307	3,532,574	4,047,874	515,300
<u>Expenditures</u>				
Public works	2,282,695	2,267,849	2,005,767	262,082
Contingency	2,495,102	1,681,726	-	1,681,726
Total expenditures	4,777,797	3,949,575	2,005,767	1,943,808
Excess (deficiency) of revenues over expenditures	(1,318,490)	(417,001)	2,042,107	2,459,108
Other financing sources (uses)				
Sale of capital assets	-	-	13,952	13,952
Transfers out	(1,161,882)	(750,000)	(397,305)	352,695
Total other financing sources (uses)	(1,161,882)	(750,000)	(383,353)	366,647
Net change in fund balance	(2,480,372)	(1,167,001)	1,658,754	2,825,755
Fund balance, July 01, 2023	2,480,372	1,167,001	1,167,001	<u>-</u>
Fund balance, June 30, 2024	\$ -	\$ -	\$ 2,825,755	\$ 2,825,755

### ARPA FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

For the Year Ended June 30, 2024

	Buc	dget		
	Original	Final	Actual	Variance
Revenues				
Grants	\$ -	\$ -	\$ -	\$ -
Total revenues	-	-	-	-
				_
Expenditures				
Finance	200,000	-	-	-
Economic Development	2,043,267	477,788	226,314	251,474
Public Works	1,720,000	1,720,000	20,418	1,699,582
Total expenditures	3,963,267	2,197,788	246,732	1,951,056
Net change in fund balance	(3,963,267)	(2,197,788)	(246,732)	1,951,056
Fund balance, July 01, 2023	3,963,267	2,197,788	2,197,788	-
Fund balance, June 30, 2024	\$ -	\$ -	\$ 1,951,056	\$ 1,951,056

Reconciliation to generally accepted accounting principles

Unearned Revenue (1,951,056)

### CITY OF NEWBERG SCHEDULE OF NET PENSION LIABILITY AND CHANGES IN NET PENSION LIABILITY CITY OF NEWBERG RETIREMENT PLAN Last 10 Plan Fiscal Years

	June 30, 2023	June 30, 2022	June 30, 2021	June 30, 2020	June 30, 2019	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015	June 30, 2014
Beginning of year										
Total pension liability Fiduciary net position	\$ 38,901,984 23,404,732	\$ 37,040,569 26,554,650	\$ 35,360,717 22,107,219	\$ 35,243,654 21,488,934	\$ 34,266,068 20,628,929	\$ 33,053,684 19,393,941	\$ 32,356,633 17,868,023	\$ 32,458,220 	\$ 28,122,255 	\$ 27,296,697 16,452,510
Net pension liability	\$ 15,497,252	\$ 10,485,919	\$ 13,253,498	\$ 13,754,720	\$ 13,637,139	\$ 13,659,743	\$ 14,488,610	\$ 14,163,283	\$ 9,850,866	\$ 10,844,187
Changes in total pension liability Service cost Interest on total pension liability Effect of economic/demographic losses Effect of assumption changes or inputs Benefit payments	\$ 410,965 2,297,549 (7,681) - (1,918,251)	\$ 417,688 2,185,785 1,217,734 76 (1,959,868)	\$ 446,745 2,088,216 940,216 78,580 (1,873,905)	\$ 475,281 2,086,522 (407,371) (247,870) (1,789,499)	\$ 628,881 1,982,599 581,632 (300,310) (1,915,216)	1,920,671 461,001	\$ 629,785 1,923,387 (582,105) 276,798 (1,550,814)	\$ 596,760 1,809,084 487,034 (1,474,389) (1,520,076)	\$ 463,867 1,734,658 22,573 3,539,377 (1,424,510)	\$ 488,383 1,612,016 995,297 (885,385) (1,384,753)
Net change in total pension liability	\$ 782,582	\$ 1,861,415	\$ 1,679,852	\$ 117,063	\$ 977,586	\$ 1,212,384	\$ 697,051	\$ (101,587)	\$ 4,335,965	\$ 825,558
Changes in fiduciary net position Employer contributions Member contributions Investment income net of expenses Benefit payments Administrative expenses	\$ 1,643,823 211,550 1,678,504 (1,918,251) (96,329)	\$ 1,496,149 216,105 (2,800,847) (1,959,868) (101,457)	\$ 1,470,917 209,337 4,731,825 (1,873,905) (90,743)	\$ 1,379,911 225,207 895,803 (1,789,499) (93,137)	\$ 1,377,490 228,135 1,266,603 (1,915,216) (97,007)	\$ 1,304,250 235,670 1,457,091 (1,728,432) (33,591)	\$ 1,185,084 226,267 1,701,706 (1,550,814) (36,325)	\$ 906,400 224,049 (7,049) (1,520,076) (30,238)	201,880	\$ 747,915 202,249 2,253,588 (1,384,753) (120)
Net change in fiduciary net position	\$ 1,519,297	\$ (3,149,918)	\$ 4,447,431	\$ 618,285	\$ 860,005	\$ 1,234,988	\$ 1,525,918	\$ (426,914)	\$ 23,548	\$ 1,818,879
End of year										
Total pension liability Fiduciary net position	\$ 39,684,566 24,924,029	\$ 38,901,984 23,404,732	\$ 37,040,569 26,554,650	\$ 35,360,717 22,107,219	\$ 35,243,654 21,488,934	\$ 34,266,068 20,628,929	\$ 33,053,684 19,393,941	\$ 32,356,633 17,868,023	\$ 32,458,220 18,294,937	\$ 28,122,255 
Net pension liability	\$ 14,760,537	\$ 15,497,252	\$ 10,485,919	\$ 13,253,498	<u>\$ 13,754,720</u>	\$ 13,637,139	\$ 13,659,743	\$ 14,488,610	\$ 14,163,283	\$ 9,850,866
Fiduciary net position as a percent of total pension liability	62.81%	60.16%	71.69%	62.52%	60.97%	60.20%	58.67%	55.22%	56.36%	64.97%
Covered payroll	3,184,530	3,185,040	3,095,221	3,465,278	3,610,638	\$ 3,719,762	\$ 3,644,950	\$ 3,572,891	\$ 3,182,471	\$ 3,059,807
Net pension liability as a percent of covered payroll	463.5%	486.6%	338.8%	382.5%	380.9%	366.6%	374.8%	405.5%	445.0%	321.9%

#### CITY OF NEWBERG SCHEDULE OF EMPLOYER CONTRIBUTIONS CITY OF NEWBERG RETIREMENT PLAN Last 10 Years Ended June 30,

June 30, 2024 2023 2022 2021 2020 2019 2018 2017 2016 2015 Actuarially determined contribution  $\$1,821,931 \quad \$1,780,403 \quad \$1,601,000 \quad \$1,580,779 \quad \$1,605,746 \quad \$1,427,069 \quad \$1,379,424 \quad \$1,257,372 \quad \$ \quad 958,388 \quad \$ \quad 767,576 \quad \$1,821,931 \quad \$1,831,931 \quad \$$ Actual employer contribution 1,813,038 1,643,822 1,496,149 1,470,917 1,379,911 1,377,490 1,304,250 1,185,084 834,895 Contribution deficiency (excess) 8,893 136,581 104,851 109,862 225,835 49,579 75,174 72,288 51,988 (67,319) Covered payroll\* 3,266,334 3,184,530 3,185,040 3,095,221 3,465,278 3,610,638 3,719,762 3,644,950 3,572,891 3,182,471 Contribution as a percent of 55.51% 51.62% 46.97% 47.52% 39.82% 38.15% 35.06% 32.51% 25.37% 26.23% covered payroll 7/1/2023 7/1/2022 7/1/2020 7/1/2019 7/1/2018 7/1/2017 7/1/2016 7/1/2015 7/1/2014 Valuation date 7/1/2021 6.50% 7.00% 6.00% 6.00% 6.00% 6.00% 6.00% 6.00% 6.00% 6.50% Assumed investment rate of return Notes to schedule Methods and assumptions used to determine contribution rates: 6.00% 6.00% 6.00% 6.00% 6.00% 6.00% 6.00% 6.50% 6.50% 7.00% Long-term rate of return on investments Discount rate 6.00% 6.00% 6.00% 6.00% 6.00% 5.84% 5.86% 5.98% 5.61% 6.23% Cost of living increases 2.00% 2.00% 2.00% 2.00% 2.00% 2.00% 2.00% 2.00% 2.00% 2.00% Salary increases 4.50% 4.50% 4.50% 4.50% 4.50% 4.50% 4.50% 4.50% 4.50% 4.50%

<sup>\*</sup>Covered payroll amounts reported from June 2022 and 2019 was restated from prior year.

# CITY OF NEWBERG INVESTMENT RETURNS CITY OF NEWBERG RETIREMENT PLAN Last 10 Fiscal Years Ended June 30,

Year Ended	
June 30,	Rate
2024	9.14%
2023	7.23%
2022	-10.49%
2021	21.47%
2020	4.20%
2019	6.19%
2018	7.57%
2017	9.61%
2016	-0.04%
2015	2.50%

### CITY OF NEWBERG

# SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM Last 10 Plan Years Ended

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Proporation of the collective net pension liability (asset)	0.0620049%	0.0600601%	0.0580913%	0.0589316%	0.0511432%	0.0461491%	0.0788987%	0.0832642%	0.0897722%	0.0837003%
Proporationate share of the collective net pension liability (asset)	\$ 11,613,949	\$ 9,196,402	\$ 6,951,044	\$ 12,860,909	\$ 8,846,544	\$ 6,990,978	\$ 10,635,572	\$ 12,499,882	\$ 5,154,234	\$ (1,897,247)
Covered payroll	\$ 8,168,569	\$ 6,981,916	\$ 6,473,569	\$ 6,399,487	\$ 5,781,331	\$ 5,047,287	\$ 4,886,012	\$ 6,707,765	\$ 6,499,152	\$ 6,356,718
Proporationate share of the collective net pension liability (asset) as a percentage of the covered payroll	142.179%	131.717%	107.376%	200.968%	153.019%	138.510%	217.674%	186.349%	79.306%	-29.846%
Pension plan's fiduciary net position as a percentage of the total pension liability	81.676%	84.546%	87.573%	75.790%	80.232%	82.068%	83.119%	80.527%	91.875%	103.590%

### CITY OF NEWBERG

### SCHEDULE OF EMPLOYER CONTRIBUTIONS OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM Last 10 Years Ended June 30,

	2024	2023	2022	2021	2020	2019	2018	2017	2017 2016	
Contractually required contributions	\$ 1,666,581	\$ 1,338,591	\$ 1,232,771	\$ 1,106,334	\$ 1,065,923	\$ 906,710	\$ 822,914	\$ 605,250	\$ 841,895	\$ 835,001
Contractually required contributions recognized by the pension plan	1,666,581	1,338,591	1,232,771	1,106,334	1,065,923	906,710	822,914	605,250	841,895	835,001
Difference	-	-	-	-	-	-	-	-	-	-
Covered payroll	9,465,272	8,168,569	6,981,916	6,473,569	6,399,487	5,781,331	5,047,287	4,886,012	6,707,765	6,499,152
Contractually required contributions as a percentage of covered payroll	17.60732%	16.38709%	17.65663%	17.09002%	16.65638%	15.68341%	16.30409%	12.38740%	12.55105%	12.84785%

# CITY OF NEWBERG SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS - CIS Last 10 Plan Fiscal Years\*

	June 30, 2023		_	June 30, 2022		June 30, 2021		June 30, 2020		June 30, 2019		June 30, 2018		June 30, 2017	
Total OPEB liability															
Service cost	\$	43,810	\$	51,773	\$	50,325	\$	70,202	\$	63,022	\$	61,357	\$	64,551	
Interest on total OPEB liability		19,493		15,188		14,573		34,722		34,460		30,187		24,107	
Effect of economic/demographic gains or losses **		-		(112,867)		-		(395,137)		-		(13,276)		(51,156)	
Effect of assumptions or inputs		(4,776)		(83,549)		2,508		7,393		26,774		2,516		-	
Benefit payments	_	(10,734)	_	(19,387)	_	(30,775)		(29,043)		(30,583)	_	(39,786)		(34,234)	
Net change in OPEB liability		47,793		(148,842)		36,631		(311,863)		93,673		40,998		3,268	
Total OPEB liability - beginning		512,166	_	661,008		624,377		936,240		842,567	_	801,569		798,301	
Total OPEB liability - ending	\$	559,959	\$	512,166	\$	661,008	\$	624,377	\$	936,240	\$	842,567	\$	801,569	
Covered employee payroll	1	1,353,099		10,166,956		9,568,790		9,864,765		9,391,969		8,767,049		8,530,962	
City's total OPEB liability as a percentage of covered employee payroll		4.93%		5.04%		6.91%		6.33%		9.97%		9.61%		9.40%	

### Notes to schedule

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

 $<sup>\ ^{*}</sup>$  Information will be accumlated until 10 years are presented.

<sup>\*\*</sup> Police Union employees are covered under health insurance through the Northwest Firefighters Relief Assocition. Beginning in the June 30, 2020 measurement date, the OPEB related to these employees are being reported separately, whereas in prior years these employees were included in the CIS actuarial valuation.

# CITY OF NEWBERG SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET OPEB LIABILITY / (ASSET) NORTHWEST FIREFIGHTERS RELIEF ASSOCIATION Last 10 Plan Fiscal Years\*

						City's proportionate
						share of the net OPEB
	City's proportion of the	City's	s proportionate			liability (asset) as a
Fiscal Year	net OPEB liability	share	of the net OPEB	Cove	ered-Employee	percentage of its
Ended	(asset)	lia	bility (asset)		Payroll	covered payroll
2023	3.4321%	\$	898,855	\$	3,232,585	27.81%
2022	3.4321%		856,244		2,860,147	29.94%
2021	3.5792%		803,552		2,584,733	31.09%
2020	3.5792%		757,290		2,739,504	27.64%

### Notes to schedule

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Police Union employees are covered under health insurance through the Northwest Firefighters Relief Assocition. Beginning in the June 30, 2020 measurement date, the OPEB related to these employees are being reported separately, whereas in prior years these employees were included in the CIS actuarial valuation.

<sup>\*</sup> Information will be accumlated until 10 years are presented.

# CITY OF NEWBERG SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET OPEB LIABILITY / (ASSET) OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM, RETIREMENT HEALTH INSURANCE ACCOUNT Last 10 Plan Fiscal Years\*

Fiscal Year Ended	City's proportion of the net OPEB liability (asset)	sha	City's opportionate re of the net EB liability (asset)	Cov	vered Payroll	City's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total OPEB liability (asset)
2023	0.05050985%	\$	(184,950)	\$	8,168,569	-2.26%	201.60%
2022	0.04163025%		(147,927)		6,981,916	-2.12%	194.66%
2021	0.05204032%		(178,707)		6,473,569	-2.76%	183.86%
2020	0.05397329%		(109,976)		6,399,487	-1.72%	150.07%
2019	0.05402873%		(104,403)		5,781,331	-1.81%	144.36%
2018	0.04981126%		(55,603)		5,047,287	-1.10%	124.00%
2017	0.04569772%		(19,072)		4,886,012	-0.39%	108.90%

<sup>\*</sup> Information will be accumlated until 10 years are presented.

# CITY OF NEWBERG SCHEDULE OF THE CITY OPEB CONTRIBUTIONS OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM, RETIREMENT HEALTH INSURANCE ACCOUNT Last 10 Fiscal Years Ended June 30,\*

Fiscal Year Ended			rela actuar	tributions in ation to the rially required entribution	Contribution Deficiency (excess)	Ci	ty's Covered Payroll	Contributions as a percent of covered payroll
2024	\$	124	\$	124	_	\$	9,465,272	0.00%
2023		995		995	-		8,168,569	0.01%
2022		1,026		1,026	-		6,981,916	0.01%
2021		1,392		1,392	-		6,473,569	0.02%
2020		3,854		3,854	-		6,399,487	0.06%
2019		26,778		26,778	-		5,781,331	0.46%
2018		24,119		24,119	-		5,047,287	0.48%
2017		24,255		24,255	-		4,886,012	0.50%

<sup>\*</sup> Information will be accumlated until 10 years are presented.

# COMBINING FINANCIAL STATEMENTS AND INDIVIDUAL FUND SCHEDULES

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# **Combining Statements**

# **Nonmajor Governmental Funds**

- Combining Balance Sheet
- Combining Statement of Revenues, Expenditures and Changes in Fund Balances

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

June 30, 2024

	Specia Reven		Debt Service		Capital Projects	 Totals
<u>ASSETS</u>						
Cash and cash equivalents	\$ 6,164	,620	\$ 32,973	\$	7,134,241	\$ 13,331,834
Receivables:						
Accounts		,506	-		-	588,506
Loans	406	,241	-		19,772	426,013
Assessments		-	-		28,727	28,727
Taxes		,543	1,489		-	13,032
Total assets	\$ 7,170	,910	\$ 34,462	\$	7,182,740	\$ 14,388,112
LIABILITIES				_		
Accounts payable		,262	\$ -	\$	29,663	\$ 158,925
Other accrued liabilities		,397	-		-	11,397
Due to other funds		,847	-		-	263,847
Total liabilities	404	,506	-		29,663	434,169
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue-property taxes	417	,784	1,489		-	419,273
Unavailable revenue-loans		-	-		19,772	19,772
Unavailable revenue-special assessments		-	-		28,727	28,727
Total deferred inflows of resources	417	,784	1,489		48,499	467,772
FUND BALANCES						
Restricted	6,023	•	32,973		6,852,708	12,909,011
Committed		,290	-		251,870	577,160
Total fund balances	6,348	,620	32,973		7,104,578	13,486,171
Total liabilities, deferred inflows of resources,						
and fund balances	\$ 7,170	,910	\$ 34,462	\$	7,182,740	\$ 14,388,112

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

	Special Revenue	Debt Service	Capital Projects	Totals
Revenues	Revenue	Service	Tiojecis	Totals
Property taxes	\$ 427,094	\$ 197	\$ -	\$ 427,291
Other taxes	1,451,446	Ψ 17/	<u>-</u>	1,451,446
Licenses and permits	772,544	_	_	772,544
Intergovernmental	803,931	142,916	_	946,847
Charges for services	819,411		1,484,829	2,304,240
Fines and forfeitures	249,114	_	-	249,114
Pension bond charge	2.5,111	333,543	_	333,543
Assessments	_	-	954	954
Donations	37,949	_	-	37,949
Interest	204,451	4,793	229,245	438,489
Miscellaneous	23,018	-,,,,,	-	23,018
Total revenues	4,788,958	481,449	1,715,028	6,985,435
Expenditures Current:	, ,	,	, ,	, , , , ,
General government	509,530			509,530
Public safety	1,194,662	-	-	1,194,662
Library	49,851	-	-	49,851
Community development	1,075,089	-	=	1,075,089
Debt service:	1,073,089	-	-	1,073,069
Principal		689,022		689,022
Interest	-	146,923	-	146,923
Capital outlay	-	140,923	1,769,982	1,769,982
Total expenditures	2,829,132	835,945	1,769,982	5,435,059
Total expenditures	2,029,132	655,945	1,709,982	3,433,039
Excess (deficiency) of revenues over expenditures	1,959,826	(354,496)	(54,954)	1,550,376
Other financing sources (uses)				
Special payments - loans	(746,091)	_	-	(746,091)
Refunds	(107,905)	_	-	(107,905)
Transfers in	-	372,575	953,311	1,325,886
Transfers out	(942,667)	_	(556,006)	(1,498,673)
Total other financing sources (uses)	(1,796,663)	372,575	397,305	(1,026,783)
				·
Net change in fund balances	163,163	18,079	342,351	523,593
Fund balances, July 1, 2023	6,185,457	14,894	6,762,227	12,962,578
Fund balances, June 30, 2024	\$ 6,348,620	\$ 32,973	\$ 7,104,578	\$ 13,486,171

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### **SPECIAL REVENUE FUNDS**

- Combining Balance Sheet
- Combining Statement of Revenues, Expenditures and Changes in Fund Balances

<u>Schedules of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual</u>

- Building Inspection
- Economic Development
- 911 Emergency
- Civil Forfeiture
- Library Gift and Memorial
- Public Safety Fee
- Transient Lodging Tax
- Urban Renewal

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS

June 30, 2024

	Library Gift Building Economic 911 Civil and Publ:						Dul-1:	7	ransient		Urban						
		pection		evelopment	г.			orfeiture	1.	and Iemorial	c	afety Fee		dging Tax		Renewal	Totals
ASSETS	IIIS	pection	D	evelopment	EI	nergency	го	rrenure	10.	тетногна	_ 3	alety ree	LO	aging rax	<u> </u>	Kenewai	Totals
Cash and cash equivalents	¢ 2	548,309	¢	1,843,046	\$	90,633	s	6,930	\$	17,114	e	221,462	\$		\$	437,126	\$ 6,164,620
Receivables:	Φ 5,	,540,509	φ	1,045,040	φ	90,033	φ	0,930	Ф	17,114	φ	221,402	φ	-	Φ	457,120	\$ 0,104,020
Accounts				250		110,394						83,737		394,125			588,506
Loans		-		406,241		110,394		-		-		03,737		394,123		-	406,241
Property taxes receivable		-		400,241		_		_		_		_		-		11,543	11,543
Total assets	¢ 3	548,309	¢	2,249,537	\$	201,027	¢	6,930	\$	17,114	\$	305,199	¢	394,125	¢	448,669	\$ 7,170,910
1 Otal assets	Φ 3,	,540,509	φ	2,249,331	φ	201,027	φ	0,930	φ	17,114	φ	303,177	φ	394,123	φ	440,009	\$ 7,170,910
<u>LIABILITIES</u>																	
Accounts payable	\$	894	\$	89	\$	-	\$	-	\$	844	\$	-	\$	127,435	\$	-	\$ 129,262
Other accrued liabilities		11,397		-		-		-		-		-		-		-	11,397
Due to other funds		-		-		-		-		-		-		263,847		-	263,847
Total liabilities		12,291		89		-		-		844		-		391,282		-	404,506
DEFERRED INFLOWS OF RESOURCES																	
Unavailable revenue-property taxes		-		406,241		-		-		-		-		-		11,543	417,784
Total deferred inflows of resources		-		406,241		-		-		-		-		-		11,543	417,784
FUND BALANCES																	
Restricted	3.	536,018		1,517,917		201,027		6,930		16,270		305,199		2,843		437,126	6,023,330
Committed	-	-		325,290		,		-				-		-,		-	325,290
Total fund balances	3.	536,018		1,843,207		201,027		6,930		16,270		305,199		2,843		437,126	6,348,620
Total liabilities, deferred inflows of resource	es							<u> </u>		·		·		•			
and fund balances		,548,309	\$	2,249,537	\$	201,027	\$	6,930	\$	17,114	\$	305,199	\$	394,125	\$	448,669	\$ 7,170,910

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

	Building	Economic	911	Civil	Library Gift and	Public	Transient	Urban	m . 1
_	Inspection	Development	Emergency	Forfeiture	Memorial	Safety Fee	Lodging Tax	Renewal	Totals
Revenues	_	_	_	_	_	_	_		
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 427,094	\$ 427,094
Other taxes	-	-	-	-	-	-	1,451,446	-	1,451,446
Licenses and permits	731,525	41,019	-	-	-	-	-	-	772,544
Intergovernmental	-	352,351	445,477	-	6,103	-	-	-	803,931
Charges for services	-	-	-	-	-	819,411	-	-	819,411
Fines and forfeitures	249,114	-	-	-	-	-	-	-	249,114
Donations	-	-	-	-	37,949	-	-	-	37,949
Interest	118,422	64,177	3,635	224	1,124	6,289	1,004	9,576	204,451
Miscellaneous	25	-	22,314	-	-	-	223	456	23,018
Total revenues	1,099,086	457,547	471,426	224	45,176	825,700	1,452,673	437,126	4,788,958
Expenditures Current: General government	-	-	-	-	-	-	509,530	-	509,530
Public safety	-	-	501,763	-	-	692,899	-	-	1,194,662
Library	-	-	-	-	49,851	-	-	-	49,851
Community development	1,036,968	38,121	-		-	-	-	-	1,075,089
Total expenditures	1,036,968	38,121	501,763	-	49,851	692,899	509,530	-	2,829,132
Excess (deficiency) of revenues over expenditures	62,118	419,426	(30,337)	224	(4,675)	132,801	943,143	437,126	1,959,826
Other financing sources (uses)		(746,001)							(746,001)
Special payments - loans	-	(746,091)	-	-	-	-	-	-	(746,091)
Refunds	-	(107,905)	-	-	-	-	-	-	(107,905)
Transfers out	-	-	-			-	(942,667)	-	(942,667)
Total other financing sources (uses	-	(853,996)	-	-	-	-	(942,667)	-	(1,796,663)
Net change in fund balances Fund balances, July 1, 2023	62,118 3,473,900	(434,570) 2,277,777	(30,337) 231,364	224 6,706	(4,675) 20,945	132,801 172,398	476 2,367	437,126	163,163 6,185,457
Fund balances, June 30, 2024	\$ 3,536,018	\$ 1,843,207	\$ 201,027	\$ 6,930	\$ 16,270	\$ 305,199	\$ 2,843	\$ 437,126	\$ 6,348,620

## BUILDING INSPECTION FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted	Amounts		
	Original	Final	Actual	Variance
Revenues				
Licenses and permits	\$ 592,368	\$ 592,368	\$ 731,525	\$ 139,157
Fines and forfeitures	100,000	100,000	249,114	149,114
Interest	5,000	5,000	118,422	113,422
Miscellaneous	20	20	25	5
Total revenues	697,388	697,388	1,099,086	401,698
<u>Expenditures</u>				
Building inspection	1,126,935	1,183,788	1,036,968	146,820
Contingency	1,923,750	2,989,500	-	2,989,500
Total expenditures	3,050,685	4,173,288	1,036,968	3,136,320
Excess (deficiency) of revenues over expenditures	(2,353,297)	(3,475,900)	62,118	3,538,018
Other financing sources (uses)				
Sale of capital assets	2,000	2,000	-	(2,000)
Total other financing sources (uses)	2,000	2,000	-	(2,000)
Net change in fund balance	(2,351,297)	(3,473,900)	62,118	3,536,018
Fund balance, July 01, 2023	2,351,297	3,473,900	3,473,900	_
Fund balance, June 30, 2024	\$ -	\$ -	\$ 3,536,018	\$ 3,536,018

## ECONOMIC DEVELOPMENT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

		Budgeted	Ar	nounts		
		Original		Final	 Actual	 Variance
Revenues				_		
Other taxes	\$	438,000	\$	438,000	\$ -	\$ (438,000)
Licenses and permits		34,000		34,000	41,019	7,019
Intergovernmental		240,000		352,351	352,351	-
Loan collections - interest		5,400		5,400	-	(5,400)
Interest		5,500		5,500	64,177	58,677
Miscellaneous		-		-	-	_
Total revenues		722,900		835,251	457,547	(377,704)
<u>Expenditures</u>						
Planning		24,320		44,320	28,121	16,199
Contingency		168,435		1,485,363	-	1,485,363
Total expenditures		192,755		1,529,683	28,121	1,501,562
Excess (deficiency) of revenues over expenditures		530,145		(694,432)	429,426	1,123,858
Other financing sources (uses)						
Special payments - loans		(641,109)		(641,109)	(393,741)	247,368
Special payments - grants		(264,838)		(377,189)	(362,350)	14,839
Special payments - other		(565,047)		(565,047)	-	565,047
Refunds		-		-	(107,905)	(107,905)
Total other financing sources (uses)	(	1,470,994)		(1,583,345)	(863,996)	719,349
Net change in fund balance		(940,849)		(2,277,777)	(434,570)	1,843,207
Fund balance, July 01, 2023		940,849		2,277,777	2,277,777	-
Fund balance, June 30, 2024	\$	-	\$	-	\$ 1,843,207	\$ 1,843,207

## 911 EMERGENCY FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	 Budgeted	Am	ounts				
	 Original		Final		Actual		Variance
Revenues							
Intergovernmental	\$ 425,375	\$	447,690	\$	445,477	\$	(2,213)
Interest	-		-		3,635		3,635
Miscellaneous	2,000		2,000		22,314		20,314
Total revenues	427,375		449,690		471,426		21,736
Expenditures							
Communications	497,073		567,212		501,763		65,449
Contingency	113,842		113,842		-		113,842
Total expenditures	610,915		681,054		501,763		179,291
Net change in fund balance	(183,540)		(231,364)		(30,337)		201,027
Fund balance, July 01, 2023	183,540		231,364		231,364		-
Fund balance, June 30, 2024	\$ -	\$	-	\$	201,027	\$	201,027

# CIVIL FORFEITURE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	 Budgeted	An	nounts			
	 Original		Final	 Actual	Variance	
Revenues						
Forfeitures	\$ 50	\$	50	\$ -	\$	(50)
Interest	10		10	224		214
Total revenues	60		60	224		164
<u>Expenditures</u>						
Police	5,114		6,766	-		6,766
Total expenditures	5,114		6,766	-		6,766
Net change in fund balance	(5,054)		(6,706)	224		6,930
Fund balance, July 01, 2023	5,054		6,706	6,706		-
Fund balance, June 30, 2024	\$ -	\$	-	\$ 6,930	\$	6,930

## LIBRARY GIFT AND MEMORIAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

		Budgeted	Am	ounts		
	C	riginal		Final	 Actual	 /ariance
Revenues						
Intergovernmental	\$	5,882	\$	6,103	\$ 6,103	\$ -
Donations		23,568		37,000	37,949	949
Interest		500		500	1,124	624
Total revenues		29,950		43,603	45,176	1,573
<u>Expenditures</u>						
Library		29,300		63,441	49,851	13,590
Contingency		18,647		-	-	-
Total expenditures		47,947		63,441	49,851	13,590
Net change in fund balance		(17,997)		(19,838)	(4,675)	15,163
Fund balance, July 01, 2023		17,997		19,838	20,945	1,107
Fund balance, June 30, 2024	\$	-	\$	-	\$ 16,270	\$ 16,270

# PUBLIC SAFETY FEE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

		Budgeted	Am	ounts				
	Original		Final		Actual		Variance	
Revenues								
Charges for services	\$	761,353	\$	761,353	\$	819,411	\$	58,058
Interest		200		200		6,289		6,089
Total revenues		761,553		761,553		825,700		64,147
<u>Expenditures</u>								
Police		517,299		582,037		382,518		199,519
Communications		289,074		314,643		310,381		4,262
Contingency		40,307		37,271		-		37,271
Total expenditures		846,680		933,951		692,899		241,052
Net change in fund balance		(85,127)		(172,398)		132,801		305,199
Fund balance, July 01, 2023		85,127		172,398		172,398		-
Fund balance, June 30, 2024	\$	-	\$	-	\$	305,199	\$	305,199

## TRANSIENT LODGING TAX FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budget							
	Original			Final		Actual	 Variance	
Revenues				_				
Other taxes	\$	1,070,000	\$	1,420,000	\$	1,451,446	\$ 31,446	
Interest		290		290		1,004	714	
Miscellaneous revenues		-		-		223	223	
Total revenues		1,070,290		1,420,290		1,452,673	32,383	
<u>Expenditures</u>								
General government		375,507		498,240		509,530	(11,290)	
Contingency		1,425		2,367		-	2,367	
Total expenditures		376,932		500,607		509,530	(8,923)	
Excess (deficiency) of revenues over expenditures		693,358		919,683		943,143	23,460	
Other financing sources (uses)								
Transfers out		(694,783)		(922,050)		(942,667)	(20,617)	
Total other financing sources (uses)		(694,783)		(922,050)		(942,667)	(20,617)	
Net change in fund balance		(1,425)		(2,367)		476	2,843	
Fund balance, July 01, 2023		1,425		2,367		2,367		
Fund balance, June 30, 2024	\$	-	\$	-	\$	2,843	\$ 2,843	

## URBAN RENEWAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted Amounts								
	Original		Final			Actual		Variance	
Revenues									
Property taxes	\$	-	\$		-	\$	427,094	\$	427,094
Interest		-			-		9,576		9,576
Miscellaneous revenues		-			-		456		456
Total revenues		-			-		437,126		437,126
Excess (deficiency) of revenues over expenditures		-			-		437,126		437,126
Net change in fund balance		-			-		437,126		437,126
Fund balance, July 01, 2023		-			-		-		
Fund balance, June 30, 2024	\$	-	\$		-	\$	437,126	\$	437,126

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#### **DEBT SERVICE FUND**

<u>Schedules of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual</u>

• Debt Service

#### DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted Amounts							
	(	Original		Final	Actual		Variance	
Revenues								
Property taxes	\$	175	\$	175	\$	197	\$	22
Intergovenmental		142,916		142,916		142,916		-
Pension bond charge		320,454		320,454		333,543		13,089
Interest		400		400		4,793		4,393
Total revenues		463,945		463,945		481,449		17,504
<u>Expenditures</u>								
Debt service								
Principal		670,124		670,124		689,022		(18,898)
Interest		165,861		165,861		146,923		18,938
Total expenditures		835,985		835,985		835,945		40
		(252.040)		(252.040)		(2.7.4.40.6)		
Excess (deficiency) of revenues over expenditures		(372,040)		(372,040)		(354,496)		17,544
Other financing sources (uses)								
Transfers in		372,575		372,575		372,575		_
Total other financing sources (uses)		372,575		372,575		372,575		-
<u> </u>								
Net change in fund balance		535		535		18,079		17,544
Fund balance, July 01, 2023		619		619		14,894		14,275
Fund balance, June 30, 2024	\$	1,154	\$	1,154	\$	32,973	\$	31,819

#### **CAPITAL PROJECTS FUNDS**

- Combining Balance Sheet
- Combining Statement of Revenues, Expenditures and Changes in Fund Balances

<u>Schedules of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual</u>

- Street System Development
- Governmental Capital Projects

# COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS

June 30, 2024

	Street								
		Street		System		Governmental			
	Cap	ital Projects	D	evelopment	Capital Projects			Totals	
<u>ASSETS</u>									
Cash and cash equivalents	\$	258,993	\$	6,780,369	\$	94,879	\$ 7	,134,241	
Receivables:									
Loans		-		19,772		-		19,772	
Assessments		-		28,727		-		28,727	
Total assets	\$	258,993	\$	6,828,868	\$	94,879	\$ 7	,182,740	
<u>LIABILITIES</u>									
Accounts payable	\$	7,123		-	\$	22,540	\$	29,663	
Total liabilities		7,123				22,540		29,663	
DEFERRED INFLOWS OF RESOURCES									
Unavailable revenue-loans		-		19,772		-		19,772	
Unavailable revenue-special assessments		-		28,727		-		28,727	
Total deferred inflows of resources				48,499		-		48,499	
FUND BALANCES									
Restricted		-		6,780,369		72,339	6	,852,708	
Committed		251,870		-		-		251,870	
Total fund balances		251,870		6,780,369		72,339	7	,104,578	
Total liabilities, deferred inflows of resources,									
and fund balances	\$	258,993	\$	6,828,868	\$	94,879	\$ 7	,182,740	

# COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS

				Street				
		Street System		Gov	Governmental			
	Capital Projects		Development		Capital Projects		Totals	
Revenues								
Charges for services	\$	-	\$	1,484,829	\$	-	\$	1,484,829
Assessments		-		954		-		954
Interest		14,700		214,545		-		229,245
Total revenues		14,700		1,700,328		-		1,715,028
								_
<u>Expenditures</u>								
Capital outlay		1,671,036		-		98,946		1,769,982
Total expenditures		1,671,036		-		98,946		1,769,982
Excess (deficiency) of revenues over expenditures		(1,656,336)		1,700,328		(98,946)		(54,954)
Other financing sources (uses)								
Transfers in		953,311		-		-		953,311
Transfers out		-		(556,006)		-		(556,006)
Total other financing sources (uses)		953,311		(556,006)		-		397,305
Net change in fund balances		(703,025)		1,144,322		(98,946)		342,351
Fund balances, July 1, 2023		954,895		5,636,047		171,285		6,762,227
Fund balances, June 30, 2024	\$	251,870	\$	6,780,369	\$	72,339	\$	7,104,578

#### STREET CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budget							
	(	Original		Final	Actual			Variance
Revenues								
Intergovernmental	\$	310,000	\$	-	\$	-	\$	-
Interest		1,000		1,000		14,700		13,700
Total revenues		311,000		1,000		14,700		13,700
Expenditures								
Capital outlay	(	3,056,897		2,998,588		1,671,036		1,327,552
Total expenditures	(	3,056,897		2,998,588		1,671,036		1,327,552
								_
Excess (deficiency) of revenues over expenditures	(2	2,745,897)		(2,997,588)	(	(1,656,336)		1,341,252
Other financing sources (uses)								
Transfers in	4	2,643,647		2,231,765		953,311	(	(1,278,454)
Total other financing sources (uses)	4	2,643,647		2,231,765		953,311	(	(1,278,454)
Net change in fund balance		(102,250)		(765,823)		(703,025)		62,798
Fund balance, July 01, 2023		291,322		954,895		954,895		
Fund balance, June 30, 2024	\$	189,072	\$	189,072	\$	251,870	\$	62,798

#### STREET SYSTEM DEVELOPMENT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgete	d Amounts		
	Original	Final	Actual	Variance
Revenues				
Charges for services	\$ 3,000,000	\$ 3,000,000	\$ 1,484,829	\$ (1,515,171)
Assessments	25,000	25,000	954	(24,046)
Interest	20,600	20,600	214,545	193,945
Total revenues	3,045,600	3,045,600	1,700,328	(1,345,272)
<u>Expenditures</u>				
Contingency	7,766,695	7,199,882	-	7,199,882
Total expenditures	7,766,695	7,199,882	-	7,199,882
Excess (deficiency) of revenues over expenditures	(4,721,095)	(4,154,282)	1,700,328	5,854,610
Other financing sources (uses)				
Transfers out	(1,481,765)	(1,481,765)	(556,006)	925,759
Total other financing sources (uses)	(1,481,765)	(1,481,765)	(556,006)	925,759
Net change in fund balance	(6,202,860)	(5,636,047)	1,144,322	6,780,369
Fund balance, July 01, 2023	6,202,860	5,636,047	5,636,047	
Fund balance, June 30, 2024	\$ -	\$ -	\$ 6,780,369	\$ 6,780,369

#### GOVERNMENTAL CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budget							
	Original			Final		Actual	V	ariance
Expenditures								
Capital outlay	\$	115,961	\$	171,285	\$	98,946	\$	72,339
Total expenditures		115,961		171,285		98,946		72,339
Net change in fund balance		(115,961)		(171,285)		(98,946)		72,339
Fund balance, July 01, 2023		115,961		171,285		171,285		-
Fund balance, June 30, 2024	\$	-	\$	-	\$	72,339	\$	72,339

#### PROPRIETARY FUNDS

# <u>Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual</u>

For budgetary purposes, the water, wastewater, and stormwater activities are accounted for in the following separate funds:

#### Water

Water (operating)
Water System Development

#### Wastewater

Wastewater (operating) Wastewater System Development

#### Stormwater

Stormwater (operating) Stormwater System Development

#### Other

**Proprietary Capital Projects** 

#### Reconciliations

Reconciliation of Revenues and Expenditures (budgetary basis) to Revenues and Expenses (accrual basis)

#### WATER FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted	Amounts		
	Original	Final	Actual	Variance
Revenues				
Charges for services	\$ 7,517,119	\$ 7,517,119	\$ 7,319,592	\$ (197,527)
Interest	61,000	61,000	1,166,083	1,105,083
Miscellaneous	17,000	17,000	175,105	158,105
Total revenues	7,595,119	7,595,119	8,660,780	1,065,661
<u>Expenditures</u>				
Public works	5,965,583	6,461,015	5,752,679	708,336
Debt service:				
Principal	56,051	56,051	56,051	-
Interest	3,569	3,569	3,569	-
Contingency	10,828,413	9,813,471	-	9,813,471
Total expenditures	16,853,616	16,334,106	5,812,299	10,521,807
				_
Excess (deficiency) of revenues over expenditures	(9,258,497)	(8,738,987)	2,848,481	11,587,468
Other financing sources (uses)				
Sale of capital assets	-	-	11,972	11,972
Transfers Out	(4,745,536)	(4,745,536)	(851,623)	3,893,913
Total other financing sources (uses)	(4,745,536)	(4,745,536)	(839,651)	3,905,885
Net change in fund balance	(14,004,033)	(13,484,523)	2,008,830	15,493,353
Fund balance, July 1, 2023	14,004,033	13,484,523	13,484,523	- -
Fund balance, June 30, 2024	\$ -	\$ -	\$ 15,493,353	\$ 15,493,353

#### WATER SYSTEM DEVELOPMENT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted	Amounts				
	Original	Final	Actual	Variance		
Revenues						
Development fees	\$ 1,250,000	\$ 1,250,000	\$ 566,746	\$ (683,254)		
Assessments	1,000	1,000	-	(1,000)		
Interest	600	1,938	5,916	3,978		
Total revenues	1,251,600	1,252,938	572,662	(680,276)		
Expenditures						
Debt service:						
Principal	722,304	722,304	722,304	-		
Interest	78,798	78,798	78,798	-		
Contingency	-	-	-	-		
Total expenditures	801,102	801,102	801,102	-		
Excess (deficiency) of revenues over expenditures	450,498	451,836	(228,440)	(680,276)		
Other financing sources (uses)						
Transfers out	(770,689)	(770,689)	-	770,689		
Total other financing sources (uses)	(770,689)	(770,689)	-	770,689		
Net change in fund balance	(320,191)	(318,853)	(228,440)	90,413		
Fund balance, July 1, 2023	320,191	318,853	318,853	_		
Fund balance, June 30, 2024	\$ -	\$ -	\$ 90,413	\$ 90,413		

#### WASTEWATER FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted	Amounts		
	Original	Final	Actual	Variance
Revenues				
Charges for services	\$ 10,245,891	\$10,245,891	\$ 10,702,430	\$ 456,539
Grant	-	-	250,000	250,000
Interest	50,000	50,000	549,459	499,459
Miscellaneous	1,500	1,500	39,098	37,598
Total revenues	10,297,391	10,297,391	11,540,987	1,243,596
<u>Expenditures</u>				
Public works	8,175,585	8,548,417	7,018,866	1,529,551
Debt service:				
Principal	1,307,796	1,307,796	1,307,796	-
Interest	340,411	340,411	340,411	-
Contingency	12,008,306	13,895,633	-	13,895,633
Total expenditures	21,832,098	24,092,257	8,667,073	15,425,184
Excess (deficiency) of revenues over expenditures	(11,534,707)	(13,794,866)	2,873,914	16,668,780
Other financing sources (uses)				
Special payments - loans	(50,000)	(50,000)	-	50,000
Sale of capital assets	-	-	11,972	11,972
Transfers out	(2,514,713)	(2,514,713)	(647,983)	1,866,730
Total other financing sources (uses)	(2,564,713)	(2,564,713)	(636,011)	1,928,702
Net change in fund balance	(14,099,420)	(16,359,579)	2,237,903	18,597,482
Fund balance, July 1, 2023	14,099,420	16,359,579	16,359,579	
Fund balance, June 30, 2024	\$ -	\$ -	\$ 18,597,482	\$ 18,597,482

#### WASTEWATER SYSTEM DEVELOPMENT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted	Amounts		
	Original	Final	Actual	Variance
Revenues	_			
Development fees	\$ 3,000,000	\$ 3,000,000	\$ 1,229,930	\$ (1,770,070)
Interest	35,000	35,000	446,794	411,794
Total revenues	3,035,000	3,035,000	1,676,724	(1,358,276)
				_
Expenditures				
Debt service:				
Principal	156,799	156,799	156,799	-
Interest	53,066	53,066	53,066	-
Contingency	11,820,392	14,791,943	-	14,791,943
Total expenditures	12,030,257	15,001,808	209,865	14,791,943
Excess (deficiency) of revenues over expenditures	(8,995,257)	(11,966,808)	1,466,859	13,433,667
Other financing sources (uses)				
Transfers out	(687,029)	(687,029)	(12,357)	674,672
Total other financing sources (uses)	(687,029)	(687,029)	(12,357)	674,672
Net change in fund balance	(9,682,286)	(12,653,837)	1,454,502	14,108,339
Fund balance, July 1, 2023	9,682,286	12,653,837	12,653,837	
Fund balance, June 30, 2024	\$ -	\$ -	\$14,108,339	\$14,108,339

#### STORMWATER FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted	Amounts		
	Original	Final	Actual	Variance
Revenues				
Charges for services	\$ 2,506,494	\$ 2,506,494	\$ 2,635,491	\$ 128,997
Interest	5,000	5,000	106,708	101,708
Miscellaneous	-	-	4,811	4,811
Total revenues	2,511,494	2,511,494	2,747,010	235,516
				_
Expenditures				
Public works	2,062,578	2,529,434	2,166,337	363,097
Contingency	2,367,609	2,469,558	-	2,469,558
Total expenditures	4,430,187	4,998,992	2,166,337	2,832,655
				_
Excess (deficiency) of revenues over expenditures	(1,918,693)	(2,487,498)	580,673	3,068,171
Other financing sources (uses)				
Sale of capital assets	-	-	11,972	11,972
Transfers out	(987,930)	(987,930)	(566,771)	421,159
Total other financing sources (uses)	(987,930)	(987,930)	(554,799)	433,131
				_
Net change in fund balance	(2,906,623)	(3,475,428)	25,874	3,501,302
Fund balance, July 1, 2023	2,906,623	3,475,428	3,475,428	_
Fund balance, June 30, 2024	\$ -	\$ -	\$ 3,501,302	\$ 3,501,302

#### STORMWATER SYSTEM DEVELOPMENT FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted Amounts							
		Original		Final	Actual		•	Variance
Revenues								
Development fees	\$	140,000	\$	140,000	\$	46,389	\$	(93,611)
Interest		1,000		1,000		9,235		8,235
Total revenues		141,000		141,000		55,624		(85,376)
Expenditures								
Contingency		476,668		453,183		-		453,183
Total expenditures		476,668		453,183		-		453,183
								_
Excess (deficiency) of revenues over expenditures		(335,668)		(312,183)		55,624		367,807
Other financing sources (uses)								
Transfers out		(36,225)		(36,225)		(158,588)		(122,363)
Total other financing sources (uses)		(36,225)		(36,225)		(158,588)		(122,363)
Net change in fund balance		(371,893)		(348,408)		(102,964)		245,444
Fund balance, July 1, 2023		386,127		362,642		362,642		
Fund balance, June 30, 2024	\$	14,234	\$	14,234	\$	259,678	\$	245,444

#### PROPRIETARY CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted	l Amounts		
	Original	Final	Actual	Variance
Revenues				
Grant	\$ -	\$ -	\$ -	\$ -
Total revenues	-	-	-	-
Expenditures				
Capital outlay	9,742,122 9,742,122		2,237,322	7,504,800
Total expenditures	9,742,122	9,742,122	2,237,322	7,504,800
Excess (deficiency) of revenues over expenditures	(9,742,122)	(9,742,122)	(2,237,322)	7,504,800
Other financing sources (uses)				
Transfers in	9,742,122	9,742,122	2,237,322	(7,504,800)
Total other financing sources (uses)	9,742,122	9,742,122	2,237,322	(7,504,800)
Net change in fund balance	-	-	-	-
Fund balance, July 1, 2023	-			
Fund balance, June 30, 2024	\$ -	\$ -	\$ -	\$ -

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# **City of Newberg**

#### Reconciliation of Revenues and Expenditures (Budgetary Basis) to Revenues and Expenses (Accrual Basis) Proprietary Funds

	Wa	nter	Wastewater			
Fund	Revenues	Expenditures	Revenues	Expenditures		
Water	\$ 8,660,780	\$ 5,812,299	\$ -	\$ -		
Water System Development	572,662	801,102	-	-		
Wastewater	-	-	11,540,987	8,667,073		
Wastewater System Development	-	-	1,676,724	209,865		
Stormwater	-	-	-	-		
Stormwater System Development	-	-	-	-		
Proprietary Capital Projects	-	851,623	-	660,340		
Total revenues and expenditures						
(budgetary basis)	9,233,442	7,465,024	13,217,711	9,537,278		
Adjustments						
Depreciation	-	1,562,358	-	3,084,141		
Contributed capital	(566,746)	-	(1,229,930)	-		
Gain on sale of capital assets	11,972	-	11,972	-		
Principal payments	-	(778,355)	-	(1,464,595)		
Interest accrual	-	(30,592)	-	(54,035)		
Expenditures capitalized	-	(1,344,997)	-	(1,201,168)		
Change in compensated absences	-	6,411	-	29,667		
Change in unavailable revenue	-	-	-	-		
Change in pension related activities		273,937	-	331,263		
Change in other postemployment benefit related activities	-	2,607	-	3,681		
Total revenues and expenses						
(accrual basis)	8,678,668	7,156,393	11,999,753	10,266,232		
Net income (loss) before contributions						
and transfers		\$ 1,522,275		\$ 1,733,521		

Storm	water	Totals			
Revenues	Expenditures	Revenues	Expenditures		
\$ -	\$ -	\$ 8,660,780	\$ 5,812,299		
-	-	572,662	801,102		
-	-	11,540,987	8,667,073		
-	-	1,676,724	209,865		
2,747,010	2,166,337	2,747,010	2,166,337		
55,624	-	55,624	-		
	725,359		2,237,322		
2,802,634	2,891,696	25,253,787	19,893,998		
- (46 200)	474,780	(1.042.065)	5,121,279		
(46,389)	-	(1,843,065)	-		
11,972	-	35,916	- (2.2.42.2.52)		
-	-	-	(2,242,950)		
-	<u>-</u>	-	(84,627)		
-	(932,887)	-	(3,479,052)		
-	(8,453)	-	27,625		
-	-	-	-		
-	38,616	-	643,816		
	1,343		7,631		
2,768,217	2,465,095	23,446,638	19,887,720		
	\$ 303,122		\$ 3,558,918		

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#### **INTERNAL SERVICE FUNDS**

- Combining Statement of Net Position
- Combining Statement of Revenues, Expenses and Changes in Net Position
- Combining Statement of Cash Flows

Schedules of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual

• Administrative Support Services

<u>Reconciliation of Revenues and Expenditures (budgetary basis) to Revenues and Expenses (accrual basis)</u>

# COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS

June 30, 2024

ASSETS         Current assets           Cash and investments         \$ 3,102,162           Accounts and other receivables         8,026           Inventory         25,981           Other assets - prepaid items         151,398           Total current assets         3,287,567           Noncurrent assets         "Solution of the postemployment benefits asset assets, net of depreciation         1,184,670           Total noncurrent assets         1,214,885           Total assets         4,502,452           DEFERRED OUTFLOWS OF RESOURCES         "The post-employment benefit related items" and post-employment benefit related items         71,930           Total deferred outflows of resources         1,223,662           LIABILITIES         Solution post-employment benefit related items         780,262           Payroll payable         885,796           Accounts payable         885,796           Accounts payable         1,865,318           Long-term obligations         1,865,318           Net pension liability         4,440,896           Other post-employment benefits obligation         219,13           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES         Pension related items         4,660,029           Total liabilities         6,525,		Administrative Support Services				
Cash and investments         \$,026           Accounts and other receivables         \$,026           Inventory         25,981           Other assets - prepaid items         151,398           Total current assets         3,287,567           Noncurrent assets         30,215           Capital assets, net of depreciation         1,184,670           Total noncurrent assets         1,214,885           Total assets         4,502,452           DEFERRED OUTFLOWS OF RESOURCES         Pension related items         71,930           Other post-employment benefit related items         71,930           Total deferred outflows of resources         1,223,662           LIABILITIES         2           Current liabilities         885,796           Accounts payable         885,796           Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Net pension liability         4,440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES         Pension related items         149,894						
Accounts and other receivables         8,026           Inventorty         25,981           Other assets - prepaid items         151,398           Total current assets         3,287,567           Noncurrent assets         30,215           Capital assets, net of depreciation         1,184,670           Total noncurrent assets         1,214,885           Total assets         4,502,452           DEFERRED OUTFLOWS OF RESOURCES           Pension related items         71,930           Total deferred outflows of resources         1,223,662           LIABILITIES           Current liabilities         885,796           Payroll payable         885,796           Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations           Net pension liability         4,440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES           Pension related items         149,894           Other post-employment benefit						
Inventory Other assets - prepaid items         151,398           Total current assets         3,287,567           Noncurrent assets         30,215           Capital assets, net of depreciation         1,184,670           Total noncurrent assets         1,214,885           Total assets         4,502,452           DEFERRED OUTFLOWS OF RESOURCES           Pension related items         1,151,732           Other post-employment benefit related items         71,930           Total deferred outflows of resources         1,223,662           LIABILITIES         Secounts payable           Accounts payable         885,796           Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations         4440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES         Pension related items         149,894           Other post-employment benefit related items         48,948           Total deferred inflows of resources         239,042           NET POSITION      <		\$				
Other assets - prepaid items         151,398           Total current assets         3,287,567           Noncurrent assets         30,215           Capital assets, net of depreciation         1,184,670           Total noncurrent assets         1,214,885           Total assets         4,502,452           DEFERRED OUTFLOWS OF RESOURCES         Pension related items         1,151,732           Other post-employment benefit related items         71,930           Total deferred outflows of resources         1,223,662           LIABILITIES         Current liabilities           Accounts payable         885,796           Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations         4           Net pension liability         4,440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES         Pension related items         149,894           Other post-employment benefit related items         89,148           Total deferred inflows of resources         239,042						
Total current assets         3,287,567           Noncurrent assets         Cher postemployment benefits asset         30,215           Capital assets, net of depreciation         1,184,670           Total noncurrent assets         1,214,885           Total assets         4,502,452           DEFERRED OUTFLOWS OF RESOURCES           Pension related items         71,930           Total deferred outflows of resources         1,223,662           LIABILITIES           Current liabilities         885,796           Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations         4,440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES           Pension related items         149,894           Other post-employment benefit related items         89,148           Total deferred inflows of resources         239,042           NET POSITION         Net investment in capital assets         1,184,670           U	· · · · · · · · · · · · · · · · · · ·					
Noncurrent assets         30,215           Capital assets, net of depreciation         1,184,670           Total noncurrent assets         1,214,885           Total assets         4,502,452           DEFERRED OUTFLOWS OF RESOURCES         Pension related items         71,932           Other post-employment benefit related items         71,930           Total deferred outflows of resources         1,223,662           LIABILITIES         2           Current liabilities         885,796           Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations         kt pension liability         4,440,896           Other postemployment benefits obligation         219,133           Total liabilities         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES         Pension related items         149,894           Other post-employment benefit related items         89,148           Total deferred inflows of resources         239,042           NET POSITION         Net investment in capital assets         1,184,670           Unrestricted         (2,222,945)						
Other postemployment benefits asset         30,215           Capital assets, net of depreciation         1,184,670           Total noncurrent assets         1,214,885           Total assets         4,502,452           DEFERRED OUTFLOWS OF RESOURCES         Pension related items         1,151,732           Other post-employment benefit related items         71,930           Total deferred outflows of resources         1,223,662           LIABILITIES         Seconds payable           Accounts payable         885,796           Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations         Net pension liability           Net pension liability         4,440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES         Pension related items         149,894           Other post-employment benefit related items         89,148           Total deferred inflows of resources         239,042           NET POSITION         Net investment in capital assets         1,184,670           Unrestr	Total current assets		3,287,307			
Other postemployment benefits asset         30,215           Capital assets, net of depreciation         1,184,670           Total noncurrent assets         1,214,885           Total assets         4,502,452           DEFERRED OUTFLOWS OF RESOURCES         Pension related items         1,151,732           Other post-employment benefit related items         71,930           Total deferred outflows of resources         1,223,662           LIABILITIES         Seconds payable           Accounts payable         885,796           Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations         Net pension liability           Net pension liability         4,440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES         Pension related items         149,894           Other post-employment benefit related items         89,148           Total deferred inflows of resources         239,042           NET POSITION         Net investment in capital assets         1,184,670           Unrestr	Noncurrent assets					
Capital assets, net of depreciation         1,184,670           Total noncurrent assets         1,214,885           Total assets         4,502,452           DEFERRED OUTFLOWS OF RESOURCES           Pension related items         1,151,732           Other post-employment benefit related items         71,930           Total deferred outflows of resources         1,223,662           LIABILITIES           Current liabilities         885,796           Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations         1           Net pension liability         4,440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES           Pension related items         149,894           Other post-employment benefit related items         89,148           Total deferred inflows of resources         239,042           NET POSITION           Net investment in capital assets         1,184,670           Unrestricted         (2,222,945)			30.215			
Total noncurrent assets         1,214,885           Total assets         4,502,452           DEFERRED OUTFLOWS OF RESOURCES         Pension related items         1,151,732           Other post-employment benefit related items         71,930           Total deferred outflows of resources         1,223,662           LIABILITIES         Secounts payable         885,796           Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations         4,440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES         Pension related items         149,894           Other post-employment benefit related items         89,148           Total deferred inflows of resources         239,042           NET POSITION         Net investment in capital assets         1,184,670           Unrestricted         (2,222,945)						
Total assets         4,502,452           DEFERRED OUTFLOWS OF RESOURCES         Pension related items         1,151,732           Other post-employment benefit related items         71,930           Total deferred outflows of resources         1,223,662           LIABILITIES         Current liabilities           Accounts payable         885,796           Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations         4,440,896           Net pension liability         4,440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES           Pension related items         149,894           Other post-employment benefit related items         89,148           Total deferred inflows of resources         239,042           NET POSITION         Net investment in capital assets         1,184,670           Unrestricted         (2,222,945)						
Pension related items         1,151,732           Other post-employment benefit related items         71,930           Total deferred outflows of resources         1,223,662           LIABILITIES         Current liabilities           Accounts payable         885,796           Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations         Net pension liability         4,440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES           Pension related items         149,894           Other post-employment benefit related items         89,148           Total deferred inflows of resources         239,042           NET POSITION         Net investment in capital assets         1,184,670           Unrestricted         (2,222,945)						
Pension related items         1,151,732           Other post-employment benefit related items         71,930           Total deferred outflows of resources         1,223,662           LIABILITIES         Current liabilities           Accounts payable         885,796           Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations         Net pension liability         4,440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES           Pension related items         149,894           Other post-employment benefit related items         89,148           Total deferred inflows of resources         239,042           NET POSITION         Net investment in capital assets         1,184,670           Unrestricted         (2,222,945)						
Other post-employment benefit related items         71,930           Total deferred outflows of resources         1,223,662           LIABILITIES         Current liabilities           Accounts payable         885,796           Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations         4           Net pension liability         4,440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES         Pension related items         149,894           Other post-employment benefit related items         89,148           Total deferred inflows of resources         239,042           NET POSITION         Net investment in capital assets         1,184,670           Unrestricted         (2,222,945)	DEFERRED OUTFLOWS OF RESOURCES					
Total deferred outflows of resources         1,223,662           LIABILITIES           Current liabilities         885,796           Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations         885,796           Net pension liability         4,440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES           Pension related items         149,894           Other post-employment benefit related items         89,148           Total deferred inflows of resources         239,042           NET POSITION         Net investment in capital assets         1,184,670           Unrestricted         (2,222,945)	Pension related items		1,151,732			
LIABILITIES           Current liabilities         885,796           Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations         **           Net pension liability         4,440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES         **           Pension related items         149,894           Other post-employment benefit related items         89,148           Total deferred inflows of resources         239,042           NET POSITION         **           Net investment in capital assets         1,184,670           Unrestricted         (2,222,945)						
Current liabilities       885,796         Accounts payable       780,262         Compensated absences       199,260         Total current liabilities       1,865,318         Long-term obligations         Net pension liability       4,440,896         Other postemployment benefits obligation       219,133         Total long-term obligations       4,660,029         Total liabilities       6,525,347         DEFERRED INFLOWS OF RESOURCES       Pension related items       149,894         Other post-employment benefit related items       89,148         Total deferred inflows of resources       239,042         NET POSITION       Net investment in capital assets       1,184,670         Unrestricted       (2,222,945)	Total deferred outflows of resources		1,223,662			
Payroll payables         780,262           Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations           Net pension liability         4,440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES           Pension related items         149,894           Other post-employment benefit related items         89,148           Total deferred inflows of resources         239,042           NET POSITION         Net investment in capital assets         1,184,670           Unrestricted         (2,222,945)						
Compensated absences         199,260           Total current liabilities         1,865,318           Long-term obligations         **Net pension liability         4,440,896           Other postemployment benefits obligation         219,133           Total long-term obligations         4,660,029           Total liabilities         6,525,347           DEFERRED INFLOWS OF RESOURCES         Pension related items         149,894           Other post-employment benefit related items         89,148           Total deferred inflows of resources         239,042           NET POSITION Net investment in capital assets         1,184,670           Unrestricted         (2,222,945)	Accounts payable		885,796			
Total current liabilities1,865,318Long-term obligations Net pension liability4,440,896 Other postemployment benefits obligation219,133Total long-term obligations4,660,029Total liabilities6,525,347DEFERRED INFLOWS OF RESOURCES Pension related items149,894 Other post-employment benefit related itemsTotal deferred inflows of resources239,042NET POSITION Net investment in capital assets1,184,670 (2,222,945)	Payroll payables		780,262			
Long-term obligationsNet pension liability4,440,896Other postemployment benefits obligation219,133Total long-term obligations4,660,029Total liabilities6,525,347DEFERRED INFLOWS OF RESOURCESPension related items149,894Other post-employment benefit related items89,148Total deferred inflows of resources239,042NET POSITION Net investment in capital assets1,184,670Unrestricted(2,222,945)	Compensated absences		199,260			
Net pension liability 4,440,896 Other postemployment benefits obligation 219,133 Total long-term obligations 4,660,029 Total liabilities 6,525,347   DEFERRED INFLOWS OF RESOURCES Pension related items 149,894 Other post-employment benefit related items 89,148 Total deferred inflows of resources 239,042  NET POSITION Net investment in capital assets 1,184,670 Unrestricted (2,222,945)	Total current liabilities		1,865,318			
Other postemployment benefits obligation219,133Total long-term obligations4,660,029Total liabilities6,525,347DEFERRED INFLOWS OF RESOURCESPension related items149,894Other post-employment benefit related items89,148Total deferred inflows of resources239,042NET POSITION Net investment in capital assets1,184,670Unrestricted(2,222,945)	<del>- •</del>					
Total long-term obligations4,660,029Total liabilities6,525,347DEFERRED INFLOWS OF RESOURCESPension related items149,894Other post-employment benefit related items89,148Total deferred inflows of resources239,042NET POSITION Net investment in capital assets1,184,670Unrestricted(2,222,945)						
Total liabilities6,525,347DEFERRED INFLOWS OF RESOURCESPension related items149,894Other post-employment benefit related items89,148Total deferred inflows of resources239,042NET POSITION Net investment in capital assets1,184,670Unrestricted(2,222,945)						
DEFERRED INFLOWS OF RESOURCESPension related items149,894Other post-employment benefit related items89,148Total deferred inflows of resources239,042NET POSITION Net investment in capital assets1,184,670Unrestricted(2,222,945)	ů ů					
Pension related items 149,894 Other post-employment benefit related items 89,148 Total deferred inflows of resources 239,042  NET POSITION Net investment in capital assets 1,184,670 Unrestricted (2,222,945)	Total liabilities		6,525,347			
Other post-employment benefit related items89,148Total deferred inflows of resources239,042NET POSITION Net investment in capital assets1,184,670Unrestricted(2,222,945)						
Total deferred inflows of resources  239,042  NET POSITION  Net investment in capital assets  1,184,670  Unrestricted  (2,222,945)			*			
NET POSITION Net investment in capital assets Unrestricted  1,184,670 (2,222,945)						
Net investment in capital assets 1,184,670 Unrestricted (2,222,945)	Total deferred inflows of resources		239,042			
Net investment in capital assets 1,184,670 Unrestricted (2,222,945)	NET POSITION					
Unrestricted (2,222,945)			1,184,670			
	Total net position	\$				

# COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS

Operating revenuesSupport ServicesInternal service charge\$ 7,053,06Charges for services28,78Miscellaneous454,02	38 20
Operating revenues Internal service charge \$ 7,053,06 Charges for services \$ 28,78 Miscellaneous 454,02	38 20
Internal service charge \$ 7,053,06 Charges for services 28,78 Miscellaneous 454,02	38 20
Internal service charge \$ 7,053,06 Charges for services 28,78 Miscellaneous 454,02	38 20
Charges for services 28,78 Miscellaneous 454,02	38 20
Miscellaneous 454,02	20
	72
Total operating revenues 7,535,87	
Operating expenses	
Personal services 2,999,72	20
Materials and services 3,494,26	55
Depreciation 209,81	0
Total operating expenses 6,703,79	<del>)</del> 5
Operating income (loss) 832,07	17
Nonoperating revenues (expenses)	
Interest 66,96	50
Total nonoperating revenues (expenses) 66,96	50
Income (loss) before transfers 899,03	37
meonic (1035) before transfers	, ,
Change in net position 899,03	37
Total net position, July 1, 2023 (1,937,31)	(2)
Total net position, June 30, 2024 \$ (1,038,27)	75)

# COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

Cash flows from operating activities         Support Services           Cash received from other funds         \$ 7,079,882           Cash paid to suppliers         (3,190,237)           Cash paid to employees         (3,179,547)           Other receipts         454,020           Net cash provided by operating activities         1,254,122           Cash flows from capital and related financing activities         (443,569)           Net cash provided by (used in) capital and related financing activities         (443,569)           Net cash provided by investing activities         66,960           Net cash provided by investing activities         66,960           Net increase (decrease) in cash         877,513           Cash and investments, July 1, 2023         2,224,649           Cash and investments, June 30, 2024         \$ 3,102,162           Reconciliation of operating income (loss)         \$ 832,077           Adjustments to reconcile operating activities:         209,810           Operating income (loss)         \$ 832,077           Adjustments to reconcile operating income (loss) to net cash provided by operating activities:         209,810           (Increase) decrease in necounts receivable (Increase) decrease in prepaid expense (Increase) decrease in inventory (Rosea)         209,810           (Increase) decrease in inventory (Rosea)         2(82)		A	dministrative
Cash flows from operating activities         \$ 7,079,882           Cash paid to suppliers         (3,100,233)           Cash paid to employees         (3,179,547)           Other receipts         454,020           Net eash provided by operating activities         1,254,122           Cash flows from capital and related financing activities         (443,569)           Purchase of capital assets         (443,569)           Net eash provided by (used in) capital and related financing activities         (443,569)           Interest received on investing activities         66,960           Net cash provided by investing activities         66,960           Net increase (decrease) in cash         877,513           Cash and investments, July 1, 2023         2,224,649           Cash and investments, June 30, 2024         \$ 3,102,162           Reconciliation of operating income (loss)         to net cash provided by operating activities:           Operating income (loss)         \$ 832,077           Adjustments to reconcile operating income (loss) to net cash provided by operating activities:         209,810           Depreciation and amortization         209,810           (Increase) decrease in OPEB related items         3,615           (Increase) decrease in accounts receivable         (1,970)           (Increase) decrease in inventory			Support
Cash received from other funds         \$ 7,079,882           Cash paid to suppliers         (3,100,233)           Cash paid to employees         (3,179,547)           Other receipts         454,020           Net cash provided by operating activities         1,254,122           Cash flows from capital and related financing activities         (443,569)           Purchase of capital assets         (443,569)           Net cash provided by (used in) capital and related financing activities         (443,569)           Interest received on investing activities         66,960           Net cash provided by investing activities         66,960           Net increase (decrease) in cash         877,513           Cash and investments, July 1, 2023         2,224,649           Cash and investments, June 30, 2024         3,102,162           Reconciliation of operating income (loss)         to net cash provided by operating activities:           Operating income (loss)         \$ 832,077           Adjustments to reconcile operating income (loss) to net cash provided by operating activities:         9           Operating activities:         9           Operating income (loss)         \$ 3,615           (Increase) decrease in OPEB related items         3,615           (Increase) decrease in prepaid expense         (151,398)			Services
Cash paid to suppliers         (3,100,233)           Cash paid to employees         (3,179,547)           Other receipts         454,020           Net cash provided by operating activities         1,254,122           Cash flows from capital and related financing activities         (443,569)           Net cash provided by (used in) capital and related financing activities         (443,569)           Net cash provided by (used in) capital and related financing activities         66,960           Net cash provided by investing activities         66,960           Net increase (decrease) in cash         877,513           Cash and investments, July 1, 2023         2,224,649           Cash and investments, June 30, 2024         \$ 3,102,162           Reconciliation of operating income (loss)         to net cash provided by operating activities:           Operating income (loss)         \$ 832,077           Adjustments to reconcile operating income (loss) to net cash provided by operating activities:         209,810           (Increase) decrease in OPEB related items         3,615           (Increase) decrease in oPEB related items         3,615           (Increase) decrease in prepaid expense         (15,1398)           (Increase) decrease in inventory         (282)           Increase (decrease) in utility billing assistance donation payable         (4,524) <td></td> <td></td> <td></td>			
Cash paid to employees         (3,179,547)           Other receipts         454,020           Net cash provided by operating activities         1,254,122           Cash flows from capital and related financing activities         (443,569)           Purchase of capital assets         (443,569)           Net cash provided by (used in) capital and related financing activities         (443,569)           Interest received on investments         66,960           Net cash provided by investing activities         66,960           Net increase (decrease) in cash         877,513           Cash and investments, July 1, 2023         2,224,649           Cash and investments, June 30, 2024         \$ 3,102,162           Reconcilitation of operating income (loss)         \$ 832,077           Adjustments to reconcile operating activities:         209,810           Operating income (loss)         \$ 832,077           Adjustments to reconcile operating income (loss) to net cash provided by operating activities:         209,810           Increase) decrease in OPEB related items         3,615           Increase) decrease in accounts receivable         (1,970)           Increase) decrease in prepaid expense         (151,398)           Increase (decrease) in accounts payable         550,236           Increase (decrease) in payroll payable         69,6		\$	
Other receipts         454,020           Net cash provided by operating activities         1,254,122           Cash flows from capital and related financing activities         (443,569)           Purchase of capital assets         (443,569)           Net cash provided by (used in) capital and related financing activities         (443,569)           Interest received on investments         66,960           Net cash provided by investing activities         66,960           Net increase (decrease) in cash         877,513           Cash and investments, July 1, 2023         2,224,649           Cash and investments, June 30, 2024         \$ 3,102,162           Reconciliation of operating income (loss)         \$ 33,02,162           Reconciliation of operating activities:         209,810           Operating income (loss)         \$ 832,077           Adjustments to reconcile operating income (loss) to net cash provided by operating activities:         209,810           Operaciation and amortization         209,810           (Increase) decrease in OPEB related items         3,615           (Increase) decrease in prepaid expense         (151,398)           (Increase) decrease in prepaid expense         (151,398)           (Increase) decrease in inventory         (282)           Increase (decrease) in utility billing assistance donation payable			(3,100,233)
Net cash provided by operating activities         Cash flows from capital and related financing activities       (443,569)         Net cash provided by (used in) capital and related financing activities       (443,569)         Cash flows from investing activities       (443,569)         Interest received on investments       66,960         Net cash provided by investing activities       66,960         Net increase (decrease) in cash       877,513         Cash and investments, July 1, 2023       2,224,649         Cash and investments, June 30, 2024       \$ 3,102,162         Reconcilitation of operating income (loss)         to net cash provided by operating activities:         Operating income (loss)       \$ 832,077         Adjustments to reconcile operating income (loss) to net cash provided by operating activities:       209,810         Depreciation and amortization       209,810         (Increase) decrease in OPEB related items       3,615         (Increase) decrease in accounts receivable       (1,970)         (Increase) decrease in inventory       (282)         Increase (decrease) in accounts payable       550,236         Increase (decrease) in payroll payable       69,619         Increase (decrease) in compensated absences       (26,046)         Increase (decrease) in pension related items <td>• • •</td> <td></td> <td>(3,179,547)</td>	• • •		(3,179,547)
Cash flows from capital and related financing activities       (443,569)         Net cash provided by (used in) capital and related financing activities       (443,569)         Cash flows from investing activities       66,960         Interest received on investments       66,960         Net cash provided by investing activities       66,960         Net increase (decrease) in cash       877,513         Cash and investments, July 1, 2023       2,224,649         Cash and investments, June 30, 2024       \$ 3,102,162         Reconciliation of operating income (loss)       \$ 832,077         Adjustments to reconcile operating income (loss) to net cash provided by operating activities:       209,810         Operating income (loss)       \$ 3,615         (Increase) decrease in OPEB related items       3,615         (Increase) decrease in accounts receivable       (1,970)         (Increase) decrease in inventory       (282)         (Increase) decrease in inventory       (282)         Increase (decrease) in accounts payable       550,236         Increase (decrease) in payroll payable       69,619         Increase (decrease) in compensated absences       (26,046)         Increase (decrease) in pension related items       (227,015)			454,020
Purchase of capital assets       (443,569)         Net cash provided by (used in) capital and related financing activities       (443,569)         Cash flows from investing activities       66,960         Interest received on investments       66,960         Net cash provided by investing activities       66,960         Net increase (decrease) in cash       877,513         Cash and investments, July 1, 2023       2,224,649         Cash and investments, June 30, 2024       \$ 3,102,162         Reconciliation of operating income (loss)       \$ 832,077         Adjustments to reconcile operating income (loss) to net cash provided by operating activities:       209,810         Operating and amortization       209,810         (Increase) decrease in OPEB related items       3,615         (Increase) decrease in accounts receivable       (1,970)         (Increase) decrease in inventory       (282)         Increase (decrease) in accounts payable       550,236         Increase (decrease) in accounts payable       69,619         Increase (decrease) in payroll payable       69,619         Increase (decrease) in compensated absences       (26,046)         Increase (decrease) in pension related items       (227,015)	Net cash provided by operating activities		1,254,122
Purchase of capital assets       (443,569)         Net cash provided by (used in) capital and related financing activities       (443,569)         Cash flows from investing activities       66,960         Interest received on investments       66,960         Net cash provided by investing activities       66,960         Net increase (decrease) in cash       877,513         Cash and investments, July 1, 2023       2,224,649         Cash and investments, June 30, 2024       \$ 3,102,162         Reconciliation of operating income (loss)       \$ 832,077         Adjustments to reconcile operating income (loss) to net cash provided by operating activities:       209,810         Operating and amortization       209,810         (Increase) decrease in OPEB related items       3,615         (Increase) decrease in accounts receivable       (1,970)         (Increase) decrease in inventory       (282)         Increase (decrease) in accounts payable       550,236         Increase (decrease) in accounts payable       69,619         Increase (decrease) in payroll payable       69,619         Increase (decrease) in compensated absences       (26,046)         Increase (decrease) in pension related items       (227,015)			
Net cash provided by (used in) capital and related financing activities       (443,569)         Cash flows from investing activities       66,960         Net cash provided by investing activities       66,960         Net increase (decrease) in cash       877,513         Cash and investments, July 1, 2023       2,224,649         Cash and investments, June 30, 2024       \$ 3,102,162         Reconciliation of operating income (loss) to net cash provided by operating activities:         Operating income (loss)         Adjustments to reconcile operating income (loss) to net cash provided by operating activities:         Depreciation and amortization       209,810         (Increase) decrease in OPEB related items       3,615         (Increase) decrease in accounts receivable       (1,970)         (Increase) decrease in prepaid expense       (151,398)         (Increase) decrease in inventory       (282)         Increase (decrease) in accounts payable       550,236         Increase (decrease) in utility billing assistance donation payable       69,619         Increase (decrease) in payroll payable       69,619         Increase (decrease) in compensated absences       (26,046)         Increase (decrease) in pension related items       (227,015)	Cash flows from capital and related financing activities		
Cash flows from investing activities Interest received on investments66,960Net cash provided by investing activities66,960Net increase (decrease) in cash Cash and investments, July 1, 2023 Cash and investments, July 30, 2024877,513 2,224,649Reconciliation of operating income (loss) to net cash provided by operating activities:\$ 3,102,162Operating income (loss)\$ 832,077Adjustments to reconcile operating income (loss) to net cash provided by operating activities:\$Depreciation and amortization209,810(Increase) decrease in OPEB related items3,615(Increase) decrease in accounts receivable (Increase) decrease in prepaid expense (Increase) decrease in inventory (Increase) decrease in inventory (Increase (decrease) in accounts payable Increase (decrease) in accounts payable Increase (decrease) in utility billing assistance donation payable Increase (decrease) in payroll payable Increase (decrease) in payroll payable (4,524) Increase (decrease) in pension related items (26,046) Increase (decrease) in pension related items (227,015)	Purchase of capital assets		(443,569)
Interest received on investments66,960Net cash provided by investing activities66,960Net increase (decrease) in cash877,513Cash and investments, July 1, 20232,224,649Cash and investments, June 30, 2024\$ 3,102,162Reconciliation of operating income (loss) to net cash provided by operating activities:Operating income (loss)\$ 832,077Adjustments to reconcile operating income (loss) to net cash provided by operating activities:Depreciation and amortization209,810(Increase) decrease in OPEB related items3,615(Increase) decrease in accounts receivable(1,970)(Increase) decrease in prepaid expense(151,398)(Increase) decrease in inventory(282)Increase (decrease) in accounts payable550,236Increase (decrease) in utility billing assistance donation payable(4,524)Increase (decrease) in payroll payable69,619Increase (decrease) in compensated absences(26,046)Increase (decrease) in pension related items(227,015)	Net cash provided by (used in) capital and related financing activities		(443,569)
Interest received on investments66,960Net cash provided by investing activities66,960Net increase (decrease) in cash877,513Cash and investments, July 1, 20232,224,649Cash and investments, June 30, 2024\$ 3,102,162Reconciliation of operating income (loss) to net cash provided by operating activities:Operating income (loss)\$ 832,077Adjustments to reconcile operating income (loss) to net cash provided by operating activities:Depreciation and amortization209,810(Increase) decrease in OPEB related items3,615(Increase) decrease in accounts receivable(1,970)(Increase) decrease in prepaid expense(151,398)(Increase) decrease in inventory(282)Increase (decrease) in accounts payable550,236Increase (decrease) in utility billing assistance donation payable(4,524)Increase (decrease) in payroll payable69,619Increase (decrease) in compensated absences(26,046)Increase (decrease) in pension related items(227,015)			
Net cash provided by investing activities       66,960         Net increase (decrease) in cash       877,513         Cash and investments, July 1, 2023       2,224,649         Cash and investments, June 30, 2024       \$ 3,102,162         Reconciliation of operating income (loss) to net cash provided by operating activities:       \$ 832,077         Adjustments to reconcile operating income (loss) to net cash provided by operating activities:       \$ 832,077         Adjustments to reconcile operating income (loss) to net cash provided by operating activities:       \$ 832,077         Depreciation and amortization       209,810         (Increase) decrease in OPEB related items       3,615         (Increase) decrease in accounts receivable       (1,970)         (Increase) decrease in prepaid expense       (151,398)         (Increase) decrease in inventory       (282)         Increase (decrease) in accounts payable       550,236         Increase (decrease) in utility billing assistance donation payable       (4,524)         Increase (decrease) in compensated absences       (26,046)         Increase (decrease) in pension related items       (227,015)			
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Cash and investments, July 1, 2023 Cash and investments, June 30, 2024  Reconciliation of operating income (loss) to net cash provided by operating activities:  Operating income (loss)  Adjustments to reconcile operating income (loss) to net cash provided by operating activities:  Depreciation and amortization Clincrease) decrease in OPEB related items Clincrease) decrease in accounts receivable Clincrease) decrease in prepaid expense Clincrease) decrease in inventory Clincrease (decrease) in accounts payable Clincrease (decrease) in utility billing assistance donation payable Clincrease (decrease) in payroll payable Clincrease (decrease) in compensated absences Cleopholo Clincrease (decrease) in pension related items Clincrease (decrease) in pension related i	Net cash provided by investing activities		66,960
Cash and investments, July 1, 2023 Cash and investments, June 30, 2024  Reconciliation of operating income (loss) to net cash provided by operating activities:  Operating income (loss)  Adjustments to reconcile operating income (loss) to net cash provided by operating activities:  Depreciation and amortization Clincrease) decrease in OPEB related items Clincrease) decrease in accounts receivable Clincrease) decrease in prepaid expense Clincrease) decrease in inventory Clincrease (decrease) in accounts payable Clincrease (decrease) in utility billing assistance donation payable Clincrease (decrease) in payroll payable Clincrease (decrease) in compensated absences Cleopholo Clincrease (decrease) in pension related items Clincrease (decrease) in pension related i			
Reconciliation of operating income (loss) to net cash provided by operating activities:  Operating income (loss)  Adjustments to reconcile operating income (loss) to net cash provided by operating activities:  Depreciation and amortization (Increase) decrease in OPEB related items (Increase) decrease in accounts receivable (Increase) decrease in prepaid expense (Increase) decrease in inventory (Increase) decrease in inventory (Increase) decrease in inventory (Increase) decrease in inventory (Increase) decrease) in accounts payable Increase (decrease) in utility billing assistance donation payable Increase (decrease) in payroll payable Increase (decrease) in compensated absences Increase (decrease) in pension related items (227,015)	Net increase (decrease) in cash		877,513
Reconciliation of operating income (loss) to net cash provided by operating activities:  Operating income (loss)  Adjustments to reconcile operating income (loss) to net cash provided by operating activities:  Depreciation and amortization (Increase) decrease in OPEB related items (Increase) decrease in accounts receivable (Increase) decrease in prepaid expense (Increase) decrease in inventory (Increase) decrease in inventory (282) Increase (decrease) in accounts payable Increase (decrease) in utility billing assistance donation payable Increase (decrease) in payroll payable Increase (decrease) in compensated absences (26,046) Increase (decrease) in pension related items (227,015)	Cash and investments, July 1, 2023		2,224,649
to net cash provided by operating activities:  Operating income (loss) \$ 832,077  Adjustments to reconcile operating income (loss) to net cash provided by operating activities:  Depreciation and amortization 209,810 (Increase) decrease in OPEB related items 3,615 (Increase) decrease in accounts receivable (1,970) (Increase) decrease in prepaid expense (151,398) (Increase) decrease in inventory (282) Increase (decrease) in accounts payable 550,236 Increase (decrease) in utility billing assistance donation payable (4,524) Increase (decrease) in payroll payable 69,619 Increase (decrease) in compensated absences (26,046) Increase (decrease) in pension related items (227,015)	Cash and investments, June 30, 2024	\$	3,102,162
to net cash provided by operating activities:  Operating income (loss) \$ 832,077  Adjustments to reconcile operating income (loss) to net cash provided by operating activities:  Depreciation and amortization 209,810 (Increase) decrease in OPEB related items 3,615 (Increase) decrease in accounts receivable (1,970) (Increase) decrease in prepaid expense (151,398) (Increase) decrease in inventory (282) Increase (decrease) in accounts payable 550,236 Increase (decrease) in utility billing assistance donation payable (4,524) Increase (decrease) in payroll payable 69,619 Increase (decrease) in compensated absences (26,046) Increase (decrease) in pension related items (227,015)			
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Operating income (loss) \$ 832,077  Adjustments to reconcile operating income (loss) to net cash provided by operating activities:  Depreciation and amortization 209,810 (Increase) decrease in OPEB related items 3,615 (Increase) decrease in accounts receivable (1,970) (Increase) decrease in prepaid expense (151,398) (Increase) decrease in inventory (282) Increase (decrease) in accounts payable 550,236 Increase (decrease) in utility billing assistance donation payable (4,524) Increase (decrease) in payroll payable 69,619 Increase (decrease) in compensated absences (26,046) Increase (decrease) in pension related items (227,015)	· · · · · · · · · · · · · · · · · · ·		
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:  Depreciation and amortization (Increase) decrease in OPEB related items (Increase) decrease in accounts receivable (Increase) decrease in prepaid expense (Increase) decrease in inventory (Increase) decrease in inventory (Increase) decrease in inventory (282) Increase (decrease) in accounts payable Increase (decrease) in utility billing assistance donation payable Increase (decrease) in payroll payable Increase (decrease) in compensated absences (26,046) Increase (decrease) in pension related items (227,015)	to net cash provided by operating activities:		
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:  Depreciation and amortization (Increase) decrease in OPEB related items (Increase) decrease in accounts receivable (Increase) decrease in prepaid expense (Increase) decrease in inventory (Increase) decrease in inventory (Increase) decrease in inventory (282) Increase (decrease) in accounts payable Increase (decrease) in utility billing assistance donation payable Increase (decrease) in payroll payable Increase (decrease) in compensated absences (26,046) Increase (decrease) in pension related items (227,015)			
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provided by operating activities:Depreciation and amortization209,810(Increase) decrease in OPEB related items3,615(Increase) decrease in accounts receivable(1,970)(Increase) decrease in prepaid expense(151,398)(Increase) decrease in inventory(282)Increase (decrease) in accounts payable550,236Increase (decrease) in utility billing assistance donation payable(4,524)Increase (decrease) in payroll payable69,619Increase (decrease) in compensated absences(26,046)Increase (decrease) in pension related items(227,015)			
Depreciation and amortization (Increase) decrease in OPEB related items 3,615 (Increase) decrease in accounts receivable (Increase) decrease in prepaid expense (Increase) decrease in inventory (Increase) decrease in inventory (282) Increase (decrease) in accounts payable Increase (decrease) in utility billing assistance donation payable Increase (decrease) in payroll payable Increase (decrease) in compensated absences (26,046) Increase (decrease) in pension related items (227,015)			
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(Increase) decrease in prepaid expense(151,398)(Increase) decrease in inventory(282)Increase (decrease) in accounts payable550,236Increase (decrease) in utility billing assistance donation payable(4,524)Increase (decrease) in payroll payable69,619Increase (decrease) in compensated absences(26,046)Increase (decrease) in pension related items(227,015)			3,615
(Increase) decrease in inventory(282)Increase (decrease) in accounts payable550,236Increase (decrease) in utility billing assistance donation payable(4,524)Increase (decrease) in payroll payable69,619Increase (decrease) in compensated absences(26,046)Increase (decrease) in pension related items(227,015)	(Increase) decrease in accounts receivable		(1,970)
Increase (decrease) in accounts payable Increase (decrease) in utility billing assistance donation payable Increase (decrease) in payroll payable Increase (decrease) in compensated absences Increase (decrease) in pension related items  550,236  (4,524)  (69,619  Increase (decrease) in payroll payable (26,046)  (227,015)	(Increase) decrease in prepaid expense		(151,398)
Increase (decrease) in utility billing assistance donation payable Increase (decrease) in payroll payable Increase (decrease) in compensated absences Increase (decrease) in pension related items (26,046) (227,015)	(Increase) decrease in inventory		(282)
Increase (decrease) in utility billing assistance donation payable Increase (decrease) in payroll payable Increase (decrease) in compensated absences Increase (decrease) in pension related items (26,046) (227,015)	Increase (decrease) in accounts payable		550,236
Increase (decrease) in payroll payable69,619Increase (decrease) in compensated absences(26,046)Increase (decrease) in pension related items(227,015)			(4,524)
Increase (decrease) in compensated absences (26,046) Increase (decrease) in pension related items (227,015)			
Increase (decrease) in pension related items (227,015)	\ / 1 • 1 •		
	` '		
¥ 1,50 1,125	Net cash provided by operating activities	\$	1,254,122

# ADMINISTRATIVE SUPPORT SERVICES FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Budgeted	Amounts		
	Original	Final	Actual	Variance
Revenues				
Internal service charges	\$ 7,053,063	\$ 7,053,063	\$ 7,053,064	\$ 1
Intergovernmental	10,471	10,471	16,800	6,329
Charges for services	20,000	20,000	11,988	(8,012)
Interest	15,000	15,000	66,960	51,960
Miscellaneous	-	387,594	454,020	66,426
Total revenues	7,098,534	7,486,128	7,602,832	116,704
<u>Expenditures</u>				
Departmental:				
City manager	1,146,415	1,126,415	872,338	254,077
Finance	1,900,250	2,075,250	2,117,939	(42,689)
Information services	1,724,440	1,724,440	1,393,249	331,191
Legal	542,437	617,437	663,046	(45,609)
Public works	1,092,168	1,694,278	1,535,836	158,442
Insurance	708,600	672,010	604,592	67,418
Contingency	826,034	781,974	-	781,974
Total expenditures	7,940,344	8,691,804	7,187,000	1,504,804
Excess (deficiency) of revenues over expenditures	(841,810)	(1,205,676)	415,832	1,621,508
Net change in fund balance	(841,810)	(1,205,676)	415,832	1,621,508
Fund balance, July 1, 2023	841,810	1,205,676	1,205,677	1
Fund balance, June 30, 2024	\$ -	\$ -	\$ 1,621,509	\$ 1,621,509

#### Reconciliation of Revenues and Expenditures (Budgetary Basis) to Revenues and Expenses (Accrual Basis) Internal Service Funds

	Administrative Support Services						
Fund		Revenues	Expenditures				
Administrative Support Services	\$	7,602,832	\$	7,187,000			
Total revenues and expenditures							
(budgetary basis)		7,602,832		7,187,000			
Adjustments							
Depreciation		-		209,810			
Expenditures capitalized		-		(443,569)			
Change in compensated absences		-		(26,046)			
Change in other postemployment benefit							
related items		-		3,615			
Change in pension related items		-		(227,015)			
Total revenues and expenses							
(accrual basis)		7,602,832		6,703,795			
Net income before transfers			\$	899,037			

# **Other Financial Schedules**

- Schedule of Property Tax Transactions and Outstanding Balances
- Schedule of Outstanding Obligations

#### SCHEDULE OF PROPERTY TAX TRANSACTIONS AND OUTSTANDING BALANCES

Levy Year		Taxes ncollected ly 1, 2023		Levy s Extended y Assessor		Discounts Allowed		nterest		and justments	_	nterest and ax Collected		Taxes acollected e 30, 2024
2023-24	\$	_	\$	7,475,372	\$	(198,405)	\$	2.001	\$	(17,977)	\$	(7,069,826)	\$	191,165
2022-23	•	147,245	•	-	•	9	•	3,218	•	(515)	•	(91,129)	•	58,828
2021-22		49,287		-		3		1,721		(19)		(17,364)		33,628
2020-21		31,306		-		(1)		3,269		674		(18,032)		17,216
2019-20		14,741		-		4		948		788		(9,401)		7,080
Prior to 2019		42,254		-		4		1,901		(3,266)		(6,611)		34,282
Totals	\$	284,833	\$	7,475,372	\$	(198,386)	\$	13,058	\$	(20,315)	\$	(7,212,363)	\$	342,199

	Revenue						Receivable			
Fund	Cı	Current Levy		or Years Total		Prior Years		Total		e 30, 2024
		_								
General	\$	6,645,670	\$	142,340	\$	6,788,010	\$	329,167		
Debt Service		-		197		197		1,489		
Urban Renewal		424,156		-		424,156		11,543		
Totals	\$	7,069,826	\$	142,537	\$	7,212,363	\$	342,199		

#### **OUTSTANDING OBLIGATIONS**

June 30, 2024

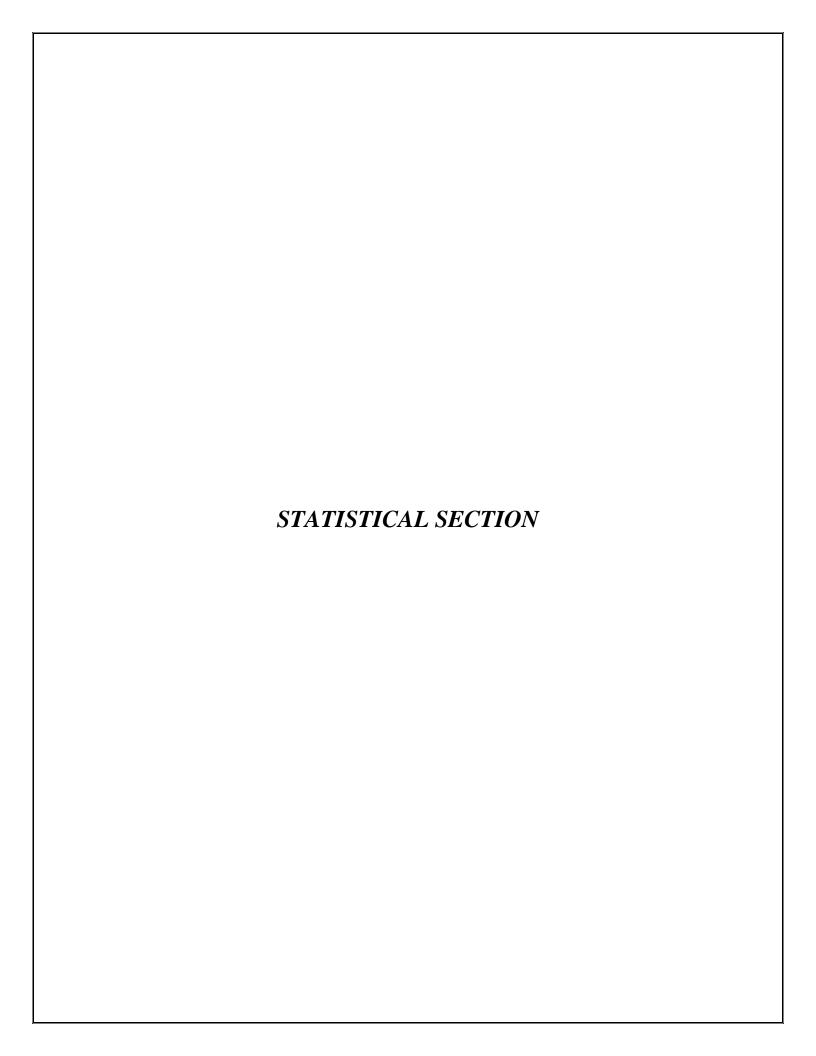
	Dated	Maturity	Amount of	
Class and Series	Date	Date	Original Issue	Outstanding
Full Faith and Credit Obligations				
Limited Tax Pension Bonds	5/27/04	6/1/28	\$ 2,720,000	\$ 1,080,000
ODOT-OTIB Loan*	7/1/13	1/25/36	2,783,490	1,374,744
2015 Refunding Bonds**	6/29/15	12/1/25	11,616,270	1,198,393
2018 Communications Upgrade Financing Agreement	3/29/18	6/1/28	3,197,301	1,392,882
Total Full Faith and Credit Obligations			20,317,061	5,046,019
Revenue Obligations				
Notes Payable, Public Works, Business Oregon**	5/31/07	12/1/28	8,525,632	2,791,213
Clean Water State Revolving Loan, Public Works, DEQ	2/14/11***	4/1/36	24,810,545	15,555,256
Total Revenue Obligations			33,336,177	18,346,469
Total Outstanding Obligations			\$ 53,653,238	\$ 23,392,488

<sup>\*</sup> Loan made final drawdown in fiscal year 19-20. Amount of original issue represents the total drawdowns.

<sup>\*\*</sup> Unamortized note premium/discount included in outstanding total

<sup>\*\*\*</sup> Two separate Clean Water State Revolving Loans were refinanced and restructured into one loan in Fiscal Year 17-18. They were combined on this report to reflect the restructuring, noting the dated date of the first of the two loans.

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#### STATISTICAL SECTION

This part of the City of Newberg's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the city's overall financial health.

Contents	Page
Financial Trends  These schedules contain trend information to help the reader understand how financial performance has changed over time.	132
Revenue Capacity  These schedules contain information to help the reader assess the City's most significant local revenue source, which is property taxes.	142
Debt Capacity  These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	147
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	153
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	155

#### NET POSITION BY COMPONENT

Last Ten Fiscal Years (Accrual basis of accounting)

	Fiscal Year					
	2015	2016	2017	2018	2019	
Governmental Activities						
Net investment in capital assets*	\$ 73,333,280	\$ 73,904,455	\$ 73,936,943	\$ 75,051,501	\$ 72,704,092	
Restricted	5,698,807	5,602,325	5,569,797	7,522,090	9,774,136	
Unrestricted*	(4,946,877)	(9,185,414)	(10,058,023)	(10,896,899)	(10,229,070)	
Total governmental activities net position	74,085,210	70,321,366	69,448,717	71,676,692	72,249,158	
Business-type activities						
Net investment in capital assets	47,953,509	50,238,503	51,252,029	54,630,631	56,059,282	
Restricted	4,306,900	5,516,693	5,785,305	6,417,821	7,070,877	
Unrestricted	18,042,289	16,783,799	16,913,651	18,088,071	20,555,164	
Total business-type activities net of related debt	70,302,698	72,538,995	73,950,985	79,136,523	83,685,323	
Total government						
Net investment in capital assets	121,286,789	124,142,958	125,188,972	129,682,132	128,763,374	
Restricted	10,005,707	11,119,018	11,355,102	13,939,911	16,845,013	
Unrestricted	13,095,412	7,598,385	6,855,628	7,191,172	10,326,094	
Total government net position	\$144,387,908	\$ 142,860,361	\$ 143,399,702	\$ 150,813,215	\$ 155,934,481	

<sup>\*</sup>During preparation of 2016 CAFR, an error in the calculation of 2015 net investment in capital assets was noted. The 2015 net investment in capital assets and unrestricted net position above are as restated.

Fiscal Year								
2020	2021	2022	2023	2024				
\$ 74,213,353	\$ 75,517,707	\$ 77,511,424	\$ 80,771,796	\$ 81,191,352				
9,099,013	12,514,678	13,795,796	12,489,428	16,084,599				
(12,433,891)	(13,061,129)	(11,732,746)	(9,582,474)	(10,504,113)				
70,878,475	74,971,256	79,574,474	83,678,750	86,771,838				
56,781,935	58,231,850	64,930,221	69,221,632	70,150,260				
7,408,204	10,251,390	11,222,050	13,469,718	14,458,430				
23,141,093	24,845,580	26,776,645	25,963,388	30,313,640				
87,331,232	93,328,820	102,928,916	108,654,738	114,922,330				
130,995,288	133,749,557	142,441,645	149,993,428	151,341,612				
16,507,217	22,766,068	25,017,846	25,959,146	30,543,029				
10,707,202	11,784,451	15,043,899	16,380,914	19,809,527				
\$ 158,209,707	\$168,300,076	\$ 182,503,390	\$ 192,333,488	\$ 201,694,168				

#### CHANGES IN NET POSITION

Last Ten Fiscal Years (Accrual basis of accounting )

			Fiscal Year		
Expenses	2015	2016	2017	2018	2019
Governmental activities:					
General government	\$ 422,183	\$ 632,904	\$ 614,756	\$ 456,661	\$ 1,030,070
Public safety	9,155,182	14,665,091	13,566,131	14,122,328	9,157,630
Library	1,196,717	1,418,213	1,641,950	1,880,375	1,837,917
Community development	3,698,872	4,956,971	4,637,468	6,051,823	6,020,860
Interest on long-term debt	234,723	232,287	220,534	190,013	277,987
Total governmental activities expenses	14,707,677	21,905,466	20,680,839	22,701,200	18,324,464
Business-type activities:					
Water	4,179,182	4,519,569	4,764,433	5,091,557	5,332,789
Wastewater	5,616,297	6,189,926	8,118,983	9,015,163	8,351,624
Stormwater	1,121,214	1,823,882	1,999,951	1,474,100	1,449,335
EMS	1,533,734	2,327,754	896,225	305,867	36,231
Total business-type activities expenses	12,450,427	14,861,131	15,779,592	15,886,687	15,169,979
Total government expenses	\$ 27,158,104	\$ 36,766,597	\$ 36,460,431	\$ 38,587,887	\$ 33,494,443
Program Revenues					
Governmental activities:					
Charges for services:					
General government	\$ 1,000,426	\$ 1,069,564	\$ 1,097,664	\$ 1,164,740	\$ 1,492,422
Public safety	2,078,460	2,107,389	1,984,542	2,036,208	1,758,612
Library	153,649	106,993	125,236	114,132	123,031
Community development	1,890,405	1,903,759	2,094,345	3,282,887	2,989,347
Operating grants and contributions	1,522,076	1,597,758	1,654,806	1,807,470	2,271,638
Capital grants and contributions	-	206,672	1,117,673	3,549,009	2,603,568
Total governmental activities program revenues	6,645,016	6,992,135	8,074,266	11,954,446	11,238,618
Business-type activities:					
Charges for services:					
Water	6,055,711	5,456,414	5,393,100	6,005,357	6,163,544
Wastewater	8,593,486	7,367,995	7,724,042	8,165,355	8,502,636
Stormwater	1,186,699	1,292,069	1,464,203	1,545,965	1,694,657
EMS	1,960,321	2,225,533	354,158	26,618	-
Operating grants and contributions	-	-	-	-	-
Capital grants and contributions	1,833,719	1,082,540	2,285,508	4,296,733	2,801,688
Total business-type activities program revenues	19,629,936	17,424,551	17,221,011	20,040,028	19,162,525
Total government program revenues	\$ 26,274,952	\$ 24,416,686	\$ 25,295,277	\$ 31,994,474	\$ 30,401,143

Continued on page 135

					Fiscal Year				
	2020		2021		2022		2023		2024
\$	1,071,596	\$	806,778	\$	1,361,322	\$	1,471,406	\$	964,752
1	0,165,181		10,739,693		9,869,325		10,779,911		12,749,674
	1,997,293		1,789,695		1,806,281		2,208,305		2,477,223
	6,989,573		5,209,991		7,301,267		8,349,324		6,708,586
	211,036		232,133		129,633		205,821		177,062
2	20,434,679		18,778,290		20,467,828		23,014,767		23,077,297
	5,530,125		5,690,837		6,196,878		6,762,798		7,051,579
	8,980,793		9,864,386		8,097,777		9,832,343		10,156,304
	1,751,662		1,948,402		1,754,695		2,053,317		2,426,163
					-				-
1	6,262,580		17,503,625		16,049,350		18,648,458		19,634,046
						_		_	
\$ 3	36,697,259	\$	36,281,915	\$	36,517,178	\$	41,663,225	\$	42,711,343
e.	1 505 740	d.	1 524 420	¢.	1 500 407	e.	1 (00 7(2	e	1 005 005
\$	1,505,749	\$	1,534,420	\$	1,588,407	\$	1,689,762	\$	1,885,005
	1,756,387		1,620,835		1,598,047		1,813,634		2,225,666
	105,103		94,236		118,732		125,239		119,106
	2,429,995		4,424,465		4,252,698		4,540,085		3,069,198
	1,949,217		2,455,626		3,773,952		4,410,790		2,922,767
	2,115,397		3,384,153		3,504,791		2,603,792		2,181,718
	9,861,848		13,513,735		14,836,627		15,183,302		12,403,460
	5,877,950		6,776,218		7,072,372		7,232,097		7,494,697
	8,827,149		9,313,034		9,495,036		10,258,265		10,741,528
	1,855,942		2,030,579		2,187,918		2,346,182		2,640,302
			2,030,379		2,107,710		2,570,102		2,040,302
	87,613		104,545		35,000		150,000		250,000
	2,522,324		4,957,705		6,765,634		4,200,834		2,455,000
	19,170,978		23,182,081		25,555,960		24,187,378		23,581,527
	.,,110,,110		23,102,001		23,333,700		21,107,570	_	23,301,327
\$ 2	29,032,826	\$	36,695,816	\$	40,392,587	\$	39,370,680	\$	35,984,987

Continued on pages 136 and 137

## CHANGES IN NET POSITION (Continued)

## Last Ten Fiscal Years (Accrual basis of accounting)

				Fiscal Year		
Net (Expense)/Revenue	2015		2016	2017	2018	2019
Governmental activities	\$ (8,062,661)	\$	(14,913,331)	\$(12,606,573)	\$(10,746,754)	\$ (7,085,846)
Business-type activities	7,179,509		2,563,420	1,441,419	4,153,341	 3,992,546
Total government net (expense)/revenue	\$ (883,152)	\$	(12,349,911)	\$(11,165,154)	\$ (6,593,413)	\$ (3,093,300)
General Revenues and Other Changes in Net Position Governmental activities Taxes						
Property taxes	\$ 7,426,611	\$	7,629,811	\$ 7,654,999	\$ 7,873,043	\$ 4,598,319
Franchise and public service taxes	2,994,336		3,400,088	3,625,530	3,997,659	3,968,873
Interest and investment earnings	53,041		73,928	127,580	257,864	461,112
Other revenues	21,498		43,168	27,251	15,620	360,506
Special items	-		-	-	-	(1,940,134)
Transfers	(227,840)		(2,458)	298,564	337,773	187,754
Total governmental activities	10,267,646		11,144,537	11,733,924	12,481,959	7,636,430
Business-type activities:						
Interest and investment earnings	115,218		167,226	288,095	464,392	761,810
Other revenues	(79,234)		3,990	(18,960)	2,909	1,010
Special items	-		-	-	788,650	(26,049)
Transfers	227,840		2,458	(298,564)	(337,773)	(187,754)
Total business-type activities	263,824	_	173,674	(29,429)	918,178	549,017
Total primary government	\$ 10,531,470	\$	11,318,211	\$ 11,704,495	\$ 13,400,137	\$ 8,185,447
Change in Net Position						
Governmental activities	\$ 2,204,985	\$	(3,768,794)	\$ (872,649)	\$ 1,735,205	\$ 550,584
Business-type activities	 7,443,333		2,737,094	1,411,990	5,071,519	 4,541,563
Total primary government	\$ 9,648,318	\$	(1,031,700)	\$ 539,341	\$ 6,806,724	\$ 5,092,147

		Fiscal Year		
2020	2021	2022	2023	2024
\$ (10,572,831)	\$ (5,264,555)	\$ (5,631,201)	\$ (7,831,465)	\$ (10,673,837)
 2,908,398	 5,678,456	 9,506,610	 5,538,920	 3,947,481
\$ (7,664,433)	\$ 413,901	\$ 3,875,409	\$ (2,292,545)	\$ (6,726,356)
\$ 5,076,014	\$ 5,530,579	\$ 5,895,192	\$ 6,355,896	\$ 7,273,948
3,700,543	3,652,177	4,222,870	4,746,608	4,950,573
389,270	130,325	66,214	373,338	993,041
69,941	77,875	50,143	652,822	549,363
-	-	-	-	-
 (33,620)	 (33,620)			
 9,202,148	 9,357,336	 10,234,419	 12,128,664	 13,766,925
700,258	259,503	70,472	674,336	2,284,195
3,633	26,009	23,014	30,897	35,916
-	-	-	-	-
33,620	 33,620		 -	-
 737,511	 319,132	 93,486	 705,233	 2,320,111
\$ 9,939,659	\$ 9,676,468	\$ 10,327,905	\$ 12,833,897	\$ 16,087,036
\$ (1,370,683)	\$ 4,092,781	\$ 4,603,218	\$ 4,297,199	\$ 3,093,088
 3,645,909	 5,997,588	 9,600,096	 6,244,153	 6,267,592
\$ 2,275,226	\$ 10,090,369	\$ 14,203,314	\$ 10,541,352	\$ 9,360,680

## FUND BALANCES, GOVERNMENTAL FUNDS

# Last Ten Fiscal Years (Modified accrual basis of accounting )

			Fiscal Year		
	2015	2016	2017	2018	2019
General Fund					
Nonspendable	\$ -	\$ -	\$ -	\$ -	\$ -
Committed	-	=	179,840	-	=
Unassigned	2,674,785	3,209,623	3,480,777	4,165,562	4,476,667
Total General Fund	\$ 2,674,785	\$ 3,209,623	\$ 3,660,617	\$ 4,165,562	\$ 4,476,667
All Other Governmental Funds					
Nonspendable	\$ 53,792	\$ 54,587	\$ 64,850	\$ 90,779	\$ 65,492
Restricted	4,721,327	5,361,925	5,402,640	9,638,005	9,580,578
Committed	848,020	773,340	824,480	859,311	942,462
Assigned	535,601	509,076	552,745	166,916	72,662
Total all other governmental funds	\$ 6,158,740	\$ 6,698,928	\$ 6,844,715	\$ 10,755,011	\$10,661,194

Fiscal Year											
2020	2021	2022	2023	2024							
\$ -	\$ -	\$ 13,856	\$ 2,690	\$ 2,080							
-	=	-	=	-							
3,527,967	4,267,948	4,997,616	5,382,773	5,130,183							
\$ 3,527,967	\$ 4,267,948	\$ 5,011,472	\$ 5,385,463	\$ 5,132,263							
\$ 64,256 8,915,382 953,315	\$ 79,082 12,015,117 930,141	\$ 92,778 13,737,933 999,150	\$ 104,802 12,374,097 1,650,680	\$ 117,939 15,616,827 577,160							
\$ 9,932,953	\$ 13,024,340	\$ 14,829,861	\$ 14,129,579	\$ 16,311,926							

## CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS

## Last Ten Fiscal Years (Modified accrual basis of accounting)

			Fiscal Year
Revenues	2015	2016	2017
D	¢ 7.277.490	¢ 7.639.650	¢ 7.709.563
Property taxes Other taxes	\$ 7,376,480 2,704,418	\$ 7,628,659	\$ 7,708,562 3,722,487
		3,112,765	
Licenses and permits Fees	1,404,062	1,498,722	1,652,558
	- 0 575 255	2 (70 0((	2 701 500
Intergovernmental	2,575,355	2,679,966	3,791,599
Charges for services	1,849,380	1,860,647	1,174,546
Fines and forfeitures	685,679	605,215	615,698
Facilities charge	119,460	116,863	117,543
Pension bond charge	222,499	228,612	238,995
Assessments	5,967	76,174	66,305
Donations	27,269	44,468	39,597
Interest	36,913	53,865	95,986
Developer contributions	-	-	-
Miscellaneous	34,358	30,583	32,557
Total revenues	17,041,840	17,936,539	19,256,433
F P4			
Expenditures			
General Government	378,822	356,689	361,938
Public safety	10,775,424	11,233,236	11,916,380
Library	1,209,602	1,323,251	1,566,849
Community development	2,054,285	2,276,773	2,717,196
Capital outlay	578,717	761,896	1,593,837
Debt service:	570,717	701,000	1,575,057
Principal	625,000	702,572	622,066
Interest	264,332	207,432	207,930
Total expenditures	15,886,182	16,861,849	18,986,196
Town onponunce		10,001,019	10,500,150
Excess of revenues over expenditures	\$ 1,155,658	\$ 1,074,690	\$ 270,237
Other Financing Sources (Uses)			
Bond Proceeds	\$ 1,152,111	\$ -	\$ -
Payment to bond excrow agent	(1,144,658)	-	_
Special Payments - loans	-	-	_
Lease Proceeds	-	-	_
Proceeds from sale of assets	2,529	10,167	20,188
Proceeds from notes receivable	-	-	-
Refunds	_	_	_
Transfers in	720,687	1,499,445	2,517,297
Transfers out	(714,939)	(1,514,226)	(2,210,971)
Total other financing sources (uses)	15,730	(4,614)	326,514
Net Change in Fund Balances	\$ 1,171,388	\$ 1,070,076	\$ 596,751
The Change in I and Datanees	Ψ 1,171,500	Ψ 1,070,070	\$ 370,731
Debt service as a percentage of			
noncapital expenditures	5.90%	5.68%	4.67%
• •			

Fiscal Year 2018 2019 2020 2021 2022 2023 2024 \$ 7,871,722 \$ 4,915,842 \$ 5,172,277 \$ 5,551,715 \$ 5,875,721 \$ 6,338,758 \$ 7,215,371 4,109,401 4,547,856 4,294,152 4,469,662 5,311,768 6,106,939 5,709,974 2,101,984 1,697,758 1,113,188 2,830,335 2,222,692 2,128,093 1,375,743 3,380,635 3,718,353 3,907,101 4,454,399 5,659,577 6,881,397 5,211,045 4,092,233 3,178,838 2,722,527 3,868,768 4,176,328 3,839,380 3,826,627 611,570 556,299 434,196 397,891 492,625 785,561 593,431 119,492 116,658 76,513 248,417 261,882 274,063 285,040 294,815 319,770 333,543 4,851 5,105 25,356 9,053 2,284 953 954 36,033 48,773 28,818 1,000 31,720 73,175 37,949 364,758 295,928 93,819 58,299 342,253 926,081 203,913 10,840 342,750 575,320 20,166 139,454 16,353 27,296 9,516 23,867 88,369 23,125,282 20,202,418 18,466,272 22,021,081 24,051,451 26,547,210 25,511,217 353,034 902,975 911,939 645,735 1,215,163 1,365,216 781,538 12,560,978 9,312,641 10,008,301 9,634,882 10,223,315 11,416,345 12,411,523 1,791,783 1,870,572 1,876,524 1,691,202 1,768,575 2,115,657 2,354,781 3,270,441 3,143,804 3,000,575 3,090,105 4,470,296 5,409,237 4,503,657 4,043,964 2,298,635 4,224,730 1,769,982 3,584,865 3,362,005 6,015,276 709,322 453,590 741,202 572,899 657,310 822,956 888,036 190,743 242,232 227,632 146,923 284,436 212,666 190,165 20,299,594 22,205,434 20,110,898 18,161,090 22,772,055 27,334,852 22,856,440 \$ 3,859,991 \$ 1,279,396 919,848 (97,176)\$ (1,644,626) \$ (787,642) \$ 2,654,777 \$ 3,197,301 \$ \$ \$ (746,091)233,579 595,577 94,870 4,997 33,496 1,250 276,496 6,086 33,455 58,697 88,000 (4,781)(107,905)4,098,023 4,204,737 2,553,404 5,859,364 7,104,415 2,268,553 3,275,215 (3,801,151)(4,254,769)(3,308,835)(2,587,024)(4,856,749)(7,104,415)(2,268,553)3,495,423 314,464 (32,315)1,269,649 654,274 (725,630)(28,623)\$ (1,676,941) 4,415,271 217,288 3,831,368 2,549,045 (133,368)1,929,147 3.28% 5.88% 5.20% 4.99% 4.42% 4.65% 4.99%

## MARKET AND ASSESSED VALUE OF TAXABLE PROPERTY

### Last Ten Fiscal Years

Fiscal Year	Real Property	Personal Property	Public Utilities	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Real Market Value (RMV)	Assessed Value as a Percentage of RMV
2015	\$ 1,535,242,192	\$ 53,950,069	\$ 38,403,200	\$ 1,627,595,461	\$4.6438	\$ 2,103,273,498	77.38%
2016	1,602,235,701	51,624,237	42,697,000	1,696,556,938	4.6332	2,199,658,073	77.13%
2017	1,676,693,349	57,582,528	46,339,600	1,780,615,477	4.3827	2,380,377,182	74.80%
2018	1,755,208,908	54,704,504	45,281,815	1,855,195,227	4.3827	2,885,994,061	64.28%
2019	1,814,264,190	52,586,791	37,867,800	1,904,718,781	2.5000	3,124,480,898	60.96%
2020	1,940,024,322	56,144,957	41,789,000	2,037,958,279	2.5750	3,555,696,446	57.32%
2021	2,031,204,590	57,505,384	49,250,500	2,137,960,474	2.6523	3,790,598,046	56.40%
2022	2,117,529,585	58,735,052	50,987,800	2,227,252,437	2.7319	4,147,560,164	53.70%
2023	2,198,052,333	60,226,213	56,532,800	2,314,811,346	2.8139	4,905,594,480	47.19%
2024	2,329,628,737	63,144,369	61,757,658	2,454,530,764	2.8983	5,122,169,954	47.92%

Information from the Yamhill County Assessment and Taxation Department

#### PRINCIPAL TAXPAYERS

Current Year and Nine Years Ago

2023-24		Taxable Assessed	% of City Taxable Assessed
Т	T f D:		
Taxpayer	Type of Business	Valuation	Valuation (a)
Friendsview Manor Inc	Retirement Community	36,735,246	1.50%
Allison Inn & Spa LLC	Hotel/Hospitality Services	32,111,551	1.31%
Adec, Inc.	Dental Equipment	29,687,033	1.21%
K&J Real Estate LLC	Real Estate	26,935,679	1.10%
Aspen Way West LLC	Land Development/Hospitality	23,088,063	0.94%
Portland General Electric Co.	Electric Utility	21,334,355	0.87%
Fred Meyer Stores Inc.	Retail, Mixed	20,531,656	0.84%
Springbrook Investment LLC	Land Development/Hospitality	14,111,997	0.57%
Allison Properties LLC	Land Development/Hospitality	13,575,595	0.55%
Chehalem Pointe LLC	Property Management	12,992,053	0.53%
TOTAL		\$ 231,103,228	9.42%
2014-15		Taxable Assessed	% of City Taxable Assessed
Taxpayer	Type of Business	Valuation	Valuation (b)
Allison Inn & Spa LLC	Hotel/Hospitality Services	\$ 24,407,368	1.50%
Springbrook Properties	Land Development/Hospitality	23,415,190	1.44%
K&J Real Estate LLC	Real Estate	21,537,332	1.32%
Austin George K Jr & Joan D	Land Development	16,953,800	1.04%
Adec Inc.	Dental Equipment	15,003,420	0.92%
Fred Meyer Stores Inc	Banking	13,261,468	0.81%
Friendsview Manor	Retirement Community	12,767,281	0.78%
Comcast Corporation	Telecommunications Utility	11,269,000	0.69%
Portland General Electric Co.	Electric Utility	10,558,000	0.65%
SP Fiber Technologies Northwest LLC	Real Estate	9,611,163	0.59%
TOTAL		\$ 158,784,022	9.76%

<sup>(</sup>a) City of Newberg's 2023-24 assessed valuation was \$2,454,530,764

Information from the Yamhill County Department of Assessment and Taxation

<sup>(</sup>b) City of Newberg's 2014-15 assessed/market valuation was \$1,627,595,461

## PROPERTY TAX RATES (1) - DIRECT AND OVERLAPPING GOVERNMENTS

### Last Ten Fiscal Years

		Direct Rate		Overlapping Rates						
Fiscal Year Ending	C	ity of Newber	·g	County		Park District				
June 30,	Operating	Debt	Total	Operating	Operating	Debt	Total			
2015	\$ 4.3827	\$ 0.2611	\$ 4.6438	\$ 2.5775	\$ 0.9076	\$ -	\$ 0.9076			
2016	4.3827	0.2505	4.6332	2.5775	0.9076	0.4190	1.3266			
2017	4.3827	-	4.3827	2.5775	0.9076	0.4202	1.3278			
2018	4.3827	-	4.3827	2.5775	0.9076	0.4132	1.3208			
2019	2.5000	-	2.5000	2.5775	0.9076	0.4042	1.3118			
2020	2.5750	-	2.5750	2.5775	0.9076	0.3876	1.2952			
2021	2.6523	-	2.6523	2.5775	0.9076	0.3690	1.2766			
2022	2.7319	-	2.7319	2.5775	0.9076	0.4024	1.3100			
2023	2.8139	-	2.8139	2.5775	0.9076	0.3338	1.2414			
2024	2.8983	-	2.8983	2.5775	0.9076	0.3186	1.2262			

<sup>(1)</sup> Rates are per \$1,000 of assessed value

Source: Yamhill County Assessor

	School Distric	et		Fire District	Other Districts	Total Direct & Overlapping	
Operating	Debt	Total	Operating	Debt	Total	Total	Rates
\$ 4.6616	\$ 2.8462	\$ 7.5078	\$ -	\$ -	\$ -	\$ 1.0992	\$ 16.7359
4.6616	3.2568	7.9184	-	-	-	0.9625	17.4182
4.6616	3.2139	7.8755	-	-	-	1.0555	17.2190
4.6616	3.1420	7.8036	-	-	-	0.9820	17.0666
4.6616	1.3880	6.0496	1.9752	0.1087	2.0839	1.0644	15.5872
4.6616	0.8080	5.4696	1.9752	0.0973	2.0725	1.0620	15.0518
4.6616	0.4716	5.1332	1.9752	0.1415	2.1167	1.0568	14.8131
4.6616	1.5337	6.1953	1.9752	0.1411	2.1163	1.0401	15.9711
4.6616	1.4837	6.1453	1.9752	0.1375	2.1127	1.0465	15.9373
4.6616	1.4115	6.0731	1.9752	0.1337	2.1089	1.0158	15.8998

## PROPERTY TAX LEVIES AND COLLECTIONS

## Last Ten Fiscal Years

# Collected within the Fiscal Year

Fiscal Year		of the I	Levy	Collected in		
Ending	Total		Percentage	Subsequent		Percentage
June 30,	Tax Levy	Amount*	of Levy	Years	Amount	of Levy
2015	\$ 7,589,743	\$ 7,280,650	95.93%	\$ 286,565	\$ 7,567,215	99.70%
2016	7,864,660	7,585,511	96.45%	224,801	7,810,312	99.31%
2017	7,857,109	7,606,516	96.81%	202,346	7,808,862	99.39%
2018	8,130,756	7,900,339	97.17%	187,246	8,087,585	99.47%
2019	4,770,467	4,641,500	97.30%	112,335	4,753,835	99.65%
2020	5,248,722	5,130,350	97.74%	107,004	5,237,354	99.78%
2021	5,689,467	5,574,823	97.98%	84,193	5,659,016	99.46%
2022	6,090,550	5,954,055	97.76%	98,555	6,052,610	99.38%
2023	6,516,491	6,368,943	97.74%	87,662	6,456,605	99.08%
2024	7,023,984	6,844,362	97.44%	-	6,844,362	97.44%

Source: Tax Turnover report from Yamhill County
\* Includes discount allowed and adjustments to tax roll

## RATIO OF NET GENERAL BONDED DEBT TO ASSESSED VALUE AND NET GENERAL BONDED DEBT PER CAPITA

#### Last Ten Fiscal Years

					General Bonded De				
Fiscal Year			No	et General	Full Faith			Percentage	
Ending		Assessed	C	bligation	& Credit	Limited		of Assessed	Per
June 30,	Population (1)	Value (2)	E	Bonds (3)	Obligations (4)	Tax Bonds	Total	Value	Capita
2015	22,765	\$ 1,627,595,461	\$	369,779	\$ 11,616,271	\$ 2,460,000	\$ 14,446,050	0.89	\$634.57
2016	22,900	1,696,556,938		-	10,229,792	2,380,000	12,609,792	0.74	550.65
2017	23,465	1,780,615,477		-	8,823,313	2,285,000	11,108,313	0.62	473.40
2018	23,480	1,855,195,227		-	10,574,135	2,175,000	12,749,135	0.69	542.98
2019	23,795	1,904,718,781		-	8,920,572	2,045,000	10,965,572	0.58	460.84
2020	24,045	2,037,958,279		-	7,507,216	1,895,000	9,402,216	0.46	391.03
2021	25,138	2,137,960,474		-	6,255,866	1,725,000	7,980,866	0.37	317.48
2022	25,376	2,227,252,437		-	4,961,246	1,535,000	6,496,246	0.29	256.00
2023	25,767	2,314,811,346		-	3,618,127	1,320,000	4,938,127	0.21	191.65
2024	26,728	2,454,530,764		-	2,591,275	1,080,000	3,671,275	0.15	137.36

- (1) Portland State University, Annual Population Statistics
- (2) Yamhill County Assessor
- (3) Net of Debt Service Fund balance
- (4) Includes Business-type Activity portion of the 2015 FFCO Refunding Bonds, which is \$1,198,393. See Ratios of Outstanding Debt by Type chart on following page. City included former Certificates of Participation (Governmental-type Activity) and five Business Oregon loans (Business-type Activity) into one issuance. Governmental-type activity of \$1,392,882 alone on the chart above would result in 0.10% Percentage of Assessed Value and 92.52 Per Capita. Outstanding total includes unamortized note premium.

### RATIOS OF OUTSTANDING DEBT BY TYPE

### Last Ten Fiscal Years

#### Governmental Activities

Fiscal Year Ended June 30,	Oblig	eral gation d Debt	 cates of pation	Full Faith & Credit Obligations (2)	Limited Tax Pension Bonds		edit Pension		Notes	L	eases (3)
2015	\$	-	\$ -	\$ 1,152,111	\$	2,460,000	\$	320,139	\$	302,925	
2016		-	-	921,919		2,380,000		1,367,101		165,090	
2017		-	-	686,727		2,285,000		1,524,272		84,212	
2018		-	-	3,638,836		2,175,000		1,420,682		15,988	
2019		-	-	3,128,704		2,045,000		1,314,420		123,138	
2020		-	-	2,642,043		1,895,000		1,777,706		75,175	
2021		-	-	2,342,388		1,725,000		1,674,462		25,499	
2022		-	-	2,034,463		1,535,000		1,574,747		173,909	
2023		-	-	1,718,039		1,320,000		1,472,459		580,242	
2024		-	-	1,392,882		1,080,000		1,367,533		463,715	

<sup>(1)</sup> See the Demographics page for personal income and per capita information

<sup>(2)</sup> Total outstanding includes unamortized note premium/discount

<sup>(3)</sup> In fiscal years 2014 through 2021, capital leases were reported for various pieces of equipment. Beginning in 2022, with the implementation of GASB 87, lease liabilities were reported for police vehicles and equipment.

ъ .		
Business-ty	me Act	ivifies

Full Faith & Credit		_		Total	(1) Percentage of Personal	(1) Per
Obligations (2)	 Notes (2)	Le	ases (3)	 Government	Income	Capita
\$ 10,464,160	\$ 30,560,788	\$	4,494	\$ 45,264,617	4.92%	\$ 1,988
9,307,873	30,740,380		2,324	44,884,687	4.73%	1,960
8,136,586	29,435,093		-	42,151,890	4.13%	1,796
6,935,299	27,823,602		-	42,009,407	3.90%	1,789
5,791,868	26,165,524		-	38,568,654	3.41%	1,621
4,865,173	24,676,171		-	35,931,268	2.93%	1,494
3,913,478	23,150,060		-	32,830,887	2.34%	1,306
2,926,783	21,587,064		-	29,831,966	2.08%	1,176
1,900,088	19,986,040		-	26,976,868	N/A	1,047
1,198,393	18,346,469		-	23,848,992	N/A	892

# LEGAL DEBT MARGIN INFORMATION GENERAL OBLIGATION BONDED DEBT

### Last Ten Fiscal Years

	2015	2016	2017	2018	2019
Real Market Value	\$ 2,103,273,498	\$ 2,199,658,073	\$ 2,380,377,182	\$ 2,885,994,061	\$ 3,124,480,898
Debt Limit (3% real market value)	63,098,205	65,989,742	71,411,315	86,579,822	93,734,427
Debt Applicable to Limit:					
General Obligation Bonds	580,000	190,000	-	-	-
Less: Amounts reserved for debt service	(210,211)	(216,729)	(38,270)	(47,809)	(3,793)
Total net debt applicable to limit	369,789	(26,729)	(38,270)	(47,809)	(3,793)
Legal debt margin	\$ 62,728,416	\$ 66,016,471	\$ 71,449,585	\$ 86,627,631	\$ 93,738,220
Total net debt applicable to the limit as a percentage of debt limit	0.59%	-0.04%	-0.05%	-0.06%	0.00%

### Notes

- a) Oregon Revised Statutes 287A.050 provides a debt limit on general obligation bonds of 3% of real market value of all taxable property within the City's boundaries
- b) The legal debt margin is the difference between the debt limit and the City's net outstanding general obligation debt

### Data Sources

Yamhill County Tax Assessor City of Newberg Finance Department

2020	2021	2022	2023	2024
\$ 3,555,696,446	\$ 3,790,598,046	\$ 4,147,560,164	\$ 4,905,594,480	\$ 5,122,169,954
106,670,893	113,717,941	124,426,805	147,167,834	153,665,099
-	-	-	-	-
(2,500)	(2,229)	(2,436)	(16,448)	(32,973)
(2,500)	(2,229)	(2,436)	(16,448)	(32,973)
\$ 106,673,393	\$ 113,720,170	\$ 124,429,241	\$ 147,184,282	\$ 153,698,072
0.00%	0.00%	0.00%	-0.01%	-0.02%

## DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

June 30, 2024

Governmental Unit	0	Debt utstanding	Percentage Applicable to City (1)		Amount Applicable to City
Direct					
City of Newberg	\$	4,304,130	100.00%	\$	4,304,130
Overlapping					
Chehalem Park & Recreation		19,360,000	55.61%		10,766,232
Portland Community College		617,155,000	1.35%		8,324,804
Tualatin Valley Fire & Rescue		48,930,000	3.31%		1,618,702
Willamette ESD		4,999,798	4.85%		242,330
Yamhill County		7,531,693	20.56%		1,548,441
School District 29J		156,686,126	52.45%		82,174,666
Total overlapping debt				_	104,675,175
Total direct and overlapping debt				\$	108,979,305

Sources: Oregon State Treasury Debt Management Division

City of Newberg Finance Department

(1) Based upon assessed value of properties

#### DEMOGRAPHIC AND ECONOMIC STATISTICS

#### Last Ten Fiscal Years

			(2)	(3)		
	Fiscal Year		Per	Total	(4)	(5)
	Ending	(1)	Capita	Personal	School	Unemployment
_	June 30,	Population	Income	Income	Enrollment	Rate
	_					
	2015	22,765	\$ 40,403	\$ 919,774,295	5,066	5.20%
	2016	22,900	41,442	949,021,800	5,104	4.70%
	2017	23,465	43,543	1,021,736,495	5,106	3.60%
	2018	23,480	45,846	1,076,464,080	5,010	3.50%
	2019	23,795	47,494	1,130,119,730	4,876	3.40%
	2020	24,045	50,987	1,225,982,415	4,825	9.00%
	2021	25,138	55,923	1,405,792,374	4,424	4.80%
	2022	25,376	56,563	1,435,342,688	4,227	3.50%
	2023	25,767	NA	NA	4,139	3.30%
	2024	26,728	NA	NA	4,027	3.70%
		•				

- (1) 2022 Census and Portland State University Population Research Center; https://www.pdx.edu/population-research/population-estimate-reports
- (2) U.S. Department of Commerce, Bureau of Economic Analysis (BEA) (Yamhill County)
- There is no available data on per capita income and total personal income for 2022 or 2023.
- Per capita income from 2012-2018 and 2020-2021 uses revised numbers using different methodological procedures per information available as of June 30, 2024.
- (3) Estimation; Calculated, Population multiplied by Per Capital Personal Income
- (4) Oregon Department of Education
- (5) State of Oregon, Employment Division, <a href="https://www.qualityinfo.org/ed-uesti/?at=1&t1=4104000071~unemprate~y~2001~2022">https://www.qualityinfo.org/ed-uesti/?at=1&t1=4104000071~unemprate~y~2001~2022</a> (Yamhill County) for June seasonally adjusted

Note: The prior years' rates have been restated as sources' statistics are subject to change over time.

#### PRINCIPAL EMPLOYERS

Current Year and Nine Years Ago

	2024			2013 (4)			
	(1) Employees	Rank	Percentage of Total City Employment	(3) Employees	Rank	Percentage of Total City Employment	
A-dec	1240	1	11.81%	919	1	9.86%	
Newberg Public Schools	584	2	5.56%	585	2	6.28%	
George Fox University	569	3	5.42%	400	4	4.29%	
Providence Newberg Hospital	500	4	4.76%	550	3	5.90%	
Fred Meyer	280	5	2.67%	280	5	3.00%	
Dental Components LLC	245	6	2.33%				
Friendsview Retirement Community	220	7	2.10%	160	10	1.72%	
Allison Inn & Spa	200	8	1.91%	230	7	2.47%	
City of Newberg	136	9	1.30%	173	8	1.86%	
PPM Technologies	136	10	1.30%				
Climax Portable Machine Tools				170	9	1.82%	
SP Newsprint Co.				265	6	2.84%	
Total Employment 2023 (2)	10,498		39.15%	9,321		40.04%	

<sup>(1)</sup> Updated data for 2024 was not available. The data represented is left unchanged from 2023.

<sup>(2)</sup> Oregon Employment Department - Patrick O'connor - Patrick.S.OConnor@Oregon.gov - 503 400-4374 Total Employment: 2023 Oregon Employment Department Statistics, Place Name Data for "Newberg, Oregon"

<sup>(3)</sup> Newberg Area Chamber of Commerce Business & Community Directory 2013-14, City of Newberg Finance Dept, & Newberg School District

<sup>(4)</sup> There was no 2015 data available as the City did not prepare an ACFR during that year. The data for 2013 is presented for comparative purposes.

#### FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION/PROGRAM

Last Ten Fiscal Years

## Full-time Equivalent Employees

as of June 30 2015 2016 2017 2018 2021 2022 2023 2024 2019 2020 **Function/Program** General government 21.70 21.98 25.26 24.26 24.29 24.20 22.70 22.70 22.20 18.25 50.00 \* Public safety 66.88 66.88 50.75 49.75 49.75 49.75 48.00 48.00 49.00 Library 11.94 11.94 12.44 12.44 12.44 12.44 12.07 12.07 13.03 13.03 Community development 12.11 14.77 16.53 16.53 17.02 15.40 15.43 18.59 11.6 16.65 Water 13.21 13.61 13.90 14.00 14.00 13.37 14.13 13.88 14.01 14.21 Wastewater 18.21 20.26 20.15 20.07 17.86 18.61 20.26 20.64 20.15 20.30 Stormwater 6.04 6.66 6.59 7.09 7.09 7.47 7.32 7.32 7.66 7.32 Emergency medical services 0.00 0.00 0.00 0.00 0.00 0.00 0.00 0.00 \* 8.88 8.88 159.92 144.36 144.79 **TOTAL** 158.46 142.32 144.33 144.89 139.77 139.55 139.53

Source: City of Newberg Finance Department - Budgets / Finance

<sup>\*</sup> Fire and EMS services provided by Tualatin Valley Fire and Rescue on contract basis as of July 1, 2016.

#### OPERATING INDICATORS BY FUNCTION/PROGRAM

Last Ten Fiscal Years

Fiscal Year 2015 2017 2018 2022 2023 2024 2016 2019 2021 2020 Function/Program General government Number of Council resolutions 38 106 62 74 76 86 66 80 52 34 Public safety Number of adult arrests 770 846 1,066 1,255 1,116 1,306 1,028 1,006 977 974 Number of citations 10,521\* 6,621 5,364 8,272\* 7,398\* 6,637 4,715 5,059 5,205 5,402 Library Annual Checkouts 281,064 309,147 294,412 310,638 335,622 265,955 287,222 244,950 300,061 374,894 Reference Questions Answered 7,958 8,097 8,381 7,950 8,001 10,132 13,711 20,649 23,554 31,951 16,998 20,126 20,830 17,371 19,462 11,481 21,640 29,251 32,927 Event Attendance 21,547 Community development **Building Inspections** 3,827 3,585 6,354 6,816 7,401 5,403 6,054 9,909 10,958 8,667 **Building Permits - Residential** 63 89 91 58 153 77 86 New Single family 46 62 111 Water Water-# of accounts 6,715 6,814 6,841 6,959 7,056 7,125 7,216 7,362 7,441 7,512 Water-total gallons treated (millions) 912 903 915 964 861 868 954 902 966 948 Wastewater Wastewater Total gallons treated (millions) 1,091 1,389 1,600 1,260 1.090 1.103 1,197 1,384 1,367 1,236

Source: Various City of Newberg departments

<sup>\*</sup> Citations statistics methodology changed in fiscal year 16-17. Total charges now tallied compared to total tickets tallied prior (between 1 and 3 charges per ticket).

#### CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM

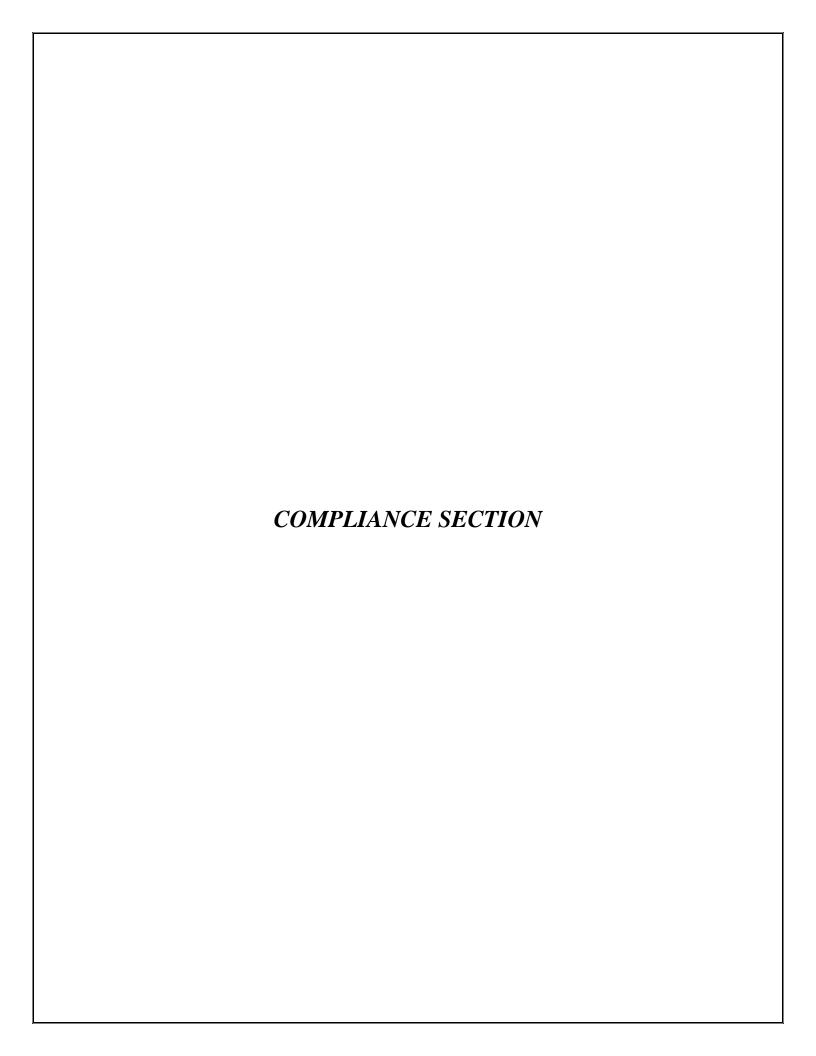
Last Ten Fiscal Years

Fiscal Year 2015 2016 2017 2018 2019 2020 2021 2022 2023 2024 Function/Program Public safety Police related vehicles 26 26 25 26 29 29 28 31 32 33 Number of fire stations 2 2 2 2 1\* 1 1 1 1 1 Library Library building 1 1 1 1 1 1 1 1 1 1 Community development 72.0 72.0 72.9 74.1 74.8 79.2 79.2 80.5 Miles of road 72.0 72.9 Water Total water reservoir capacity 12 12 12 12 12 12 12 12 12 12 (millions of gallons) 3 3 3 3 3 3 3 3 3 3 Number of reservoirs Wastewater Miles of wastewater lines 81.8 81.8 82.29 85.88 87.22 87.98 89.55 93.00 93.27 84.14 Stormwater Miles of storm lines 59.6 59.6 61.32 62.72 65.35 67.67 71.64 74.48 92.22 91.46

Source: Various City of Newberg departments

<sup>\*</sup> In fiscal year 2019, the City of Newberg transferred the Middlebrook Fire Station to TVF&R per IGA. The City retained the ownership of the downtown station, instituting a right to use agreement with TVF&R.

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## INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

City Council City of Newberg Newberg, Oregon

We have audited the basic financial statements of the City of Newberg (the "City") as of and for the year ended June 30, 2024, and have issued our report thereon dated February 28, 2025. Our audit was conducted in accordance with auditing standards generally accepted in the United States of America.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-010-0230 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with our testing nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-010-0230 through 162-010-0320 of the Minimum Standards for Audits of Oregon Municipal Corporations except as follows:

City Council City of Newberg Newberg, Oregon February 28, 2025

## Budgets legally required (ORS Chapter 294)

During the year, expenditures in excess of appropriations occurred as follows:

	<b>Appropriations</b>	<b>Expenditures</b>	<u>Variance</u>
Transient Lodging Tax Fund			
Materials and services	498,240	509,530	(11,290)
Administrative Support Services Fund			
Finance	2,075,250	2,117,939	(42,689)
Legal	617,437	663,046	(45,609)

#### **OAR 162-010-0230 Internal Control**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

#### **Restriction of Use**

This report is intended solely for the information and use of the City Council and management of City of Newberg and the Oregon Secretary of State and is not intended to be, and should not be, used by anyone other than these parties.

February 28, 2025

Ву:

Brad Bingenheimer, Partner